



**\$27,500,000\***

**Council Bluffs Community School District, Iowa  
General Obligation School Bonds  
Series 2019**

(FAST Closing)

(The Issuer will designate the Bonds as Bank-Qualified as discussed more thoroughly herein)

(Book Entry Only)

(PARITY© Bidding Available)

DATE: Tuesday March 26, 2019  
TIME: 11:00 AM  
PLACE: Office of the Superintendent  
300 W Broadway  
Council Bluffs, IA 51503  
Telephone: (712) 328-6446

Rating: "Aa3"

\* Preliminary, subject to change

**PiperJaffray®**

3900 Ingersoll Ave., Suite 110  
Des Moines, IA 50312  
515/247-2340

**OFFICIAL BID FORM**

TO: Board of Directors of the Council Bluffs Community School District, Iowa (the "Issuer")

Re: \$27,500,000\* General Obligation School Bonds, Series 2019, dated the date of delivery, of the Issuer (the "Bonds")

For all or none of the above Bonds, we will pay you \$\_\_\_\_\_ for Bonds bearing interest rates and maturing in each of the stated years as follows:

<u>Coupon</u>	<u>Yield</u>	<u>Due</u>	<u>Coupon</u>	<u>Yield</u>	<u>Due</u>
_____	_____	May 1, 2020	_____	_____	May 1, 2033
_____	_____	May 1, 2021	_____	_____	May 1, 2034
_____	_____	May 1, 2028	_____	_____	May 1, 2035
_____	_____	May 1, 2029	_____	_____	May 1, 2036
_____	_____	May 1, 2030	_____	_____	May 1, 2037
_____	_____	May 1, 2031	_____	_____	May 1, 2038
_____	_____	May 1, 2032	_____	_____	May 1, 2039

\_\_\_\_\_ We hereby elect to have the following issued as term bonds:

<u>Principal Amount</u>	<u>Month and Year (Inclusive)</u>	<u>Maturity Month and Year</u>
\$ _____	_____ to _____	_____
\$ _____	_____ to _____	_____
\$ _____	_____ to _____	_____
\$ _____	_____ to _____	_____
\$ _____	_____ to _____	_____
\$ _____	_____ to _____	_____
\$ _____	_____ to _____	_____

Subject to mandatory redemption requirement in the amounts and at the times shown above

\_\_\_\_\_ We will not elect to have any bonds issued as term bonds

\_\_\_\_\_ We represent that we are a bidder with established industry reputation for underwriting new issuances of municipal bonds

This bid is for prompt acceptance and for delivery of said Bonds to us in compliance with the Official Terms of Offering, which is made a part of this proposal, by reference. Award will be made on a True Interest Cost Basis (TIC).

According to our computations (the correct computation being controlling in the award), we compute the following (to the dated date):

NET INTEREST COST:\$ \_\_\_\_\_ TRUE INTEREST RATE \_\_\_\_\_ %  
 (Computed from the dated date)

\_\_\_\_\_  
 Account Manager

\_\_\_\_\_  
 Signature of Account Manager

The foregoing offer is hereby accepted by and on behalf of the Board of Directors of the Council Bluffs Community School District, in the County of Pottawattamie, State of Iowa, this 26th day of March, 2019.

ATTEST: \_\_\_\_\_  
 District Secretary

\_\_\_\_\_  
 Board President

\* \_\_\_\_\_  
 Preliminary, subject to change

## NOTICE OF BOND SALE

Time and Place of Sale: Sealed bids or electronic bids for the sale of General Obligation School Bonds, Series 2019, of the Council Bluffs Community School District, in the County of Pottawattamie, State of Iowa (the "Issuer"), will be received at the District Office, Council Bluffs Community School District, Council Bluffs, Iowa, until 11:00 A.M. on March 26, 2019. The bids will be publicly opened at that time and evaluated by the Superintendent, Board Secretary and Financial Advisor and referred for action at the meeting of the Board of Directors.

Sale and Award: The sale and award of the bonds will be held at the Board meeting scheduled at 6:30 P.M. on the same date.

The Bonds. The bonds to be offered are the following:

GENERAL OBLIGATION SCHOOL BONDS, SERIES 2019, in the principal amount of not to exceed \$27,500,000 to be dated May 1, 2019 (the "Bonds").

\*The Issuer may increase or decrease each maturity, but the total amount to be issued will not exceed \$27,500,000.

Manner of Bidding: Open bids will not be received. No bid will be received after the time specified above for receiving bids. Bids will be received by any of the following methods:

- Sealed Bidding: Sealed bids or electronic proposals may be submitted and will be received at the District Office, Council Bluffs Community School District, Council Bluffs, Iowa.
- Electronic Bidding: Electronic bids via PARITY® will be received at the District Office, Council Bluffs Community School District, Council Bluffs, Iowa. The bids must be submitted through PARITY®.
- Electronic Facsimile Bidding: Electronic facsimile bids will be received at the District Office, Council Bluffs Community School District, Council Bluffs, Iowa, (712) 328-6448. Electronic facsimile bids will be sealed and treated as sealed bids.

Official Statement: The Issuer has issued an Official Statement of information pertaining to the Bonds to be offered, including a statement of the Terms of Offering and an Official Bid Form, which is incorporated by reference as a part of this notice. The Official Statement may be obtained by request addressed to the Secretary of the Board of Directors, Council Bluffs Community School District, 300 West Broadway, Suite 1600, Council Bluffs, Iowa 51503, (712) 328-6446; or Timothy Oswald, Piper Jaffray & Co., 3900 Ingersoll, Suite 110, Des Moines, Iowa 50312, (515) 247-2358.

Terms of Offering: All bids must be in conformity with and the sale must be in accordance with the Terms of Offering as set forth in the Official Statement.

Legal Opinion: Bonds will be sold subject to the opinion of Ahlers & Cooney, P.C., Attorneys of Des Moines, Iowa, as to the legality and their opinion will be furnished together with the printed bonds without cost to the purchaser and all bids will be so conditioned. Except to the extent necessary to issue their opinion as to the legality of the Bonds, the attorneys will not examine or review or express any opinion with respect to the accuracy or completeness of documents, materials or statements made or furnished in connection with the sale, issuance or marketing of the Bonds.

Rights Reserved: The right is reserved to reject any or all bids, and to waive any irregularities as deemed to be in the best interests of the public.

By order of the Board of Directors of the Council Bluffs Community School District in the County of Pottawattamie, State of Iowa.

Secretary of the Board of Directors of the Council Bluffs  
Community School District

## OFFICIAL TERMS OF OFFERING

This section sets forth the description of certain of the terms of the Bonds as well as the terms of offering with which all bidders and bid proposals are required to comply, as follows:

The Bonds to be offered are the following:

**GENERAL OBLIGATION SCHOOL BONDS, SERIES 2019**, in the principal amount of \$27,500,000\* dated the date of delivery in the denomination of \$5,000 or multiples thereof, and maturing as shown on the front page of the official statement.

**ADJUSTMENTS TO PRINCIPAL AMOUNT AFTER DETERMINATION OF BEST BID.** The aggregate principal amount of the Bonds, and each scheduled maturity thereof, are subject to increase or reduction by the Issuer or its designee after the determination of the Successful Bidder. The Issuer may increase or decrease each maturity in increments of \$5,000. Interest rates specified by the Successful Bidder for each maturity will not change. Final adjustments shall be in the sole discretion of the Issuer.

The dollar amount bid by the Successful Bidder may be changed if the aggregate principal amount of the Bonds, as adjusted as described below, is adjusted, however the interest rates specified by the Successful Bidder for all maturities will not change. The Issuer's financial advisor will make every effort to ensure that the percentage net compensation to the Successful Bidder (the percentage resulting from dividing (i) the aggregate difference between the offering price of the Bonds to the public and the price to be paid to the Issuer (not including accrued interest), less any bond insurance premium and credit rating fee, if any, to be paid by the Successful Bidder, by (ii) the principal amount of the Bonds) does not increase or decrease from what it would have been if no adjustment was made to principal amounts shown in the maturity schedule.

Optional Redemption: The Bonds maturing after May 1, 2027, may be called for redemption by the Issuer and paid before maturity on said date or any date thereafter, from any funds regardless of source, in whole or from time to time in part, in any order of maturity and within an annual maturity by lot. The terms of redemption shall be par, plus accrued interest to date of call.

Interest: Interest on said Bonds will be payable on May 1, 2020 and semiannually on the 1st day of May and November thereafter. Interest shall be payable by check or draft of the Paying Agent mailed to the persons who were registered owners thereof as of the fifteenth day of the month immediately preceding the Interest Payment Date, to the addresses appearing on the registration books maintained by the Paying Agent or to such other address as is furnished to the Paying Agent in writing by a registered owner.

Book Entry System: The Bonds will be issued by means of a book entry system with no physical distribution of certificates made to the public. The Bonds will be issued in fully registered form and one certificate, representing the aggregate principal amount of the Bonds maturing in each year, will be registered in the name of Cede & Co. as nominee of The Depository Trust Company ("DTC"), New York, New York, which will act as securities depository of the Bonds. Individual purchases of the Bonds may be made in the principal amount of \$5,000 or any multiple thereof of a single maturity through book entries made on the books and records of DTC and its participants. Principal and interest are payable by the Issuer to DTC or its nominee as registered owner of the Bonds. Transfer of principal and interest payments to participants of DTC will be the responsibility of such participants and other nominees of beneficial owners. The successful bidder, as a condition of delivery of the Bonds, will be required to deposit the certificates with DTC.

Good Faith Deposit: A Good Faith Deposit ("Deposit") in the form of a certified or cashier's check or a wire in the amount of \$275,000\* for the Bonds, payable to the order of the Issuer, is required for each bid to be considered. If a check is used, it must accompany each bid. If a wire is to be used, it must be received by the Issuer not later than two hours after the time stated for receipt of bids. The Financial Advisor or the Issuer will provide the apparent winning bidder (the "Purchaser") with wiring instructions, by facsimile and email, within 10 minutes of the stated time when bids are due. If the wire is not received at the time indicated above, the Issuer will abandon its plan to award to the Purchaser, and will contact the next highest bidder received and offer said bidder the opportunity to become the Purchaser, on the terms as outlined in said bidder's bid, so long as said bidder submits a good faith wire within two hours of the time offered. The Issuer will not award the Bonds to the Purchaser absent receipt of the Deposit prior to action awarding the Bonds. No interest on the Deposit will accrue to the Purchaser. The Deposit will be applied to the purchase price of the Bonds. In the event the Purchaser fails to honor its bid, the Deposit will be retained by the Issuer.

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\* Preliminary, subject to change

Form of Bids: All bids shall be unconditional for the entire issue of Bonds for a price of not less than 102.5% of par, plus accrued interest, and shall specify the rate or rates of interest in conformity to the limitations set forth herein. Bids must be submitted on or in substantial compliance with the Official Bid Form provided by the Issuer or through the Internet Bid System. The Issuer shall not be responsible for any malfunction or mistake made by any person, or as a result of the use of the electronic bid, facsimile facilities or the means used to deliver or complete a bid. The use of such facilities or means is at the sole risk of the prospective bidder who shall be bound by the terms of the bid as received.

No bid will be received after the time specified herein. The time as maintained by the Internet Bid System shall constitute the official time with respect to all Bids submitted. A bid may be withdrawn before the bid deadline using the same method used to submit the bid. If more than one bid is received from a bidder, the last bid received shall be considered.

Sealed Bidding: Sealed bids may be submitted and will be received at the office of the Superintendent, Council Bluffs Community School District.

Internet Bidding: Internet bids must be submitted through Parity® ("the Internet Bid System"). Information about the Internet Bid System may be obtained by calling 212-849-5000.

Each bidder shall be solely responsible for making necessary arrangements to access the Internet Bid System for purpose of submitting its internet bid in a timely manner and in compliance with the requirements of the Official Terms of Offering. The Issuer is permitting bidders to use the services of the Internet Bid System solely as a communication mechanism to conduct the internet bidding and the Internet Bid System is not an agent of the Issuer. Provisions of the Official Terms of Offering shall control in the events of conflict with information provided by the Internet Bid System. The Issuer shall not be responsible for any malfunction or mistake made by any person, or as a result of the use of the Internet Bid System. The use of such facilities or means is at the sole risk of the prospective bidder who shall be bound by the terms of the bid as received.

Electronic Facsimile Bidding: Electronic Facsimile Bids will not be accepted

Rates of Interest: The rates of interest specified in the bidder's proposal must conform to the limitations following:

All Bonds of each annual maturity must bear the same interest rate.

Rates of interest bid may be in multiples of 1/8th, 1/20th, or 1/100th of 1%.

Rates must be in level or ascending order.

Delivery: The Bonds will be delivered to the Purchaser via FAST delivery with the Paying Agent holding the Bonds on behalf of DTC, against full payment in immediately available cash or federal funds. The Bonds are expected to be delivered within sixty days after the sale. Should delivery be delayed beyond sixty days from date of sale for any reason except failure of performance by the Purchaser, the Purchaser may withdraw his bid and thereafter his interest in and liability for the Bonds will cease. (When the Bonds are ready for delivery, the Issuer may give the successful bidder five working days notice of the delivery date and the Issuer will expect payment in full on that date, otherwise reserving the right at its option to determine that the bidder has failed to comply with the offer of purchase.)

Establishment of Issue Price:

(a) The winning bidder shall assist the Issuer in establishing the issue price of the Bonds and shall execute and deliver to the Issuer at Closing an "issue price" or similar certificate setting forth the reasonably expected initial offering price to the public or the sales price or prices of the Bonds, together with the supporting pricing wires or equivalent communications, substantially in the form attached hereto as Exhibit A, with such modifications as may be appropriate or necessary, in the reasonable judgment of the winning bidder, the Issuer and Bond Counsel. All communications required of the Issuer under this Official Terms of Offering to establish the issue price of the Bonds may be communicated on behalf of the Issuer by the Issuer's municipal advisor identified herein and any notice or report to be provided to the Issuer may be provided to the Issuer's municipal advisor.

(b) The Issuer intends that the provisions of Treasury Regulation Section 1.148-1(f)(3)(i) (defining "competitive sale" for purposes of establishing the issue price of the Bonds) will apply to the initial sale of the Bonds (the "competitive sale requirements") because:

- (1) the Issuer shall disseminate this Official Term of Offering to potential underwriters in a manner that is reasonably designed to reach potential underwriters;
- (2) all bidders shall have an equal opportunity to bid;
- (3) the Issuer may receive bids from at least three underwriters of municipal bonds who have established industry reputations for underwriting new issuances of municipal bonds; and

(4) the Issuer anticipates awarding the sale of the Bonds to the bidder who submits a firm offer to purchase the Bonds at the highest price (or lowest interest cost), as set forth in this Official Terms of Offering.

Any bid submitted pursuant to this Official Terms of Offering shall be considered a firm offer for the purchase of the Bonds, as specified in the bid.

(c) In the event that the competitive sale requirements are not satisfied, the Issuer shall so advise the winning bidder. The Issuer may determine to treat (i) the first price at which 10% of a maturity of the Bonds (the “10% test”) is sold to the public as the issue price of that maturity and/or (ii) the initial offering price to the public as of the sale date of any maturity of the Bonds as the issue price of that maturity (the “hold-the-offering-price rule”), in each case applied on a maturity-by-maturity basis. The winning bidder shall advise the Issuer if any maturity of the Bonds satisfies the 10% test as of the date and time of the award of the Bonds. The Issuer shall promptly advise the winning bidder, at or before the time of award of the Bonds, which maturities of the Bonds shall be subject to the 10% test or shall be subject to the hold-the-offering-price rule. Bids will not be subject to cancellation in the event that the Issuer determines to apply the hold-the-offering-price rule to any maturity of the Bonds. Bidders should prepare their bids on the assumption that some or all of the maturities of the Bonds will be subject to the hold-the-offering-price rule in order to establish the issue price of the Bonds.

(d) By submitting a bid, the winning bidder shall (i) confirm that the underwriters have offered or will offer the Bonds to the public on or before the date of award at the offering price or prices (the “initial offering price”), or at the corresponding yield or yields, set forth in the bid submitted by the winning bidder and (ii) agree, on behalf of the underwriters participating in the purchase of the Bonds, that the underwriters will neither offer nor sell unsold Bonds of any maturity to which the hold-the-offering-price rule shall apply to any person at a price that is higher than the initial offering price to the public during the period starting on the sale date and ending on the earlier of the following:

- (1) the close of the fifth (5th) business day after the sale date; or
- (2) the date on which the underwriters have sold at least 10% of that maturity of the Bonds to the public at a price that is no higher than the initial offering price to the public.

The winning bidder will advise the Issuer promptly after the close of the fifth (5th) business day after the sale date whether it has sold 10% of that maturity of the Bonds to the public at a price that is no higher than the initial offering price to the public.

(e) If the competitive sale requirements are not satisfied, then until the 10% test has been satisfied as to each maturity of the Bonds, the winning bidder agrees to promptly report to the Issuer the prices at which the unsold Bonds of that maturity have been sold to the public. That reporting obligation shall continue, whether or not the Closing Date has occurred, until either (i) all Bonds of that maturity have been sold or (ii) the 10% test has been satisfied as to the Bonds of that maturity, provided that, the winning bidder’s reporting obligation after the Closing Date may be at reasonable periodic intervals or otherwise upon request of the Issuer or bond counsel.

(f) The Issuer acknowledges that, in making the representations set forth above, the winning bidder will rely on (i) the agreement of each underwriter to comply with the requirements for establishing issue price of the Bonds, including, but not limited to, its agreement to comply with the hold-the-offering-price rule, if applicable to the Bonds, as set forth in an agreement among underwriters and the related pricing wires, (ii) in the event a selling group has been created in connection with the initial sale of the Bonds to the public, the agreement of each dealer who is a member of the selling group to comply with the requirements for establishing issue price of the Bonds, including, but not limited to, its agreement to comply with the hold-the-offering-price rule, if applicable to the Bonds, as set forth in a selling group agreement and the related pricing wires, and (iii) in the event that an underwriter or dealer who is a member of the selling group is a party to a third-party distribution agreement that was employed in connection with the initial sale of the Bonds to the public, the agreement of each broker-dealer that is a party to such agreement to comply with the requirements for establishing issue price of the Bonds, including, but not limited to, its agreement to comply with the hold-the-offering-price rule, if applicable to the Bonds, as set forth in the third-party distribution agreement and the related pricing wires. The Issuer further acknowledges that each underwriter shall be solely liable for its failure to comply with its agreement regarding the requirements for establishing issue price of the Bonds, including, but not limited to, its agreement to comply with the hold-the-offering-price rule, if applicable to the Bonds, and that no underwriter shall be liable for the failure of any other underwriter, or of any dealer who is a member of a selling group, or of any broker-dealer that is a party to a third-party distribution agreement to comply with its corresponding agreement to comply with the requirements for establishing issue price of the Bonds, including, but not limited to, its agreement to comply with the hold-the-offering-price rule, if applicable to the Bonds.

(g) By submitting a bid, each bidder confirms that: (i) any agreement among underwriters, any selling group agreement and each third-party distribution agreement (to which the bidder is a party) relating to the initial sale of the Bonds to the public, together with the related pricing wires, contains or will contain language obligating each underwriter, each dealer who is a member of the selling group, and each broker-dealer that is a party to such third-party distribution agreement, as applicable:

(i)(A) to report the prices at which it sells to the public the unsold Bonds of each maturity allocated to it, whether or not the Closing Date has occurred, until either all Bonds of that maturity allocated to it have been sold or it is notified by the winning bidder that the 10% test has been satisfied as to the Bonds of that maturity, provided that, the reporting obligation after the Closing Date may be at reasonable periodic intervals or otherwise upon request of the winning bidder, and (ii) to comply with the hold-the-offering-price rule, if applicable, if and for so long as directed by the winning bidder and as set forth in the related pricing wires, (B) to promptly notify the winning bidder of any sales of Bonds that, to its knowledge, are made to a purchaser who is a related party to an underwriter participating in the initial sale of the Bonds to the public (each such term being used as defined below), and (C) to acknowledge that, unless otherwise advised by the underwriter, dealer or broker-dealer, the winning bidder shall assume that each order submitted by the underwriter, dealer or broker-dealer is a sale to the public.

(ii) any agreement among underwriters or selling group agreement relating to the initial sale of the Bonds to the public, together with the related pricing wires, contains or will contain language obligating each underwriter or dealer that is a party to a third-party distribution agreement to be employed in connection with the initial sale of the Bonds to the public to require each broker-dealer that is a party to such third-party distribution agreement to (A) report the prices at which it sells to the public the unsold Bonds of each maturity allocated to it, whether or not the Closing Date has occurred, until either all Bonds of that maturity allocated to it have been sold or it is notified by the winning bidder or such underwriter that the 10% test has been satisfied as to the Bonds of that maturity, provided that, the reporting obligation after the Closing Date may be at reasonable periodic intervals or otherwise upon request of the winning bidder or such underwriter, and (B) comply with the hold-the-offering-price rule, if applicable, if and for so long as directed by the winning bidder or the underwriter and as set forth in the related pricing wires.

(h) Sales of any Bonds to any person that is a related party to an underwriter participating in the initial sale of the Bonds to the public (each such term being used as defined below) shall not constitute sales to the public for purposes of this Official Terms of Offering. Further, for purposes of this Official Terms of Offering:

(i) “public” means any person other than an underwriter or a related party,

(ii) “underwriter” means (A) any person that agrees pursuant to a written contract with the Issuer (or with the lead underwriter to form an underwriting syndicate) to participate in the initial sale of the Bonds to the public and (B) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (A) to participate in the initial sale of the Bonds to the public (including a member of a selling group or a party to a third-party distribution agreement participating in the initial sale of the Bonds to the public),

(iii) a purchaser of any of the Bonds is a “related party” to an underwriter if the underwriter and the purchaser are subject, directly or indirectly, to (A) more than 50% common ownership of the voting power or the total value of their stock, if both entities are corporations (including direct ownership by one corporation of another), (B) more than 50% common ownership of their capital interests or profits interests, if both entities are partnerships (including direct ownership by one partnership of another), or (C) more than 50% common ownership of the value of the outstanding stock of the corporation or the capital interests or profit interests of the partnership, as applicable, if one entity is a corporation and the other entity is a partnership (including direct ownership of the applicable stock or interests by one entity of the other), and

(iv) “sale date” means the date that the Bonds are awarded by the Issuer to the winning bidder.

**Official Statement:** The Official Statement, when further supplemented by an addendum or addenda specifying the maturity dates, principal amounts, and interest rates of the Bonds, and any other information required by law or deemed appropriate by the Issuer, shall constitute a "Final Official Statement" of the Issuer with respect to the Bonds, as that term is defined in Rule 15c2-12 of the Securities and Exchange Commission (the "Rule"). By awarding the Bonds to any underwriter or underwriting syndicate submitting an Official Bid Form therefore, the Issuer agrees that, no more than seven (7) business days after the date of such award, it shall provide without cost to the senior managing underwriter of the syndicate to which the Bonds are awarded one “.pdf” copy of the Official Statement and the addendum described in the preceding sentence to permit each "Participating Underwriter" (as that term is defined in the Rule) to comply with the provisions of such Rule. The Issuer shall treat the senior managing underwriter of the syndicate to which the Bonds are awarded as its designated agent for purposes of distributing copies of the Final Official Statement to each participating Underwriter. Any underwriter executing and delivering an Official Bid Form with respect to the Bonds agrees thereby that if its bid is accepted by the Issuer, (i) it shall accept such designation and (ii) it shall enter into a contractual relationship with all Participating Underwriters of the Bonds for purposes of assuring the receipt by each such Participating Underwriter of the Final Official Statement.

**CUSIP Numbers:** It is anticipated that CUSIP numbers will be printed on the Bonds. In no event will the Issuer be responsible for or Bond Counsel review or express any opinion of the correctness of such numbers, and incorrect numbers on said Bonds shall not be cause for the purchaser to refuse to accept delivery of the Bonds. The fee will be paid for by the Issuer.

Responsibility of Bidder: It is the responsibility of the bidder to deliver its signed, completed bid prior to the time of sale as posted on the front cover of the official statement. Neither the Issuer nor its Financial Advisor will assume responsibility for the collection of or receipt of bids. Bids received after the appointed time of sale will not be opened.

Continuing Disclosure: In order to permit bidders for the Bonds and other participating underwriters in the primary offering of the Bonds to comply with paragraph (b)(5) of the Rule, the Issuer will covenant and agree, for the benefit of the registered holders or beneficial owners from time to time of the outstanding Bonds, in the Bond Resolution and pursuant to a Continuing Disclosure Certificate, to provide annual reports of specified information and notice of the occurrence of certain events, if material, as hereinafter described (the “Disclosure Covenants”). The information to be provided on annual basis, the events as to which notice is to be given, if material, and a summary of other provisions of the Disclosure Covenants, including termination, amendment and remedies, are set forth in Appendix C to this Official Statement.

Breach of the Disclosure Covenants will not constitute a default or an “Event of Default” under the Bonds or Resolution. A broker or dealer is to consider a known breach of the Disclosure Covenants, however, before recommending the purchase or sale of the Bonds in the secondary market. Thus, a failure on the part of the Issuer to observe the Disclosure Covenants may adversely affect the transferability and liquidity of the Bonds and their market price.

For more information see the Continuing Disclosure section herein.

Bond Insurance: Application has not been made for municipal bond insurance. Should the Bonds qualify for the issuance of any policy of municipal bond insurance or commitment therefore at the option of the bidder, the purchase of any such insurance policy or the issuance of any such commitment shall be at the sole option and expense of the Purchaser. Any increased costs of issuance on the Bonds resulting from such purchase of insurance shall be paid by the Purchaser, except that, if the Issuer has requested and received a rating on the Bonds from a municipal bond rating service, the Issuer will pay that rating fee. Any other rating service fees shall be the responsibility of the Purchaser.

Requested modifications to the Bond Resolution or other issuance documents shall be accommodated by the Issuer at its sole discretion. In no event will modifications be made regarding the investment of funds created under the Bond Resolution or other issuance documents without prior Issuer consent, in its sole discretion. Either the Purchaser or the insurer must agree, in the insurance commitment letter or separate agreement acceptable to the Issuer in its sole discretion, to pay any future continuing disclosure costs of the Issuer associated with any rating changes assigned to the municipal bond insurer after closing (for example, if there is a rating change on the municipal bond insurer that require a material event notice filing by the Issuer, the Purchaser or the municipal bond insurer must agree to pay the reasonable costs associated with such filing). Failure of the municipal bond insurer to issue the policy after the Bonds have been awarded to the Purchaser shall not constitute cause for failure or refusal by the Purchaser to accept delivery of the Bonds.



NEW ISSUE - DTC BOOK ENTRY ONLY

Rating: "Aa3"

Assuming compliance with certain covenants, in the opinion of Ahlers & Cooney, P.C., Bond Counsel, under present law and assuming continued compliance with the requirements of the Internal Revenue Code of 1986, as amended (the "Code"), the interest on the Bonds is excludable from gross income for federal income tax purposes and interest on the Bonds is not an item of tax preference for purposes of the federal alternative minimum tax imposed. Interest on the Bonds is not exempt from present Iowa income taxes. The Bonds will NOT be designated as "qualified tax-exempt obligations". See "TAX EXEMPTION AND RELATED CONSIDERATIONS" herein for a more detailed discussion.



**\$27,500,000\***  
**Council Bluffs Community School District, Iowa**  
**General Obligation School Bonds**  
**Series 2019**

Dated: Date of Delivery

The General Obligation School Bonds, Series 2019 described above (the "Bonds") are issuable as fully registered Bonds in the denomination of \$5,000 or any integral multiple thereof and, when issued, will be registered in the name of Cede & Co., as Bondholder and nominee of the Depository Trust Company, New York, NY ("DTC"). DTC will act as securities depository for the Bonds. Purchases of the Bonds will be made in book-entry form. Purchasers of the Bonds will not receive certificates representing their interest in the Bonds purchased. So long as DTC or its nominee, Cede & Co., is the Bondholder, the principal of, premium, if any, and interest on the Bonds will be paid by Bankers Trust Company as Registrar and Paying Agent (the "Registrar"), or its successor, to DTC, or its nominee, Cede & Co. Disbursement of such payments to the Beneficial Owners is the responsibility of the DTC Participants as more fully described herein. Neither the Issuer nor the Registrar will have any responsibility or obligation to such DTC Participants, indirect participants or the persons for whom they act as nominee with respect to the Bonds.

Interest on the Bonds is payable on May 1, and November 1 in each year, beginning May 1, 2020 to the registered owners thereof. Interest shall be payable by check or draft of the Paying Agent mailed to the persons who were registered owners thereof as of the fifteenth day of the month immediately preceding the Interest Payment Date, to the addresses appearing on the registration books maintained by the Paying Agent or to such other address as is furnished to the Paying Agent in writing by a registered owner.

The Bonds maturing after May 1, 2027 may be called for redemption by the Issuer and paid before maturity on said date or any date thereafter, from any funds regardless of source, in whole or from time to time in part, in any order of maturity and within an annual maturity by lot. The terms of redemption shall be par, plus accrued interest to date of call.

**MATURITY SCHEDULE**

<u>Bonds Due</u>	<u>Amount*</u>	<u>Rate *</u>	<u>Yield *</u>	<u>Cusip #'s **</u>	<u>Bonds Due</u>	<u>Amount*</u>	<u>Rate *</u>	<u>Yield *</u>	<u>Cusip #'s **</u>
May 1, 2020	\$425,000			222147 KD1	May 1, 2033	\$2,185,000			222147 KL3
May 1, 2021	65,000			222147 KE9	May 1, 2034	2,275,000			222147 KM1
May 1, 2028	1,800,000			222147 KF6	May 1, 2035	2,365,000			222147 KN9
May 1, 2029	1,870,000			222147 KG4	May 1, 2036	2,460,000			222147 KP4
May 1, 2030	1,945,000			222147 KH2	May 1, 2037	2,560,000			222147 KQ2
May 1, 2031	2,020,000			222147 KJ8	May 1, 2038	2,660,000			222147 KR0
May 1, 2032	2,105,000			222147 KK5	May 1, 2039	2,765,000			222147 KS8
	\$ _____	_____ %		Term bond due		Priced to yield			CUSIP # _____

The Bonds are being offered when, as and if issued by the Issuer and accepted by the Underwriter, subject to receipt of an opinion as to legality, validity and tax exemption by Ahlers & Cooney, P.C., Des Moines, Iowa, Bond Counsel. It is expected that the Bonds in the definitive form will be available for delivery through the facilities of DTC on or about May 1, 2019. The Underwriter intends to engage in secondary market trading of the Bonds subject to applicable securities laws. The Underwriter is not obligated, however, to repurchase any of the Bonds at the request of the holder thereof.

The Date of this Official Statement is \_\_\_\_\_, 2019

\* Preliminary, subject to change

\*\* CUSIP numbers shown above have been assigned by a separate organization not affiliated with the Issuer. The Issuer has not selected nor is responsible for selecting the CUSIP numbers assigned to the Bonds nor do they make any representation as to the correctness of such CUSIP numbers on the Bonds or as indicated above.

This Preliminary Official Statement and the information contained herein are subject to completion or amendment. These securities may not be sold nor may offers to buy be accepted prior to the time the Official Statement is delivered in final form. Under no circumstances shall this Preliminary Official Statement constitute an offer to sell or the solicitation of an offer to buy nor shall there be any sale of the securities in any jurisdiction in which such offer, solicitation or sale would be unlawful prior to registration or qualification under the securities laws of any such jurisdiction.

No dealer, salesman or any other person has been authorized to give any information or to make any representations other than those contained in this Official Statement, and if given or made, such information or representations must not be relied upon as having been authorized by the Issuer or the Underwriter. This Official Statement does not constitute an offer to sell or a solicitation of any offer to buy any of the securities offered hereby in any state to any persons to whom it is unlawful to make such offer in such state. Except where otherwise indicated, this Official Statement speaks as of the date hereof. Neither the delivery of this Official Statement nor any sale hereunder shall under any circumstances create any implication that there has been no change in the affairs of the Issuer since the date hereof.

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IN CONNECTION WITH THIS OFFERING, THE UNDERWRITER MAY EFFECT TRANSACTIONS WHICH STABILIZE OR MAINTAIN THE MARKET PRICE OF THE BONDS AT A LEVEL ABOVE THAT WHICH MIGHT OTHERWISE PREVAIL IN THE OPEN MARKET. SUCH STABILIZING, IF COMMENCED, MAY BE DISCONTINUED AT ANY TIME.

This Official Statement is not to be construed as a contract with the purchasers of the Bonds. The Issuer considers the Official Statement to be "near final" within the meaning of Rule 15c2-12 of the Securities Exchange Commission. Statements contained in this Official Statement which involve estimates, forecasts or matters of opinion, whether or not expressly so described herein, are intended solely as such and are not to be construed as a representation of facts.

THESE SECURITIES HAVE NOT BEEN REGISTERED WITH THE SECURITIES AND EXCHANGE COMMISSION BY REASON OF THE PROVISIONS OF SECTIONS 3(a)(2) OF THE SECURITIES ACT OF 1933, AS AMENDED. THE REGISTRATION OR QUALIFICATIONS OF THESE SECURITIES IN ACCORDANCE WITH APPLICABLE PROVISIONS OF SECURITIES LAWS OF THE STATES IN WHICH THESE SECURITIES HAVE BEEN REGISTERED OR QUALIFIED AND THE EXEMPTION FROM REGISTRATION OR QUALIFICATION IN OTHER STATES SHALL NOT BE REGARDED AS A RECOMMENDATION THEREOF. NEITHER THESE STATES NOR ANY OF THEIR AGENCIES HAVE PASSED UPON THE MERITS OF THE SECURITIES OR THE ACCURACY OR COMPLETENESS OF THIS OFFICIAL STATEMENT. ANY REPRESENTATION TO THE CONTRARY MAY BE A CRIMINAL OFFENSE.

## **FORWARD-LOOKING STATEMENTS**

This Official Statement, including Appendix A, contains statements which should be considered "forward-looking statements," meaning they refer to possible future events or conditions. Such statements are generally identifiable by the words such as "plan," "expect," "estimate," "budget" or similar words. THE ACHIEVEMENT OF CERTAIN RESULTS OR OTHER EXPECTATIONS CONTAINED IN SUCH FORWARD-LOOKING STATEMENTS INVOLVE KNOWN AND UNKNOWN RISKS, UNCERTAINTIES AND OTHER FACTORS WHICH MAY CAUSE ACTUAL RESULTS, PERFORMANCE OR ACHIEVEMENTS EXPRESSED OR IMPLIED BY SUCH FORWARD-LOOKING STATEMENTS. THE DISTRICT DOES NOT EXPECT OR INTEND TO UPDATE OR REVISE ANY FORWARD-LOOKING STATEMENTS CONTAINED HEREIN IF OR WHEN ITS EXPECTATIONS, OR EVENTS, CONDITIONS OR CIRCUMSTANCES ON WHICH SUCH STATEMENTS ARE BASED OCCUR.

**OFFICIAL STATEMENT**  
**COUNCIL BLUFFS COMMUNITY SCHOOL DISTRICT, IOWA**  
**\$27,500,000\* GENERAL OBLIGATION SCHOOL BONDS, SERIES 2019**

**INTRODUCTORY STATEMENT**

This Official Statement presents certain information relating to the Council Bluffs Community School District, Iowa (the “Issuer”), in connection with the sale of the Issuer’s General Obligation School Bonds, Series 2019 (the “Bonds”). The Bonds are being issued to provide funds for i) to renovate, remodel, improve, furnish and equip the existing Middle School building; site improvements and to acquire, renovate, remodel, improve furnish and equip a new relocation facility, and ii) to pay costs of issuance for the Bonds. See “**SOURCES AND USES OF FUNDS**” herein.

This Preliminary Official Statement is deemed to be a final official statement within the meaning of Rule 15c2-12 of the Securities and Exchange Commission, except for the omission of certain pricing and other information which is to be made available through a final Official Statement.

This Introductory Statement is only a brief description of the Bonds and certain other matters. Such description is qualified by reference to the entire Official Statement and the documents summarized or described herein. This Official Statement should be reviewed in its entirety.

The Bonds are general obligations of the Issuer, payable from and secured by a continuing annual ad-valorem tax levied against the taxable real property valuation of the Issuer. See “**THE BONDS – Source of Security for the Bonds**” herein.

All statements made in this Official Statement involving matters of opinion or of estimates, whether or not so expressly stated, are set forth as such and not as representations of fact, and no representation is made that any of the estimates will be realized.

**THE BONDS**

**General**

The Bonds are dated as of the date of delivery and will bear interest at the rates to be set forth on the cover page herein, interest payable on May 1 and November 1 in each year, beginning on May 1, 2020, calculated on the basis of a year of 360 days and twelve 30-day months. Interest shall be payable by check or draft of the Paying Agent mailed to the persons who were registered owners thereof as of the fifteenth day of the month immediately preceding the Interest Payment Date, to the addresses appearing on the registration books maintained by the Paying Agent or to such other address as is furnished to the Paying Agent in writing by a registered owner.

**Authorization for the Issuance**

The Bonds are being issued pursuant to the Code of Iowa, 2019, as amended, Chapter 296.

**Book Entry Only System**

*The following information concerning The Depository Trust Company (“DTC”), New York, New York and DTC’s book-entry system has been obtained from sources the Issuer believes to be reliable. However, the Issuer takes no responsibility as to the accuracy or completeness thereof and neither the Indirect Participants nor the Beneficial Owners should rely on the following information with respect to such matters but should instead confirm the same with DTC or the Direct Participants, as the case may be. There can be no assurance that DTC will abide by its procedures or that such procedures will not be changed from time to time.*

The Depository Trust Company (“DTC”), New York, NY will act as securities depository for the securities (the “Securities”). The Securities will be issued as fully-registered securities registered in the name of Cede & Co. (DTC’s partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Security certificate will be issued for the Securities in the aggregate principal amount of such issue, and will be deposited with DTC.

DTC, the world’s largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a “banking organization” within the meaning of New York Banking Law, a member of the Federal Reserve System, a “clearing corporation” within the meaning of the New York Uniform Commercial Code, and a “clearing agency” registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S equity issues, corporate and municipal debt issues and money market instrument (from over 100 countries) that DTC’s participants (“Direct Participants”) deposit with DTC.

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\* Preliminary, subject to change

DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participations include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies clearing corporations and certain other organizations. DTC is a wholly-owned subsidiary of the Depository Trust & Clearing Corporation ("DTCC").

DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has a Standard & Poor's rating of: AA+. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com) and [www.dtc.org](http://www.dtc.org).

Purchases of Securities under the DTC system must be made by or through Direct Participants, which will receive a credit for the Securities on DTC's records. The ownership interest of each actual purchaser of each security ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered in the transaction. Transfers of ownership interest in the Securities are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership in Securities, except in the event that use of the book-entry system for the Securities is discontinued.

To facilitate subsequent transfers, all Securities deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co. or such other name as may be requested by an authorized representative of DTC. The deposit of Securities with DTC and their registration in the name of Cede & Co. or such other nominee do not affect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Securities; DTC's records reflect only the identity of the Direct Participants to whose accounts such Securities are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Securities may wish to taken certain steps to augment transmission to them notices of significant events with respect to the Securities, such as redemptions, tenders, defaults, and proposed amendments to the security documents. For example, Beneficial Owners of Securities may wish to ascertain that the nominee holding the Securities for their benefit have agreed to obtain and transmit notices to Beneficial Owners, in the alternative, Beneficial owners may wish to provide their names and addresses to the registrar and request that copies of the notices be provided directly to them.

Redemption notices shall be sent to DTC. If less than all of the Securities within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participants in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor such other DTC nominee) will consent or vote with respect to the Securities unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to Issuer as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Securities are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Redemption proceeds, distributions and dividend payments on the Securities will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts, upon DTC's receipt of funds and corresponding detail information from Issuer or Agent on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC (nor its nominee), Agent, or Issuer, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of Issuer or Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as securities depository with respect to the Securities at any time by giving



of such maturity to be redeemed prior to maturity. DTC will determine by lot the amount of each Participant's interest in such maturity to be redeemed and each Participant will then select by lot the beneficial ownership interests in such maturity to be redeemed. All prepayments shall be at a price of par plus accrued interest.

Any notice of redemption may contain a statement that the redemption is conditioned upon the receipt by the Paying Agent of funds on or before the date fixed for redemption sufficient to pay the redemption price of the Bonds so called for redemption, and that if funds are not available, such redemption shall be cancelled by written notice to the owners of the Bonds called for redemption in the same manner as the original redemption notice was sent.

### **Source of Security for the Bonds**

These Bonds are general obligations of the Issuer. The Bonds are payable from general ad valorem property taxes, without limitation of amount, levied against all taxable real property within the boundaries of the District.

## **BONDHOLDERS' RISKS**

### **Tax Levy Procedures**

The Bonds are general obligations of the Issuer, payable from and secured by a continuing ad-valorem tax levied against all of the property valuation within the Issuer. As part of the budgetary process of the Issuer each fiscal year the Issuer will have an obligation to request a debt service levy to be applied against all of the property within the Issuer. A failure on the part of the Issuer to make a timely levy request or a levy request by the Issuer that is inaccurate or is insufficient to make full payments of the debt service on the Bonds for a particular fiscal year may cause Bondholders to experience delay in the receipt of distributions of principal of and/or interest on the Bonds. Consequently, the remedies of the owners of the Bonds (consisting primarily of an action in the nature of mandamus requiring the Issuer and certain other public officials to perform the terms of the resolution for the Bonds) may have to be enforced from year to year.

### **2013 Property Tax Legislation**

During its 2013 session the Iowa Legislature enacted, and the Governor signed, Senate File 295 ("SF295"). Among other things, SF295 reduces the limit on the annual assessed value growth with respect to residential and agricultural property from 4% to 3%, reduces as a rollback the taxable value applicable to commercial, industrial and railroad property to 95% for the 2013 assessment year and 90% for the 2014 assessment year and all years thereafter, and provides a partial exemption on telecommunications property. SF295 also creates a new separate classification for multiresidential properties which were previously taxed as commercial properties, and assigns an incremental rollback percentage over several years for multiresidential properties such that the multiresidential rollback determination will match that for residential properties in the 2022 assessment year. As a result of SF295, local governments expect to experience reductions in property tax revenues over the next several fiscal years. SF295 includes state-funded replacement moneys for a portion of the expected reduction in property tax revenues to the local governments, but such replacement funding is limited in both amount and duration of availability. There can be no assurance the state-funded replacement moneys will be provided by the state, if at all, during the term the Bonds remain outstanding. The Issuer does not expect the state replacement funding to fully address the property tax reductions resulting from SF295 during the term the Bonds remain outstanding. While SF295 does not limit the legal obligation or the amount the Issuer may be required to levy for payments of debt service on the Bonds there can be no assurances that SF295 will not have a material adverse impact with respect to the Issuer's financial position.

### **Changes in Property Taxation**

From time to time the Iowa General Assembly has altered the method of property taxation and could do so again. Any alteration in property taxation structure could affect property tax revenues available to pay the Bonds. Historically, the Iowa General Assembly has applied changes in property taxation structure on a prospective basis; however, there is no assurance that future changes in property taxation structure by the Iowa General Assembly will not be retroactive. It is impossible to predict the outcome of future property tax changes by the Iowa General Assembly or their potential impact on the Bonds and the security for the Bonds.

### **Matters Relating to Enforceability of Agreements**

Holders of the Bonds shall have and possess all the rights of action and remedies afforded by the common law, the Constitution and statutes of the State of Iowa and of the United States of America for the enforcement of payment of the Bonds, including, but not limited to, the right to a proceeding in law or in equity by suit, action or mandamus to enforce and compel performance of the duties required by Iowa law and the Bond Resolution. There is no Bond trustee or similar person to monitor or enforce the provisions of the resolution for the Bonds. The owners of the Bonds should, therefore, be prepared to enforce such provisions themselves if the need to do so arises. In the event of a default in the payment of principal of or interest on the Bond, there is no provision for acceleration of maturity of the principal of the Bonds. Consequently, the remedies of the owners of the Bonds (consisting primarily of an action in the nature of mandamus requiring the District and certain other public officials to perform the terms of the resolution for the Bonds) may have to be enforced from year to year. Holders of the Bonds shall have and

possess all the rights of action and remedies afforded by the common law, the Constitution and statutes of the State of Iowa and of the United States of America for the enforcement of payment of the Bond, including, but not limited to, the right to a proceeding in law or in equity by suit, action or mandamus to enforce and compel performance of the duties required by Iowa law and the Bond Resolution.

The practical realization of any rights upon any default will depend upon the exercise of various remedies specified in the Bond Resolution. The remedies available to the owners of the Bonds upon an event of default under the Bond Resolution, in certain respects, may require judicial action, which is often subject to discretion and delay. Under existing law, including specifically the federal bankruptcy code, certain of the remedies specified in the Bond Resolution may not be readily available or may be limited. A court may decide not to order the specific performance of the covenants contained in these documents. The legal opinions to be delivered concurrently with the delivery of the Bonds will be qualified as to the enforceability of the various legal instruments by limitations imposed by general principles of equity and public policy and by bankruptcy, reorganization, insolvency or other similar laws affecting the rights of creditors generally.

No representation is made, and no assurance is given, that the enforcement of any remedies with respect to such assets will result in sufficient funds to pay all amounts due under the Bond Resolution or the Loan Agreement, including principal of and interest on the Bonds.

### **Secondary Market**

There can be no guarantee that there will be a secondary market for the Bonds or, if a secondary market exists, that such Bonds can be sold for any particular price. Occasionally, because of general market conditions or because of adverse history of economic prospects connected with a particular issue, and secondary marketing practices in connection with a particular Bond or Bonds issue are suspended or terminated. Additionally, prices of bond or note issues for which a market is being made will depend upon then prevailing circumstances. Such prices could be substantially different from the original purchase price of the Bonds.

### **Pension**

Pursuant to GASB Statement No. 68, the School reported a liability of \$59,976,062 as of June 30, 2018 for its proportionate share of the net pension liability for Iowa Public Employee Retirement System (“IPERS”). The net pension liability is the amount by which the total actuarial liability exceeds the pension plan’s net assets or fiduciary net position (essentially the market value) available for paying benefits. The net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School’s proportion of the net pension liability was based on the School’s share of contributions to the pension plan relative to the contributions of all IPERS participating employers. As of June 30, 2018, the School’s collective proportion was .908495%, which was an increase of .003908% from its proportion measured June 30, 2017. See School’s Audited Financial Statements for Fiscal Year Ending June 30, 2018, Appendix D, for additional information.

### **Rating**

Moody’s Rating Service (the “Rating Agency”) has assigned a rating of “Aa3” to the Bonds. Generally, a rating agency bases its rating on the information and materials furnished to it and on investigations, studies and assumptions of its own. There is no assurance that the rating will continue for any given period of time, or that such rating will not be revised, suspended or withdrawn, if, in the judgment of the Rating Agency, circumstances so warrant. A revision, suspension or withdrawal of a rating may have an adverse effect on the market price of the Bonds.

Rating agencies are currently not regulated by any regulatory body. Future regulation of rating agencies could materially alter the methodology, rating levels, and types of ratings available, for example, and these changes, if ever, could materially affect the market value of the Bonds.

### **Forward-Looking Statements**

This Official Statement contains statements relating to future results that are “forward-looking statements” as defined in the Private Securities Litigation Reform Act of 1995. When used in this Official Statement, the words “estimate,” “forecast,” “intend,” “expect” and similar expressions identify forward-looking statements. Any forward-looking statement is subject to uncertainty. Accordingly, such statements are subject to risks that could cause actual results to differ, possibly materially, from those contemplated in such forward-looking statements. Inevitably, some assumptions used to develop forward-looking statements will not be realized or unanticipated events and circumstances may occur. Therefore, investors should be aware that there are likely to be differences between forward looking statements and the actual results. These differences could be material and could impact the availability of funds of the Issuer to pay debt service when due on the Bonds.

### **Pending Federal Tax Legislation**

From time to time, there are Presidential proposals, proposals of various federal committees, and legislative proposals are

pending in Congress that could, if enacted, alter or amend one or more of the federal tax matters described herein in certain respects or would adversely affect the market value of the Bonds or otherwise prevent holders of the Bonds from realizing the full benefit of the tax exemption of interest on the Bonds. Further such proposals may impact the marketability or market value of the Bonds simply by being proposed. It cannot be predicted whether or in what forms any of such proposals, either pending or that may be introduced, may be enacted and there can be no assurance that such proposals will not apply to the Bonds. In addition regulatory actions are from time to time announced or proposed, and litigation threatened or commenced, which if implemented or concluded in a particular manner, could adversely affect the market value, marketability or tax status of the Bonds. It cannot be predicted whether any such regulatory action will be implemented, how any particular litigation or judicial action will be resolved, or whether the Bonds would be impacted thereby.

### **Risks as Employer**

The Issuer is a major employer, combining a complex mix of tenured and untenured full-time faculty, part-time faculty, technical and clerical support staff and other types of workers in a single operation. As with all large employers, the Issuer bears a wide variety of risks in connection with its employees. These risks include discrimination claims, personal tort actions, work-related injuries, exposure to hazardous materials, interpersonal torts (such as between employees or between employees and students) and other risks that may flow from the relationships between employer and employee or between students and employees. Certain of these risks are not covered by insurance, and certain of them cannot be anticipated or prevented in advance.

### **Cybersecurity**

The Issuer relies on its information systems to provide security for processing, transmission and storage of confidential and other sensitive information. Security breaches, including electronic break-ins, computer viruses, attacks by hackers and similar breaches could create disruptions or shutdowns of the Issuer and the services it provides, or the unauthorized access to or disclosure of personally identifiable information and other confidential or sensitive information. Despite security measures, the Issuer may remain vulnerable to attacks by outside or internal hackers, or breaches caused by employee error, negligence or malfeasance. Any failure to maintain proper functionality and security of the Issuer's information systems could interrupt the Issuer's operations, damage its reputation, subject it to significant costs, liability claims or regulatory penalties, and could have a material adverse effect on the operations and financial condition of the Issuer. The Issuer has a \$\_\_\_\_\_ million cyber-insurance policy. The Issuer cannot predict whether this policy will be sufficient in the event of a cyberattack.

### **Limitation or Delay of Remedies**

There is no bond trustee or similar person to monitor or enforce the provisions of the resolution for the Bonds. The owners of the Bonds should, therefore, be prepared to enforce such provisions themselves if the need to do so arises. In the event of a default in the payment of principal of or interest on the Bonds, there is no provision for acceleration of maturity of the principal of the Bonds. Consequently, the remedies of the owners of the Bonds (consisting primarily of an action in the nature of mandamus requiring the Issuer and certain other public officials to perform the terms of the resolutions for the Bonds) may have to be enforced from year to year.

The remedies available to the owners of the Bonds upon an event of default under the Resolution are in many respects dependent upon judicial actions which are often subject to discretion and delay. Under existing constitutional and statutory law and judicial decisions, including specifically the Bankruptcy Code, the remedies provided in the Resolution may not be readily available or may be limited. The various legal opinions to be delivered concurrently with the delivery of the Bonds and the delivery of the Resolution will be qualified as to the enforceability of the various legal instruments by limitations imposed by general principles of equity and by bankruptcy, reorganization, insolvency or other similar laws affecting the rights of creditors generally.

### **Debt Payment History**

The Issuer knows of no instance in which it has intentionally defaulted in the payment of principal and interest on any of its debt.

### **Redemption Prior to Maturity**

In considering whether the Bonds might be redeemed prior to maturity, Bondholders should consider the information included in this Official Statement under the heading "THE BONDS." Furthermore, the Bonds are subject to optional and mandatory redemption as set forth herein. See "THE BONDS" herein.

### **Clean up Costs and Liens under Environmental Statutes**

The Issuer is not aware of any enforcement actions currently in process with respect to any releases of pollutants or contaminants at the Project sites. However, there can be no assurance that an enforcement action or actions will not be instituted under such statutes at a future date. In the event such enforcement actions were initiated, the Issuer could be liable for the costs of removing or otherwise treating pollutants or contaminants located at the Project sites. In addition, under applicable environmental statutes, in the event an enforcement action is initiated, a lien superior to the Bondholders' lien, if any, could attach to the Project, which may adversely affect the Bondholders' rights.



### **General Liability Claims**

In recent years, the number of general liability suits and the dollar amounts of damage awards have increased nationwide, resulting in substantial increases in insurance premiums. Litigation may also arise against the Issuer from its business activities, such as its status as an employer. While the Issuer maintains general liability insurance coverage, the Issuer is unable to predict the availability or cost of such insurance in the future. In addition, it is possible that certain types of liability awards may not be covered by insurance as in effect at relevant times. Any negative impact resulting from such awards may impact the Issuer's ability to operate.

### **Project Completion; Risks of Construction**

A delay in completion of the Project may arise from any number of other causes, including but not limited to, adverse weather conditions, unavailability of subcontractors, and negligence on the part of subcontractors, labor disputes, or unanticipated costs of construction, equipping or renovation. Any of these events or occurrences, separately or in combination, could have a material adverse effect on the Issuer's ability to complete the Project, or to complete it as planned and on schedule. The Issuer believes that the proceeds of the Bonds, plus the issuance of the remainder of the general obligation bonds approved by the voters on September 11, 2018, will be sufficient to complete the Project; however, the cost of construction of the Project may be affected by factors beyond the control of the Issuer, including strikes, material shortages, adverse weather conditions, subcontractor defaults, delays, and unknown conditions.

### **Damage or Destruction to District's Facilities**

Although the District maintains certain kinds of insurance, there can be no assurance that the District will not suffer uninsured losses in the event of damage to or destruction of the District's facilities, including the Project, due to fire or other calamity or in the event of other unforeseen circumstances.

### **DTC-Beneficial Owners**

Beneficial Owners of the Bonds may experience some delay in the receipt of distributions of principal of and interest on the Bonds since such distributions will be forwarded by the Paying Agent to DTC and DTC will credit such distributions to the accounts of the Participants which will thereafter credit them to the accounts of the Beneficial Owner either directly or indirectly through indirect Participants. Neither the Issuer nor the Paying Agent will have any responsibility or obligation to assure that any such notice or payment is forwarded by DTC to any Participants or by any Participant to any Beneficial Owner.

In addition, since transactions in the Bonds can be effected only through DTC Participants, indirect participants and certain banks, the ability of a Beneficial Owner to pledge the Bonds to persons or entities that do not participate in the DTC system, or otherwise to take actions in respect of such Bonds, may be limited due to lack of a physical certificate. Beneficial Owners will be permitted to exercise the rights of registered Owners only indirectly through DTC and the Participants. See "**THE BONDS—Book-Entry Only System.**"

### **Other Factors**

An investment in the Bonds involves an element of risk. In order to identify risk factors and make an informed investment decision, potential investors should be thoroughly familiar with this entire Official Statement (including the Appendices hereto) in order to make a judgment as to whether the Bonds are an appropriate investment.

### **Summary**

The foregoing is intended only as a summary of certain risk factors attendant to an investment in the Bonds. In order for potential investors to identify risk factors and make an informed investment decision, potential investors should become thoroughly familiar with this entire Official Statement and the Appendices hereto.

## **LITIGATION**

The District encounters litigation occasionally, as a course of business, however, no litigation currently exists that is not believed to be covered by current insurance carriers and no litigation has been proposed that questions the validity of these bonds.

## **ACCOUNTANT**

The accrual-basis financial statements of the Issuer included as APPENDIX D to this Official Statement have been examined by Seim Johnson to the extent and for the periods indicated in their report thereon. Such financial statements have been included herein without permission of said CPA, and said CPA expresses no opinion with respect to the Bonds or the Official Statement.

## UNDERWRITING

The Bonds are being purchased, subject to certain conditions, by \_\_\_\_ (the "Underwriter"). The Underwriter has agreed, subject to certain conditions, to purchase all, but not less than all, of the Bonds at an aggregate purchase price of \$\_\_\_\_\_ plus accrued interest to the Closing Date.

The Underwriter may offer and sell the Bonds to certain dealers (including dealers depositing the Bonds into unit investment trusts, certain of which may be sponsored or managed by the Underwriter) at prices lower than the initial public offering prices stated on the cover page. The initial public offering prices of the Bonds may be changed, from time to time, by the Underwriter.

The Underwriter intends to engage in secondary market trading of the Bonds subject to applicable securities laws. The Underwriter is not obligated, however, to repurchase any of the Bonds at the request of the holder thereof.

## THE PROJECT

The Bonds are being issued to provide funds for i) to renovate, remodel, improve, furnish and equip the existing Middle School building; site improvements and to acquire, renovate, remodel, improve furnish and equip a new relocation facility, and ii) to pay costs of issuance for the Bonds.

### SOURCES AND USES OF FUNDS \*

Sources of Funds		
	Bond Proceeds	\$
	Reoffering Premium	
Total Sources of Funds		\$
Uses of Funds		
	Deposit to Project fund	\$
	Costs of Issuance	
	Underwriter's Discount	
Total Uses of Funds		\$

\* Preliminary, subject to change

## TAX EXEMPTION AND RELATED CONSIDERATIONS

### Tax Exemption

Federal tax law contains a number of requirements and restrictions that apply to the Bonds, including investment restrictions, periodic payments of arbitrage profits to the United States, requirements regarding the proper use of Bond proceeds and facilities financed with Bond proceeds, and certain other matters. The Issuer has covenanted to comply with all requirements that must be satisfied in order for the interest on the Bonds to be excludable from gross income for federal income tax purposes. Failure to comply with certain of such covenants could cause interest on the Bonds to become includable in gross income for federal income tax purposes retroactively to the date of issuance of the Bonds.

Subject to the Issuer's compliance with the above-referenced covenants, under present law, in the opinion of Bond Counsel, the interest on the Bonds is excludable from gross income for federal income tax purposes and interest on the Bonds is not an item of tax preference for purposes of the federal alternative minimum tax.

Prospective purchasers of the Bonds should be aware that ownership of the Bonds may result in collateral federal income tax consequences to certain taxpayers, including, without limitation, corporations subject to the branch profits tax, financial institutions, certain insurance companies, certain S corporations, individual recipients of Social Security or Railroad Retirement benefits and taxpayers who may be deemed to have incurred (or continued) indebtedness to purchase or carry tax-exempt obligations. Bond Counsel will not express any opinion as to such collateral tax consequences. Prospective purchasers of the Bonds should consult their tax advisors as to collateral federal income tax consequences.

The interest on the Bonds is not exempt from present Iowa income taxes. Ownership of the Bonds may result in other state and local tax consequences to certain taxpayers. Bond Counsel expresses no opinion regarding any such collateral consequences arising with respect to the Bonds. Prospective purchasers of the Bonds should consult their tax advisors regarding the applicability of any such state and local taxes.

### NOT Qualified Tax Exemption Obligations

The Bonds will NOT be designated as "qualified tax-exempt obligations" under the exception provided in Section 265(b)(3)(B) of the Internal Revenue Code of 1986, as amended (the "Code").

### Discount and Premium Bonds

The initial public offering price of certain Bonds may be less than the amount payable on such Bonds at maturity ("Discount Bonds"). Owners of Discount Bonds should consult with their own tax advisors with respect to the determination of accrued original issue discount on Discount Bonds for income tax purposes and with respect to the state and local tax consequences of owning and disposing of Discount Bonds. It is possible that, under applicable provisions governing determination of state and local income taxes, accrued interest on Discount Bonds may be deemed to be received in the year of accrual even though there will not be a corresponding cash payment.

The initial public offering price of certain Bonds may be greater than the amount of such Bonds at maturity ("Premium Bonds"). Purchasers of the Premium Bonds should consult with their own tax advisors with respect to the determination of amortizable premium on Premium Bonds for income tax purposes and with respect to the state and local tax consequences of owning and disposing of Premium Bonds.

### Other Tax Advice

In addition to the income tax consequences described above, potential investors should consider the additional tax consequences of the acquisition, ownership, and disposition of the Bonds. For instance, state income tax law may differ substantially from state to state, and the foregoing is not intended to describe any aspect of the income tax laws of any state. Therefore, potential investors should consult their own tax advisors with respect to federal tax issues and with respect to the various state tax consequences of an investment in Bonds.

### Audits

The Internal Revenue Service (the "Service") has an ongoing program of auditing tax-exempt obligations to determine whether, in the view of the Service, interest on such tax-exempt obligations is includable in the gross income of the owners thereof for federal income tax purposes. To the best of the Issuer's knowledge, no obligations of the Issuer are currently under examination by the Service. It cannot be predicted whether or not the Service will commence an audit of the Bonds. If an audit is commenced, under current procedures the Service may treat the Issuer as a taxpayer and the Bondholders may have no right to participate in such procedure. The commencement of an audit could adversely affect the market value and liquidity of the Bonds until the audit is concluded, regardless of the ultimate outcome.

### Reporting and Withholding

Payments of interest on, and proceeds of the sale, redemption or maturity of, tax-exempt obligations, including the Bonds, are in certain cases required to be reported to the Service. Additionally, backup withholding may apply to any such payments to any Bond owner who fails to provide an accurate Form W-9 Request for Taxpayer Identification Number and Certification, or a substantially identical form, or to any Bond owner who is notified by the Service of a failure to report any interest or dividends required to be shown on federal income tax returns. The reporting and backup withholding requirements do not affect the excludability of such interest from gross income for federal tax purposes.

### Tax Legislation

Legislation affecting tax-exempt obligations is regularly considered by the United States Congress and may be considered by the Iowa legislature. Court proceedings may also be filed, the outcome of which could modify the tax treatment. There can be no assurance that legislation enacted or proposed, or actions by a court, after the date of issuance of the Bonds will not have an adverse effect on the tax status of interest or other income on the Bonds or the market value or marketability of the Bonds. These adverse effects could result, for example, from changes to federal or state income tax rates, changes in the structure of federal or state income taxes (including replacement with another type of tax), or repeal (or reduction in the benefit) of the exclusion of interest on the Bonds from gross income for federal or state income tax purposes for all or certain taxpayers.

Current and future legislative proposals, including some that carry retroactive effective dates, if enacted into law, court decisions, or clarification of the Code may cause interest on the Bonds to be subject, directly or indirectly, to federal income taxation, or otherwise prevent owners of the Bonds from realizing the full current benefit of the tax status of such interest. For example, on December 22, 2017, the Tax Cuts and Jobs Act ("TCJA") was signed into law. For tax years beginning after December 31, 2017, the TCJA, among other things, significantly changes the income tax rates on individuals and corporations, modifies the current provisions relative to the federal alternative minimum tax on individuals, and eliminates the federal alternative minimum tax for corporations. The TCJA, or the introduction or enactment of any other legislative proposals, clarification of the Code or court decisions may also affect, perhaps significantly, the market price for, or marketability of, the Bonds. Prospective purchasers of the Bonds should consult their own tax advisors regarding the TCJA, as well as any pending or proposed tax legislation, as to which Bond Counsel expresses no opinion other than as set forth in its legal opinion.

### The Opinion

The FORM OF LEGAL OPINION, in substantially the form set out in APPENDIX B to this Preliminary Official Statement, will be delivered at closing.

Bond Counsel's opinion is not a guarantee of a result, or of the transaction on which the opinion is rendered, or of the future performance of parties to the transaction, but represents its legal judgment based upon its review of existing statutes, regulations, published rulings and court decisions and the representations and covenants of the Issuer described in this section. No ruling has been sought from the Service with respect to the matters addressed in the opinion of Bond Counsel and Bond Counsel's opinion is not binding on the Service, nor does the rendering of the opinion guarantee the outcome of any legal dispute that may arise out of the transaction. Bond Counsel assumes no obligation to update its opinion after the issue date to reflect any further action, fact or circumstance, or change in law or interpretation, or otherwise.

### Enforcement

There is no bond trustee or similar person to monitor or enforce the terms of the resolution for issuance of the Bonds. In the event of a default in the payment of principal of or interest on the Bonds, there is no provision for acceleration of maturity of the principal of the Bonds. Consequently, the remedies of the owners of the Bonds (consisting primarily of an action in the nature of mandamus requiring the Issuer and certain other public officials to perform the terms of the resolution for the Bonds) may have to be enforced from year to year.

The owners of the Bonds cannot foreclose on property within the boundaries of the Issuer or sell such property in order to pay the debt service on the Bonds. In addition, the enforceability of the rights and remedies of owners of the Bonds may be subject to limitation as set forth in Bond Counsel's opinion. The opinion will state, in part, that the obligations of the Issuer with respect to the Bonds may be subject to bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights heretofore or hereafter enacted to the extent constitutionally applicable, to the exercise of judicial discretion in appropriate cases and to the exercise by the State and its governmental bodies of the police power inherent in the sovereignty of the State and to the exercise by the United States of America of the powers delegated to it by the Constitution of the United States of America.

### Bond Counsel Review

Bond Counsel has approved the language included in this "Tax Exemption and Related Considerations" Section, but has not otherwise participated in the preparation of this Preliminary Official Statement and will not pass upon its accuracy, completeness or sufficiency. Bond Counsel has not examined, nor attempted to examine or verify, any of the financial or statistical statements or data contained in this Preliminary Official Statement, and will express no opinion with respect thereto.

**ALL POTENTIAL PURCHASERS OF THE BONDS SHOULD CONSULT WITH THEIR TAX ADVISORS WITH RESPECT TO FEDERAL, STATE AND LOCAL TAX CONSEQUENCES OF OWNERSHIP OF THE BONDS (INCLUDING BUT NOT LIMITED TO THOSE LISTED ABOVE).**

### **FINANCIAL ADVISOR**

The Issuer has retained Piper Jaffray & Co. as financial advisor (the "Financial Advisor") in connection with the issuance of the Bonds. The Financial Advisor has not been engaged, nor has it undertaken, to independently verify the accuracy of the Official Statement. The Financial Advisor is not a public accounting firm and has not been engaged by the Issuer to compile, review, examine or audit any information in the Official Statement in accordance with accounting standards.

### **CONTINUING DISCLOSURE**

For the purpose of complying with Rule 15c2-12 of the Securities Exchange Commission, as amended and interpreted from time to time (the "Rule"), the Issuer will covenant and agree, for the benefit of the registered holders or beneficial owners from time to time of the outstanding Bonds to provide reports of specified information and notice of the occurrence of certain events, if material, as hereinafter described (the "Disclosure Covenants"). The information to be provided on an annual basis, and the events as to which notice is to be given, if material, is summarized below under the caption "APPENDIX C - Form of Continuing Disclosure Certificate" herein for more information. This covenant is being made by the Issuer to assist the Underwriter(s) in complying with the Rule.

Breach of the Disclosure Covenants will not constitute a default or an "Event of Default" under the Bonds or Resolution, respectively. A broker or dealer is to consider a known breach of the Disclosure Covenants, however, before recommending the purchase or sale of the Bonds in the secondary market. Thus, a failure on the part of the Issuer to observe the Disclosure Covenants may adversely affect the transferability and liquidity of the Bonds and their market price.

In the previous five (5) years, for bond issues requiring the Issuer make annual information filings pursuant to its prior Undertakings:

1. School Infrastructure Sales, Services, and Use Tax Revenue Bonds, Series 2011 dated April 1, 2011  
The Issuer did not properly link the Annual Financial Information for fiscal year ending June 30, 2015 to one nine-digit CUSIP number. The Issuer has subsequently linked the Annual Financial Information for fiscal year ending June 30, 2015 to said 9-digit CUSIP. The Issuer did not file a Failure to File Notice because the Series 2011 Bonds are no longer outstanding.
2. School Infrastructure Sales, Services, and Use Tax Revenue Bonds, Series 2012, dated March 1, 2012  
For fiscal years ending June 30, 2014 and June 30, 2015, the Issuer did not link its Audited Financial Statement to two nine-digit CUSIP numbers in each of those fiscal years. The Issuer has subsequently linked the Audited Financial Statements to said 9-digit CUSIPs. The Issuer did not file a Failure to File Notice because the Series 2012 Bonds are no longer outstanding.
3. For the Issuer's School Infrastructure Sales, Services, and Use Tax Revenue Bonds, Series 2011 dated April 1, 2011 and the School Infrastructure, Sales, Services, and Use Tax Revenue Bonds, Series 2010B, dated April 1, 2010.  
The Issuer advance refunded those bonds in 2016 and filed the Advance Refunding Trust Agreement but failed to file a Material Event Notice of Defeasance for each of the series of bonds. The Issuer did not file the Material Event Notices nor did it file Failure to File Notices since the Series 2011 Bonds and the Series 2010B Bonds are no longer outstanding.

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I have reviewed the information contained within the Official Statement of the Council Bluffs Community School District, State of Iowa, and to the best of our knowledge, information and belief said Official Statement does not contain any material misstatements of fact nor omissions of any material fact which is necessary to make the statements and information herein, in light of the circumstances under which they were made, not misleading regarding the issuance of \$27,500,000\* General Obligation School Bonds, Series 2019.

COUNCIL BLUFFS COMMUNITY SCHOOL DISTRICT, STATE OF IOWA

/s/ Dean Wilson  
Board Secretary

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\* Preliminary, subject to change

**APPENDIX A - INFORMATION ABOUT THE ISSUER**

**COUNCIL BLUFFS COMMUNITY SCHOOL DISTRICT, IOWA  
DISTRICT OFFICIALS**

<b>PRESIDENT</b>	David Coziahr
<b>BOARD MEMBERS</b>	Chris LaFerla Troy Arthur Bill Grove Kyle McGlade John Marshall Dr. Jill Ogg-Gress
<b>SUPERINTENDENT</b>	Vickie Murillo
<b>DISTRICT SECRETARY</b>	Dean Wilson
<b>DISTRICT TREASURER</b>	Dean Wilson
<b>DISTRICT ATTORNEY</b>	

**CONSULTANTS**

<b>BOND COUNSEL</b>	Ahlers & Cooney, P.C. Des Moines, Iowa
<b>FINANCIAL ADVISOR</b>	Piper Jaffray & Co. Des Moines, Iowa
<b>PAYING AGENT</b>	Bankers Trust Co. Des Moines, Iowa

**General Information**

The Council Bluffs Community School District is located in western Iowa in Pottawattamie County. Council Bluffs (population 62,230) is part of the great metropolitan Omaha, NE. Transportation facilities are provided to the District by Interstate 80 and 29, U.S. Highway 6, State Highway 92, 183 and 191 and an excellent network of paved county roads. Continuing education opportunities within easy community distance are Iowa Western Community College, Buena Vista University, Southwest Iowa Regents Resource Center (link to the State’s 3 universities), Metropolitan Community College, Bellevue University, University of Nebraska at Omaha, University of Nebraska Medical Center, Creighton University, College of St. Mary. Clarkson College, Grace University, Nebraska Methodist School, Omaha ITT Technical Institute, Nebraska College of Business, Omaha Opportunities Industrialization Center and Vatterott College.

**District Facilities**

Presented below is a recap of the existing facilities of the District:

<u>Building</u>	<u>Construction Date</u>	<u>Grades Served</u>
Abraham Lincoln High School	1960	9-12
Bloomer Elementary	1926	PK-5
Carter Lake Elementary	2011	PK-5
College View Elementary	2011	PK-5
Crescent Elementary	2008	PK-5
Edison Elementary	1951	PK-5
Franklin Elementary	1975	PK-5
Hoover Elementary	1950	PK-5
Kanesville Alternative Learning Center	1959	6-12
Kim Middle School	1979	6-8
Lewis and Clark Elementary	1957	PK-5
Longfellow Elementary	1939	PK-5
Roosevelt Elementary	1952	PK-5
Rue Elementary	1924	PK-5
Thomas Jefferson Elementary	1921	PK-5
Tucker Career & College	1972	9-12
Wilson Middle School	1961	6-8

Source: Council Bluffs CSD

**Enrollment**

Total enrollment in the District in the fall of the past five school years has been as follows:

	<u>Certified (Resident) (1)</u>	<u>Open Enroll In</u>	<u>Open Enroll Out</u>	<u>Total Served (2)</u>
October-18	9,053.9	265.0	710.3	8,608.6
October-17	9,124.8	239.0	725.1	8,638.7
October-16	9,256.9	210.0	752.1	8,714.8
October-15	9126.0	227.1	739.1	8,614.0
October-14	9,101.5	200.1	729.0	8,572.6

Source: Department of Education

- 1 Used for Sales Tax distribution
- 2 Used for State Aid distribution

**Staff**

Presented below is a list of the District's 1,284 employees.

Administrators:	44	Media Specialists:	0
Teachers:	659	Nurses:	4
Teacher Aids:	248	Guidance:	24
Custodians:	72	Secretaries:	37
Food Service:	97	Transportation:	0
Other:	86	Maintenance:	13

Source: Council Bluffs CSD

**Other Postemployment Benefits (OPEB)**

Plan Description - The District operates a single-employer health benefit plan which provides medical and prescription drug benefits for retirees and their spouses. Group insurance benefits are established under Iowa Code Chapter 509A.13. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

OPEB Benefits – Individuals who are employed by the district and are eligible to participate in the group health plan are eligible to continue healthcare benefits upon retirement. Retirees under age 65 pay the same premium for the medical and prescription drug benefits as active employees, which results in an implicit rate subsidy and an OPEB liability.

Retired participants must be age 55 or older at retirement. At June 30, 2018, the following employees were covered by the benefit terms:

Inactive employees or retirees currently participating in the OPEB plan	40
Active employees	1,086
Total	1,126

Total OPEB Liability – The District’s total OPEB liability of \$5,991,412 was measured as of June 30, 2018, and was determined by an actuarial valuation as of June 30, 2017.

Actuarial Assumptions – The total OPEB liability in the June 30, 2017 actuarial valuation was determined using the following actuarial assumptions and the entry age normal level percent of pay cost method, applied to all periods included in the measurement.

Rate of Inflation (effective June 30, 2017)	2.75 percent per annum
Salary increases (effective June 30, 2017)	3.25 percent, average, including inflation. Rates vary by membership group
Discount rate (effective June 30, 2017)	3.56 percent per annum
Healthcare cost trend rate (effective June 30, 2017)	6.80 percent for the year ending June 30, 2018, gradually decreasing to an ultimate rate of 4.40 percent for years ending June 30, 2075 and beyond.

Discount Rate – The discount rate used to measure the total OPEB liability was 3.56% which reflects the Fidelity 20-year Municipal GO AA Index as of the measurement date.

Mortality rates were based on the RP-2000 Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale AA.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study with dates corresponding to those listed above.

Changes in the Total OPEB Liability

Total OPEB liability, beginning of year, as restated	\$ 5,802,440
Changes during the year:	
Service cost	566,420
Interest	182,551
Changes in assumptions	(325,764)
Benefit payments	(234,235)
Net changes	188,972
Total OPEB liability, end of year	\$ 5,991,412

Changes in assumptions reflect the following changes:

- Discount rate was changed from 2.92% to 3.56% based on updated 20-year municipal bond rates.
- The actuarial cost method changed from the projected unit credit cost method to the entry age normal level percent of pay cost method.
- Healthcare trend rates were reset to reflect updated cost increase expectations, including adjustment to reflect the impact of the Affordable Care Act’s excise tax on high-cost health insurance plans.
- Medical per capital claims costs were updated to reflect recent experience.
- A salary scale assumption was updated from a flat 3.5% to the rates used in the June 30, 2017 IPERS Regular Members actuarial



- valuation.
- Mortality rates were updated from the RP-2014 tables to the rates used in the June 30, 2017 IPERS Regular Members actuarial valuation
- The percent of retirees electing spousal coverage changed from 70% to 10% to reflect recent plan experience.
- The percent of future non Medicare eligible retirees electing each medical plan changed to reflect recent plan experience.

Sensitivity of the District’s Total OPEB Liability to Changes in the Healthcare Cost Trend Rates – The following presents the total OPEB liability of the District as what the District’s total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1% lower (5.8%) or 1% higher (7.8%) than the current healthcare cost trend rates.

	1% Decrease (5.8%)	Discount Rate (6.8%)	1% Increase (7.8%)
Total OPEB liability	\$ 5,263,394	5,991,412	6,864,261

OPEB Expense and Deferred Inflows of Resources Related to OPEB – For the year ended June 30, 2018, the District recognized OPEB expense of \$716,939. At June 30, 2018, the District reported deferred inflows of resources related to OPEB of \$293,732 from changes in assumptions used in the actuarial valuation.

The amount reported as deferred inflows of resources related to OPEB will be recognized as OPEB expense as follows:

Year ended June 30,	
2019	\$ (32,032)
2020	(32,032)
2021	(32,032)
2022	(32,032)
2023	(32,032)
Thereafter	(133,572)
	<u>\$ (293,732)</u>

Additionally, the District offered an incentive to certain employees to elect to take early retirement from the District during the 2017 and 2016 fiscal years. If the employees elected to take early retirement, funds were set aside for the benefit of the employee to pay health insurance premiums. The funds are available to the employees for the next seven years, or until the amount of the funds set aside for each employee have been spent. As of June 30, 2018, the District was liable for future payments to plan participants of \$576,543.

Source: the Issuer’s 2018 Independent Audited Financial Statement

### **Employee Pension Plan**

Plan Description. Iowa Public Employees’ Retirement System (“IPERS”) membership is mandatory for employees of the Issuer. The Issuer’s employees are provided with pensions through a cost-sharing multiple employer defined pension plan administered by IPERS. IPERS benefits are established under Iowa Code, Chapter 97B and the administrative rules thereunder. The Issuer’s employee who completed seven years of covered service or has reached the age of 65 while in IPERS covered employment becomes vested. If the Issuer’s employee retires before normal retirement age, the employees’ monthly retirement benefit will be permanently reduced by an early-retirement reduction. IPERS provides pension benefits as well as disability benefits to Issuer employees and benefits to the employees’ beneficiaries upon the death of the eligible employee. See “APPENDIX D–AUDITED FINANCIAL STATEMENTS OF THE ISSUER–NOTES TO THE FINANCIAL STATEMENTS” for additional information on IPERS. Additionally, copies of IPERS annual financial report may be obtained from [www.ipers.org](http://www.ipers.org). Moreover, IPERS maintains a website at [www.ipers.com](http://www.ipers.com). However, the information presented in such financial reports or on such websites is not incorporated into this Official Statement by any reference.

Contributions. Although the actuarial contribution rates are calculated each year, the contribution rates were set by state law through June 30, 2012 and did not necessarily coincide with the actuarially calculated contribution rate. As a result, from June 30, 2002 through June 30, 2013, the rate allowed by statute was less than the actuarially required rate. Effective July 1, 2012, as a result of a 2010 law change, IPERS contribution rates for the Issuer and its employees are established by IPERS following the annual actuarial valuation (which applies IPERS’ Contribution Rate Funding Policy and Actuarial Amortization method.) State statute, however, limits the amount rates can increase or decrease each year to one (1) percentage point. Therefore, any difference between the actuarial contribution rates and the contributions paid is due entirely to statutorily set contributions that may differ from the actual contribution rates. As a result, while the contribution rate in the fiscal year ended June 30, 2017 equaled the actuarially required rate, there is no guarantee, due to this statutory limitation on rate increases, that the contribution rate will meet or exceed the actuarially required rate in the future.

In fiscal year 2018, pursuant to the IPERS’ required rate, the Issuer’s employees contributed 5.95% of pay and the Issuer contributed 8.93% for a total rate of 14.88 percent. The Issuer’s contributions to IPERS for the year ended June 30, 2018 were \$6,642,347 which amount is not

less than its actuarially determined calculated annual actuarial valuation. The Issuer's share of the contribution, payable from the applicable funds of the Issuer, is provided by a statutorily authorized annual levy of taxes without limit or restriction as to rate or amount. The Issuer has always made its full required contributions to IPERS.

The following table sets forth the contributions made by the Issuer and its employees to IPERS for the period indicated. The Issuer cannot predict the levels of funding that will be required in the future.

Table 1 – Issuer and Employees Contribution to IPERS.

Fiscal Year	Issuer Contribution		Issuer Employees' Contribution	
	Amount Contributed	% of Covered Payroll	Amount Contributed	% of Covered Payroll
2014	\$4,820,935	8.93	\$3,325,145	5.95
2015	5,527,394	8.93	3,311,780	5.95
2016	5,912,865	8.93	3,640,531	5.95
2017	6,156,076	8.93	3,830,805	5.95
2018	6,642,347	8.93	4,144,740	5.95

SOURCE: Council Bluffs CSD

The Issuer cannot predict the levels of funding that will be required in the future as any IPERS unfunded pension benefit obligation could be reflected in future years in higher contribution rates. The investment of moneys, assumptions underlying the same and the administration of IPERS is not subject to the direction of the Issuer. Thus, it is not possible to predict, control or prepare for future unfunded accrued actuarial liabilities of IPERS ("UAALs"). The UAAL is the difference between total actuarially accrued liabilities and actuarially calculated assets available for the payment of such benefits. The UAAL is based on assumptions as to retirement age, mortality, projected salary increases attributed to inflation, across-the-board raises and merit raises, adjustments, cost-of-living adjustments, valuation of current assets, investment return and other matters. Such UAAL could be substantial in the future, requiring significantly increased contributions from the Issuer which could affect other budgetary matters.

The following table sets forth certain information about the funding status of IPERS that has been extracted from the comprehensive annual financial reports of IPERS for the fiscal years ended June 30, 2018 through, and including, 2014 (collectively, the "IPERS CAFRs (2014-2018)"), and the actuarial valuation reports provided to IPERS by Cavanaugh MacDonald Consulting, LLC (collectively, the "IPERS Actuarial Reports (2014-2018)"). Additional information regarding IPERS and its latest actuarial valuations can be obtained by contacting IPERS administrative staff.

Table 2 – Funding Status of IPERS

Valuation Date	Actuarial Value of Assets [a]	Market Value of Assets [b]	Actuarial Accrued Liability [c]	Unfunded Actuarial Accrued Liability (Actuarial Value) [c]-[a]	Funded Ratio (Actuarial Value) [a]/[c]	Unfunded Actuarial Liability (Market Value) [c]-[b]	Funded Ratio (Market Value) % [b]/[c]	Covered Payroll [d]	UAAL as a Percentage of Covered Payroll (Actuarial Value) [[c-a]/[d]]
2014	26,460,428,085	28,038,549,893	32,004,456,088	5,544,028,003	82.68	3,965,906,195	87.61	7,099,277,280	78.09
2015	27,915,379,103	28,429,834,829	33,370,318,731	5,454,939,628	83.65	4,940,483,902	85.19	7,326,348,141	74.46
2016	29,033,696,587	28,326,433,656	34,619,749,147	5,586,052,560	83.86	6,293,315,491	81.82	7,556,515,720	73.92
2017	30,472,423,914	30,779,116,326	37,440,382,029	6,968,134,950	81.39	6,661,265,703	82.21	7,863,160,443	88.62
2018	31,827,755,864	32,314,588,595	38,642,833,653	6,815,077,789	82.36	6,328,245,058	83.62	7,983,219,527	85.37

Source: IPERS CAFRs (2014-2018) and IPERS Actuarial Reports (2014-2018)

For a description of the assumptions used when calculating the funding status of IPERS for the fiscal year ended June 30, 2018, see IPERS CAFRs (2014-2018)

Table 3 – Recent returns of IPERS

According to IPERS, the market value investment return on program assets is as follows:

Fiscal Year Ended June 30	Investment Return %
2014	15.88
2015	3.96
2016	2.15
2017	11.70
2018	7.97

Net Pension Liabilities.

Effective for fiscal years beginning after June 15, 2014, GASB Statement 68 requires all reporting units in a multi-employer cost sharing pension plan to record a balance sheet liability for their proportionate share of the net pension liability of the plan. The Issuer was required to implement GASB 68 in their year end June 30, 2015 financial statements.

At June 30, 2018, the Issuer reported a liability of \$59,976,062 for its proportional share of the IPERS net pension liability. The net pension liability was measured as of June 30, 2016 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The discount rate used to measure the total pension liability was 7%. The Issuer’s proportion of the net pension liability was based on the Issuer’s share of contributions to the pension plan relative to the contributions of all IPERS participating employers. See “**APPENDIX D–AUDITED FINANCIAL STATEMENTS OF THE ISSUER–NOTES TO THE FINANCIAL STATEMENTS**” for additional information related to the Issuer’s deferred outflows and inflows of resources related to pensions, actuarial assumptions, discount rate and discount rate sensitivity.

Detailed information about the pension plan’s fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS’ website at [www.ipers.org](http://www.ipers.org).

Bond Counsel, Disclosure Counsel, the Issuer, and the Financial Advisor undertake no responsibility for and make no representations as to the accuracy or completeness of the material available from IPERS as discussed above or included on the IPERS website, including, but not limited to, updates of such information on the Auditor of State’s website or links to other websites through the IPERS website.

**Investment of Public Funds**

The District invests its funds pursuant to Chapter 12B of the Code. Presented below is the District's investing activities as of June 30, 2018.

<u>Type of Investment</u>	<u>Amount Invested</u>
Local Bank Money Market	\$26,049,355.89
Local Bank Deposit Accounts	7,858,794.48
Local Bank Time CD’s	0
ISJIT Money Market	0
ISJIT Time CD’s	0

Source: Council Bluffs CSD

**Population**

Presented below are population figures for the periods indicated for the cities of Carter Lake, Council Bluffs and Crescent:

<u>Year</u>	<u>Carter Lake</u>	<u>Council Bluffs</u>	<u>Crescent</u>
2010	3,785	62,230	617
2000	3,248	58,268	537
1990	3,200	54,315	469
1980	3,438	56,449	547
1970	3,268	60,348	284

Source: U.S. Census Bureau

## Major Employers

Presented below is a summary of the largest employers in the District:

<u>Name</u>	<u>Business</u>	<u>Number of Employees</u>
Alegent Health/Mercy Hospital	Health Care	500-999
American Games	Manufacturing	250-499
Ameristar Casino	Gaming/resort	1000-1500
Bass Pro Shops	Retail	100-249
Bethany Lutheran Home	Nursing Home	100-249
ConAgra Frozen Foods	Food processor	500-999
Council Bluffs CSD	Education	1000-1500
Dillards	Department Store	100-249
Griffin Pipe Products Co	Cast Iron Pipe	250-499
Harrah's Casino Hotel	Gaming/hotel	1000-1500
Horseshoe Casino	Gaming	1000-1500
Hy-Vee Stores	Grocery store	250-499
Iowa Western Community College	Education	250-499
Jennie Edmundson	Health care	500-999
Kohl's	Department Store	100-249
Menards	Retail store	100-249
Mid America Center	Convention center	100-249
Mid-American Energy Co.	Electric and natural gas utility	250-499
No Frills Supermarket	Grocery store	100-249
Omaha Standard	Truck bodies	250-499
Park Place	Health services	250-499
Peerless Wiping Cloth	Wholesale	100-249
Physicians Clinic	Medical Clinic	100-249
Pinnacle Customer Solutions	Telemarketing	100-249
Plumrose USA	Manufacturing	250-499
Risen Son Christian Village	Nursing Home	100-249
Sam's Club	Wholesale	100-249
Sapp Brothers	Truckstop	100-249
Super Saver Stores	Grocery Store	250-499
Target	Retail store	100-249
Tyson-Cooked meats	Food processing	100-249
Union Pacific Railroad	Transportation	500-999
Wal-Mart	Retail/grocery store	500-999
Warren Distribution	Manufacturing	250-499

Source: Locationone.com

## Property Tax Assessment

In compliance with section 441.21 of the Code of Iowa, as amended, the State Director of Revenue annually directs all county auditors to apply prescribed statutory percentages to the assessments of certain categories of real property. The final values, called Actual Valuation, are then adjusted by the County Auditor. Assessed or Taxable Valuation subject to tax levy is then determined by the application of State determined rollback percentages, principally to residential and commercial property.

Beginning in 1978, the State required a reduction in Actual Valuation to reduce the impact of inflation on its residents. The resulting value is defined as the Assessed or Taxable Valuation. The rollback percentages for residential, agricultural and commercial valuations are as follows:

<u>Fiscal Year</u>	<u>Residential Rollback</u>	<u>Ag. Land &amp; Buildings</u>	<u>Commercial</u>	<u>Multi-residential</u>
2018-19	55.6209	54.4480	90.0000	78.7500
2017-18	56.9391	47.4996	90.0000	82.5000
2016-17	55.6259	46.1068	90.0000	86.2500
2015-16	55.7335	44.7021	90.0000	

Property is assessed on a calendar year basis. The assessments finalized as of January 1 of each year are applied to the following fiscal year. For example, the assessments finalized on January 1, 2017 are used to calculate tax liability for the tax year starting July 1, 2018 through June 30, 2019. Presented below are the historic property valuations of the Issuer by class of property.

Source: Iowa Department of Revenue

## Property Valuations

Actual Valuation					
Valuation as of January	2018	2017	2016	2015	2014
Fiscal Year	<u>2019-20</u>	<u>2018-19</u>	<u>2017-18</u>	<u>2016-17</u>	<u>2015-16</u>
Residential:	2,220,503,511	2,160,458,394	2,133,573,747	2,117,234,114	2,100,869,793
Agricultural Land:	38,316,700	38,297,200	40,512,296	40,525,032	40,754,295
Ag Buildings:	1,965,500	1,870,800	2,392,660	2,329,074	3,046,834
Commercial:	714,985,032	697,690,002	620,302,038	656,967,794	762,619,182
Industrial:	98,265,631	94,796,152	87,098,318	83,887,048	75,696,764
Multi-residential:	176,036,773	165,614,588	152,143,814	151,478,296	
Personal RE:	0				0
Railroads:	28,724,055	27,066,308	27,388,986	24,401,323	22,064,832
Utilities:	11,202,255	10,980,003	10,759,154	11,640,369	12,451,777
Other:	0	0	1,183,120	1,183,120	1,183,120
<b>Total Valuation:</b>	<b>3,289,999,457</b>	<b>3,196,773,447</b>	<b>3,075,354,133</b>	<b>3,089,646,170</b>	<b>3,018,686,597</b>
Less Military:	4,648,520	4,772,604	4,978,176	5,181,896	5,533,776
<b>Net Valuation:</b>	<b>3,285,350,937</b>	<b>3,192,000,843</b>	<b>3,070,375,957</b>	<b>3,084,464,274</b>	<b>3,013,152,821</b>
TIF Valuation:	125,745,671	131,237,424	116,809,356	86,344,815	105,989,651
Utility Replacement:	128,987,342	120,658,280	117,203,098	113,590,117	99,257,974
Taxable Valuation					
Valuation as of January	2018	2017	2016	2015	2014
Fiscal Year	<u>2019-20</u>	<u>2018-19</u>	<u>2017-18</u>	<u>2016-17</u>	<u>2015-16</u>
Residential:	1,262,573,759	1,200,401,521	1,213,128,471	1,175,282,497	1,170,893,059
Agricultural Land:	21,508,100	20,852,044	19,243,180	18,684,799	18,218,033
Ag Buildings:	1,103,280	1,018,609	1,136,462	1,073,869	1,361,995
Commercial:	632,975,229	617,498,550	549,062,533	585,034,106	686,357,763
Industrial:	87,485,231	84,315,512	77,772,991	75,161,945	68,127,088
Multi-residential:	130,004,185	127,414,088	122,965,612	128,574,896	
Personal RE:					0
Railroads:	25,851,649	24,359,678	24,650,088	21,961,190	19,858,350
Utilities:	11,202,255	10,980,003	10,759,154	11,640,369	12,451,777
Other:	0	0	1,064,808	1,064,808	1,064,808
<b>Total Valuation:</b>	<b>2,172,703,688</b>	<b>2,086,840,005</b>	<b>2,019,783,299</b>	<b>2,018,478,479</b>	<b>1,978,332,873</b>
Less Military:	4,648,520	4,772,604	4,978,176	5,181,896	5,533,776
<b>Net Valuation:</b>	<b>2,168,055,168</b>	<b>2,082,067,401</b>	<b>2,014,805,123</b>	<b>2,013,296,583</b>	<b>1,972,799,097</b>
TIF Valuation:	125,745,671	131,237,424	116,809,356	86,344,815	92,304,624
Utility Replacement:	66,225,283	61,825,662	61,056,224	64,507,940	61,567,048

Valuation Year	Actual Valuation w/ Utilities	% Change in Actual Valuation	Taxable Valuation w/ Utilities	% Change in Taxable Valuation
2018	3,540,083,950	2.79%	2,360,026,122	3.73%
2017	3,443,896,547	4.22%	2,275,130,487	3.76%
2016	3,304,388,411	0.61%	2,192,670,703	1.32%
2015	3,284,399,206	2.05%	2,164,149,338	1.76%
2014	3,218,400,446	0.93%	2,126,670,769	-0.24%

Source: Iowa Department of Management

## Tax Rates

Presented below are the taxes levied by the District for the fund groups as presented, for the period indicated:

Fiscal Year	Operating	Management	Board PPEL	V PPEL	Playground	Debt	Schoolhouse	Total Levy
2019	14.97730	0.59471	0.33000	1.34000	0.00000	0.00000	0.00000	17.24201
2018	14.73098	0.60216	0.33000	1.34000	0.00000	0.00000	0.00000	17.00314
2017	14.48900	0.69785	0.33000	1.34000	0.00000	0.00000	0.00000	16.85685
2016	14.73627	0.88311	0.33000	0.67000	0.00000	0.23734	0.00000	16.85672
2015	14.59266	0.98410	0.33000	0.67000	0.00000	0.48089	0.00000	17.05765

Source: Iowa Department of Management

## Historic Tax Rates

Presented below are the tax rates by taxing entity for residents of the City of Council Bluffs:

<u>Fiscal Year</u>	<u>City</u>	<u>School</u>	<u>College</u>	<u>State</u>	<u>Assessor</u>	<u>Ag Extens</u>	<u>County</u>	<u>Total Levy</u>
2019	18.26000	17.24201	1.30877	0.00290	0.35557	0.26158	8.09573	45.52656
2018	17.90720	17.00314	1.28565	0.00310	0.34745	0.25892	8.14576	44.95122
2017	17.75000	16.85685	1.51663	0.00330	0.33719	0.24454	8.34680	45.05531
2016	17.75000	16.85672	1.13910	0.00330	0.33057	0.23915	8.69118	44.67945
2015	17.75000	17.05765	1.15526	0.00330	0.35978	0.25224	8.92475	45.50298

Source: Iowa Department of Management

## Tax Collection History

Presented below are the actual ad-valorem tax levies and collections for the periods indicated:

<u>Fiscal Year</u>	<u>Amount Levied</u>	<u>Amount Collected</u>	<u>Percentage Collected</u>
2019	\$37,413,936	In collection	NA
2018	35,701,408	\$35,674,872	99.93%
2017	35,327,373	35,033,273	99.17%
2016	34,576,273	34,451,069	99.64%
2015	34,994,221	31,401,044	89.73%
2014	35,095,853	33,140,755	94.43%

Source: the Issuer

## Largest Taxpayers

Set forth in the following table are the persons or entities which represent the 2018 largest taxpayers within the Issuer, as provided by the Auditors Offices of each of said counties. No independent investigation has been made of and no representation is made herein as to the financial condition of any of the taxpayers listed below or that such taxpayers will continue to maintain their status as major taxpayers in the District. The District's tax levy is uniformly applicable to all of the properties included in the table, and thus taxes expected to be received by the District from such taxpayers will be in proportion to the assessed valuations of the properties. The total tax bill for each of the properties is dependent upon the tax levies of the other taxing entities which overlap the properties.

<u>Taxpayer</u>	<u>2018 Taxable Valuation</u>	<u>Percent of Total</u>
Horseshoe Council Bluffs LLC	69,506,460	3.17%
Pinnacle Entertainment Inc	51,803,190	2.36%
Harrahs Council Bluffs LLC	48,998,520	2.23%
Mid American Electric (1)	41,875,955	1.91%
Black Hills Energy Corp (1)	18,038,858	0.82%
I B P Inc	15,737,940	0.72%
Blue Star Foods Inc	15,369,120	0.70%
Council Bluffs, City Of	14,700,935	0.67%
Owen Industries Inc	14,444,730	0.66%
Dearbom Properties LLC	13,098,780	0.60%
	<b>Total</b>	<b>13.84%</b>

Source: Pottawattamie County Auditor Office

### (1) Utility Property Tax Replacement

Beginning in 1999, the State replaced its previous property tax assessment procedure in valuing the property of entities involved primarily in the production, delivery, service and sale of electricity and natural gas with a replacement tax formula based upon the delivery of energy by these entities. Electric and natural gas utilities now pay replacement taxes to the State in lieu of property taxes. All replacement taxes are allocated among local taxing cities by the State Department of Revenue and Finance and the Department of Management. This allocation is made in accordance with a general allocation formula developed by the Department of Management on the basis of general property tax equivalents. Properties of these utilities are exempt from the levy of property tax by political subdivisions. Utility property will continue to be valued by a special method as provided in the statute and taxed at the rate of three cents per one thousand dollars for the general fund of the State.

The utility replacement tax statute states that the utility replacement tax collected by the State and allocated among local taxing cities (including the Issuer) shall be treated as property tax when received and shall be disposed of by the county treasurer as taxes on real estate. However, utility property is not subject to the levy of property tax by political subdivisions, only the utility replacement tax and statewide property tax. It is possible that the general obligation debt capacity of the Issuer could be adjudicated to be proportionately reduced in future years if utility property were determined to be other than “taxable property” for purposes of computing the Issuer’s debt limit under Article XI of the Constitution of the State of Iowa. There can be no assurance that future legislation will not (i) operate to reduce the amount of debt the Issuer can issue or (ii) adversely affect the Issuer’s ability to levy taxes in the future for the payment of the principal of and interest on its outstanding debt obligations, including the Bonds. Approximately 2.73% of the Issuer’s tax base currently is utility property. Notwithstanding the foregoing, the Issuer has the obligation to levy taxes against all the taxable property in the Issuer sufficient to pay principal of and interest on the Bonds.

**Direct Debt**

This issue represents the only outstanding GO Debt of the District. After completion of this issue, the District will have \$9,500,000 of authority to issue General Obligation Bonds. Presented below is the principal and interest on the District’s outstanding general obligation bonds, presented by fiscal year and issue:

Payment Date	Total Principal	Total Interest
6/1/20	170,000	1,100,000
6/1/21		1,093,200
6/1/22		1,093,200
6/1/23		1,093,200
6/1/24		1,093,200
6/1/25		1,093,200
6/1/26		1,093,200
6/1/27		1,093,200
6/1/28	1,820,000	1,093,200
6/1/29	1,890,000	1,020,400
6/1/30	1,965,000	944,800
6/1/31	2,045,000	866,200
6/1/32	2,130,000	784,400
6/1/33	2,215,000	699,200
6/1/34	2,300,000	610,600
6/1/35	2,395,000	518,600
6/1/36	2,490,000	422,800
6/1/37	2,590,000	323,200
6/1/38	2,690,000	219,600
6/1/39	2,800,000	112,000
Totals:	27,500,000	16,367,400

Source: the Issuer

Anticipatory Warrants

The Issuer has not issued anticipatory warrants during the past five years.

## School Infrastructure Sales, Services & Use Tax Revenue Bonds

The Issuer does not have any outstanding School Infrastructure Sales, Services & Use Tax Revenue Bonds.

Fiscal Year	QZAB	QSCB	2016A	2016B	2017A	2017B	2019	Total	Total	Total
	9/9/09	11/24/09	3/1/16	3/1/16	10/24/17	12/12/17	3/12/19	Principal	Interest	P&I
2019	100,000	362,115	201,000	2,435,000	969,000	434,000	0	4,501,115	1,465,506	5,966,621
2020	100,000	362,115	207,000	2,504,000	747,000	668,000	767,000	5,355,115	1,532,267	6,887,382
2021	100,000	362,115	212,000	2,574,000	744,000	681,000	835,000	5,508,115	1,356,876	6,864,991
2022	100,000	362,115	218,000	2,647,000	898,000	578,000	833,000	5,636,115	1,218,405	6,854,520
2023	100,000	362,115	224,000	2,721,000	824,000	681,000	850,000	5,762,115	1,076,792	6,838,907
2024		362,115	231,000	2,974,000	839,000	690,000	739,000	5,835,115	931,584	6,766,699
2025			237,000	3,057,000	899,000	660,000		4,853,000	754,807	5,607,807
2026			244,000	3,144,000	924,000	620,000		4,932,000	480,922	5,412,922
2027			251,000	3,233,000	972,000	640,000		5,096,000	351,200	5,447,200
2028			258,000	3,323,000	1,022,000	412,000		5,015,000	217,344	5,232,344
2029			268,000	3,554,000	493,000	87,000		4,402,000	87,761	4,489,761
Totals:	500,000	2,172,690	2,551,000	32,166,000	9,331,000	6,151,000	4,024,000	56,895,690	9,473,464	66,369,154

Source: the Issuer

### Debt Limit

The amount of general obligation debt a political subdivision of the State of Iowa can incur is controlled by the constitutional debt limit, which is an amount equal to 5% of the actual value of property within the corporate limits, taken from the last County Tax list. The District's debt limit, based upon said valuation, amounts to the following:

Actual Value of Property, 2018	3,540,083,950
X	0.05
Statutory Debt Limit:	177,004,198
Total General Obligation Debt:	27,500,000
Total Lease Purchases:	
Total Loan Agreements:	
Capital Leases:	
Total Debt Subject to Limit:	27,500,000
Percentage of Debt Limit Obligated:	15.54%

It has not been determined whether the District's Sales Tax Revenue Bonds do or do not count against the constitutional debt limit. If the Bonds do count against the constitutional debt limit, the amount of debt subject to the debt limit would increase \$60,637,690\* to be \$88,137,690\*, or 49.79%\* of the statutory debt limit.

\* Preliminary, subject to change  
Source: Iowa Department of Management

### Overlapping & Underlying Debt

Presented below is a listing of the overlapping and underlying debt outstanding of Issuers within the Issuer.

Taxing Authority	Outstanding Debt	2018 Taxable Valuation	Taxable Value Within Issuer	Percentage Applicable	Amount Applicable
City of Carter Lake	\$4,460,000	\$172,973,704	\$172,973,704	100.00%	4,460,000
City of Council Bluffs	64,475,858	2,910,507,760	2,124,766,574	73.00%	47,069,501
City of Crescent	340,000	27,424,074	27,424,074	100.00%	340,000
Pottawattamie County	4,740,000	5,308,437,030	2,360,026,122	44.46%	2,107,310
Iowa Western Community College	59,380,000	10,744,790,169	2,360,026,122	21.96%	13,042,447
Green Hills Area Education Agency		10,744,790,169	2,360,026,122		0
				Total	\$67,019,258

Source: Iowa Department of Management



## FINANCIAL SUMMARY

Actual Value of Property, 2018	\$3,540,083,950
Taxable Value of Property, 2018	2,360,026,122
Direct General Obligation Debt:	\$27,500,000
Overlapping Debt:	67,019,258
Direct & Overlapping General Obligation Debt:	\$94,519,258
Population, 2010 US Census:	59,804
Direct Debt per Capita:	\$459.84
Total Debt per Capita:	\$1,580.48
Direct Debt to Taxable Valuation:	1.17%
Total Debt to Taxable Valuation:	4.01%
Direct Debt to Actual Valuation:	0.78%
Total Debt to Actual Valuation:	2.67%
Actual Valuation per Capita:	\$59,195
Taxable Valuation per Capita:	\$39,463

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Source: Iowa Department of Management

## APPENDIX B – FORM OF LEGAL OPINION

We hereby certify that we have examined a certified transcript of the proceedings of the Board of Directors of the Council Bluffs Community School District in the County of Pottawattamie, State of Iowa, and acts of administrative officers of the School District (the "Issuer"), relating to the issuance of General Obligation School Bonds, Series 2019, by said Issuer, dated May 1, 2019, in the denominations of \$5,000 or multiples thereof, in the aggregate amount of \$\_\_\_\_\_ (the "Bonds").

We have examined the law and certified proceedings and other papers as we deem necessary to render this opinion as bond counsel.

As to questions of fact material to our opinion, we have relied upon representations of the Issuer contained in the Resolution authorizing issuance of the Bonds (the "Resolution") and in the certified proceedings and other certifications of public officials furnished to us, without undertaking to verify the same by independent investigation.

Based on our examination and in reliance upon the certified proceedings and other certifications described above, we are of the opinion, under existing law, as follows:

1. The Issuer is duly created and validly existing as a body corporate and politic and political subdivision of the State of Iowa with the corporate power to adopt and perform the Resolution and issue the Bonds.
2. The Bonds are valid and binding general obligations of the Issuer.
3. All taxable property in the territory of the Issuer is subject to ad valorem taxation without limitation as to rate or amount to pay the Bonds. Taxes have been levied by the Resolution for the payment of the Bonds and the Issuer is required by law to include in its annual tax levy the principal and interest coming due on the Bonds to the extent the necessary funds are not provided from other sources.
4. Interest on the Bonds is excludable from gross income for federal income tax purposes and is not an item of tax preference for purposes of the federal alternative minimum tax. The opinion set forth in the preceding sentence is subject to the condition that the Issuer comply with all requirements of the Internal Revenue Code of 1986, as amended, that must be satisfied subsequent to the issuance of the Bonds in order that the interest thereon be, and continue to be, excludable from gross income for federal income tax purposes. The Issuer has covenanted to comply with all such requirements. Failure to comply with certain of such requirements may cause interest on the Bonds to be included in gross income for federal income tax purposes retroactively to the date of issuance of the Bonds.

We express no opinion regarding the accuracy, adequacy, or completeness of the Official Statement or other offering material relating to the Bonds. Further, we express no opinion regarding tax consequences arising with respect to the Bonds other than as expressly set forth herein.

The rights of the owners of the Bonds and the enforceability of the Bonds are limited by bankruptcy, insolvency, reorganization, moratorium, and other similar laws affecting creditors' rights generally, and by equitable principles, whether considered at law or in equity.

This opinion is given as of the date hereof, and we assume no obligation to revise or supplement this opinion to reflect any facts or circumstances that may hereafter come to our attention, or any changes in law that may hereafter occur.

AHLERS & COONEY, P.C.

## APPENDIX C – FORM OF CONTINUING DISCLOSURE CERTIFICATE

This Continuing Disclosure Certificate (the "Disclosure Certificate") is executed and delivered by the Council Bluffs Community School District, State of Iowa (the "Issuer"), in connection with the issuance of \$ \_\_\_\_\_ General Obligation School Bonds, Series 2019 (the "Bonds") dated May 1, 2019. The Bonds are being issued pursuant to a Resolution of the Issuer approved on \_\_\_\_\_, 2019 (the "Resolution"). The Issuer covenants and agrees as follows:

Section 1. Purpose of the Disclosure Certificate; Interpretation. This Disclosure Certificate is being executed and delivered by the Issuer for the benefit of the Holders and Beneficial Owners of the Bonds and in order to assist the Participating Underwriters in complying with S.E.C. Rule 15c2-12(b)(5). This Disclosure Certificate shall be governed by and construed in accordance with the Rule, and, to the extent not in conflict with the Rule, the laws of the State.

Section 2. Definitions. In addition to the definitions set forth in the Resolution, which apply to any capitalized term used in this Disclosure Certificate unless otherwise defined in this Section, the following capitalized terms shall have the following meanings:

"Annual Financial Information" shall mean financial information or operating data of the type included in the final Official Statement, provided at least annually by the Issuer pursuant to, and as described in, Sections 3 and 4 of this Disclosure Certificate.

"Beneficial Owner" shall mean any person which (a) has the power, directly or indirectly, to vote or consent with respect to, or to dispose of ownership of, any Bonds (including persons holding Bonds through nominees, depositories or other intermediaries), or (b) is treated as the owner of any Bonds for federal income tax purposes.

"Business Day" shall mean a day other than a Saturday or a Sunday or a day on which banks in Iowa are authorized or required by law to close.

"Dissemination Agent" shall mean the Issuer or any Dissemination Agent designated in writing by the Issuer and which has filed with the Issuer a written acceptance of such designation.

"Financial Obligation" shall mean a (1) debt obligation; (2) derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation; or (3) guarantee of (1) or (2). The term "Financial Obligation" does not include municipal securities as to which a final Official Statement has been provided to the MSRB consistent with Rule 15c2-12.

"Holders" shall mean the registered holders of the Bonds, as recorded in the registration books of the Registrar.

"Listed Events" shall mean any of the events listed in Section 5(a) of this Disclosure Certificate.

"Municipal Securities Rulemaking Board" or "MSRB" shall mean the Municipal Securities Rulemaking Board, 1300 I Street NW, Suite 1000, Washington, DC 20005.

"National Repository" shall mean the MSRB's Electronic Municipal Market Access website, a/k/a "EMMA" ([emma.msrb.org](http://emma.msrb.org)).

"Official Statement" shall mean the Issuer's Official Statement for the Bonds, dated \_\_\_\_\_, 2019.

"Participating Underwriter" shall mean any of the original underwriters of the Bonds required to comply with the Rule in connection with offering of the Bonds.

"Rule" shall mean Rule 15c2-12 adopted by the Securities and Exchange Commission (S.E.C.) under the Securities Exchange Act of 1934, and any guidance and procedures thereunder published by the S.E.C., as the same may be amended from time to time.

"State" shall mean the State of Iowa.

Section 3, Provision of Annual Financial Information.

- a. The Issuer shall, or shall cause the Dissemination Agent to, not later than the 15th day of April of each year following the close of the Issuer's fiscal year (currently June 30), commencing with information for the 2018/2019 fiscal year, provide to the National Repository an Annual Financial Information filing consistent with the requirements of Section 4 of this Disclosure Certificate. The Annual Financial Information filing must be submitted in such format as is required by the MSRB (currently in "searchable PDF" format). The Annual Financial Information filing may be submitted as a single document or as separate documents comprising a package. The Annual Financial Information filing may cross-reference other information as provided in Section 4 of this Disclosure Certificate; provided that the audited financial statements of the Issuer may be submitted separately from the balance of the Annual Financial Information filing and later than the date required above for the filing of the Annual Financial Information if they are not available by that date. If the Issuer's fiscal year changes, it shall give notice of such change in the same manner as for a Listed Event under Section 5(c).
- b. If the Issuer is unable to provide to the National Repository the Annual Financial Information by the date required in subsection (a),

- the Issuer shall send a notice to the Municipal Securities Rulemaking Board, if any, in substantially the form attached as Exhibit A.
- c. The Dissemination Agent shall:
    - i. each year file Annual Financial Information with the National Repository; and
    - ii. (if the Dissemination Agent is other than the Issuer), file a report with the Issuer certifying that the Annual Financial Information has been filed pursuant to this Disclosure Certificate, stating the date it was filed.

Section 4. Content of Annual Financial Information. The Issuer's Annual Financial Information filing shall contain or incorporate by reference the following:

- a. The last available audited financial statements of the Issuer for the prior fiscal year, prepared in accordance with generally accepted accounting principles promulgated by the Financial Accounting Standards Board as modified in accordance with the governmental accounting standards promulgated by the Governmental Accounting Standards Board or as otherwise provided under State law, as in effect from time to time, or, if and to the extent such financial statements have not been prepared in accordance with generally accepted accounting principles, noting the discrepancies therefrom and the effect thereof. If the Issuer's audited financial statements for the preceding years are not available by the time Annual Financial Information is required to be filed pursuant to Section 3(a), the Annual Financial Information filing shall contain unaudited financial statements of the type included in the final Official Statement, and the audited financial statements shall be filed in the same manner as the Annual Financial Information when they become available.
- b. A table, schedule or other information prepared as of the end of the preceding fiscal year, of the type contained in the final Official Statement under the caption "Property Valuations", "Tax Rates", "Historic Tax Rates", "Tax Collection History", "Direct Debt", "Debt Limit", and "Financial Summary".

Any or all of the items listed above may be included by specific reference to other documents, including official statements of debt issues of the Issuer or related public entities, which have been filed with the National Repository. The Issuer shall clearly identify each such other document so included by reference.

Section 5. Reporting of Significant Events.

- a. Pursuant to the provisions of this Section, the Issuer shall give, or cause to be given, notice of the occurrence of any of the following events with respect to the Bonds in a timely manner not later than 10 Business Days after the day of the occurrence of the event:
  - i. Principal and interest payment delinquencies;
  - ii. Non-payment related defaults, if material;
  - iii. Unscheduled draws on debt service reserves reflecting financial difficulties;
  - iv. Unscheduled draws on credit enhancements relating to the Bonds reflecting financial difficulties;
  - v. Substitution of credit or liquidity providers, or their failure to perform;
  - vi. Adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax-exempt status of the Series Bonds, or material events affecting the tax-exempt status of the Bonds;
  - vii. Modifications to rights of Holders of the Bonds, if material;
  - viii. Bond calls (excluding sinking fund mandatory redemptions), if material, and tender offers;
  - ix. Defeasances of the Bonds;
  - x. Release, substitution, or sale of property securing repayment of the Bonds, if material;
  - xi. Rating changes on the Bonds;
  - xii. Bankruptcy, insolvency, receivership or similar event of the Issuer;
  - xiii. The consummation of a merger, consolidation, or acquisition involving the Issuer or the sale of all or substantially all of the assets of the Issuer, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material;
  - xiv. Appointment of a successor or additional trustee or the change of name of a trustee, if material;
  - xv. The incurrence of a Financial Obligation of the Issuer, if material, or agreement to covenants, events of default, remedies, priority rights, or other terms of a Financial Obligation of the Issuer, any of which affect security holders, if material; and
  - xvi. Default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a Financial Obligation of the Issuer, any of which reflect financial difficulties.
- b. Whenever the Issuer obtains the knowledge of the occurrence of a Listed Event, the Issuer shall determine if the occurrence is subject to notice only if material, and if so shall as soon as possible determine if such event would be material under applicable federal securities laws.
- c. If the Issuer determines that knowledge of the occurrence of a Listed Event is not subject to materiality, or determines such occurrence is subject to materiality and would be material under applicable federal securities laws, the Issuer shall promptly, but not later than 10 Business Days after the occurrence of the event, file a notice of such occurrence with the Municipal Securities Rulemaking Board

through the filing with the National Repository.

Section 6. Termination of Reporting Obligation. The Issuer's obligations under this Disclosure Certificate with respect to each Series of Bonds shall terminate upon the legal defeasance, prior redemption or payment in full of all of the Bonds of that Series or upon the Issuer's receipt of an opinion of nationally recognized bond counsel to the effect that, because of legislative action or final judicial action or administrative actions or proceedings, the failure of the Issuer to comply with the terms hereof will not cause Participating Underwriters to be in violation of the Rule or other applicable requirements of the Securities Exchange Act of 1934, as amended.

Section 7. Dissemination Agent. The Issuer may, from time to time, appoint or engage a Dissemination Agent to assist it in carrying out its obligations under this Disclosure Certificate, and may discharge any such Agent, with or without appointing a successor Dissemination Agent. The Dissemination Agent shall not be responsible in any manner for the content of any notice or report prepared by the Issuer pursuant to this Disclosure Certificate. The initial Dissemination Agent shall be the Issuer.

Section 8. Amendment; Waiver. Notwithstanding any other provision of this Disclosure Certificate, the Issuer may amend this Disclosure Certificate, and any provision of this Disclosure Certificate may be waived, provided that the following conditions are satisfied:

- a. If the amendment or waiver relates to the provisions of Section 3(a), 4, or 5(a), it may only be made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature or status of an obligated person with respect to the Bonds, or the type of business conducted;
- b. The undertaking, as amended or taking into account such waiver, would, in the opinion of nationally recognized bond counsel, have complied with the requirements of the Rule at the time of the original issuance of the Bonds, after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances; and
- c. The amendment or waiver either (i) is approved by the Holders of the Bonds in the same manner as provided in the Resolution for amendments to the Resolution with the consent of Holders, or (ii) does not, in the opinion of nationally recognized bond counsel, materially impair the interests of the Holders or Beneficial Owners of the Bonds.

In the event of any amendment or waiver of a provision of this Disclosure Certificate, the Issuer shall describe such amendment in the next Annual Financial Information filing, and shall include, as applicable, a narrative explanation of the reason for the amendment or waiver and its impact on the type (or in the case of a change of accounting principles, on the presentation) of financial information or operating data being presented by the Issuer. In addition, if the amendment relates to the accounting principles to be followed in preparing financial statements, (i) notice of such change shall be given in the same manner as for a Listed Event under Section 5(c), and (ii) the Annual Financial Information filing for the year in which the change is made will present a comparison or other discussion in narrative form (and also, if feasible, in quantitative form) describing or illustrating the material differences between the financial statements as prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles.

Section 9. Additional Information. Nothing in this Disclosure Certificate shall be deemed to prevent the Issuer from disseminating any other information, using the means of dissemination set forth in this Disclosure Certificate or any other means of communication, or including any other information in any Annual Financial Information filing or notice of occurrence of a Listed Event, in addition to that which is required by this Disclosure Certificate. If the Issuer chooses to include any information in any Annual Financial Information filing or notice of occurrence of a Listed Event in addition to that which is specifically required by this Disclosure Certificate, the Issuer shall have no obligation under this Certificate to update such information or include it in any future Annual Financial Information filing or notice of occurrence of a Listed Event.

Section 10. Default. In the event of a failure of the Issuer to comply with any provision of this Disclosure Certificate, any Holder or Beneficial Owner of the Bonds may take such actions as may be necessary and appropriate, including seeking mandate or specific performance by court order, to cause the Issuer to comply with its obligations under this Disclosure Certificate. Direct, indirect, consequential and punitive damages shall not be recoverable by any person for any default hereunder and are hereby waived to the extent permitted by law. A default under this Disclosure Certificate shall not be deemed an event of default under the Resolution, and the sole remedy under this Disclosure Certificate in the event of any failure of the Issuer to comply with this Disclosure Certificate shall be an action to compel performance.

Section 11. Duties, Immunities and Liabilities of Dissemination Agent. The Dissemination Agent shall have only such duties as are specifically set forth in this Disclosure Certificate, and the Issuer agrees to indemnify and save the Dissemination Agent, its officers, directors, employees and agents, harmless against any loss, expense and liabilities which it may incur arising out of or in the exercise or performance of its powers and duties hereunder, including the costs and expenses (including attorneys' fees) of defending against any claim of liability, but excluding liabilities due to the Dissemination Agent's negligence or willful misconduct. The obligations of the Issuer under this Section shall survive resignation or removal of the Dissemination Agent and payment of the Bonds.

Section 12. Beneficiaries. This Disclosure Certificate shall inure solely to the benefit of the Issuer, the Dissemination Agent, the Participating Underwriters and Holders and Beneficial Owners from time to time of the Bonds, and shall create no rights in any other person or entity.

Section 13. Rescission Rights. The Issuer hereby reserves the right to rescind this Disclosure Certificate without the consent of the Holders in

the event the Rule is repealed by the SEC or is ruled invalid by a federal court and the time to appeal from such decision has expired. In the event of a partial repeal or invalidation of the Rule, the Issuer hereby reserves the right to rescind those provisions of this Disclosure Certificate that were required by those parts of the Rule that are so repealed or invalidated.

Date: \_\_\_\_\_ day of \_\_\_\_\_, 2019.

COUNCIL BLUFFS COMMUNITY SCHOOL DISTRICT, STATE OF IOWA

By: \_\_\_\_\_  
President

ATTEST:

By: \_\_\_\_\_  
Secretary of the Board of

Directors

EXHIBIT A - NOTICE TO NATIONAL REPOSITORY OF FAILURE TO FILE ANNUAL FINANCIAL INFORMATION

Name of Issuer: Council Bluffs Community School District, Iowa.

Name of Bond Issue: \$\_\_\_\_\_ General Obligation School Bonds, Series 2019

Dated Date of Issue: May 1, 2019

NOTICE IS HEREBY GIVEN that the Issuer has not provided Annual Financial Information with respect to the above-named Bonds as required by Section 3 of the Continuing Disclosure Certificate delivered by the Issuer in connection with the Bonds. The Issuer anticipates that the Annual Financial Information will be filed by \_\_\_\_\_.

Dated: \_\_\_\_\_ day of \_\_\_\_\_, 20\_\_.

COUNCIL BLUFFS COMMUNITY SCHOOL DISTRICT, STATE OF IOWA

By: \_\_\_\_\_  
Its: \_\_\_\_\_

## APPENDIX D – AUDITED FINANCIAL STATEMENTS OF THE ISSUER

This Appendix contains the entire 2018 audited financial statement of the issuer. The Auditor of State of the State of Iowa (the "State Auditor") maintains a webpage that contains prior years' audits of city, county, school district and community college, including audits of the Issuer, which can be found at the following link <http://auditor.iowa.gov/reports/index.html>.

The remainder of this page was left blank intentionally.



**Council Bluffs Community School District**  
Council Bluffs, Iowa

**Financial Statements and  
Supplementary Information  
June 30, 2018**

**Together with Independent Auditor's Report**

# Council Bluffs Community School District

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# Council Bluffs Community School District

## Officials

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<u>Officials</u>	<u>Board of Education</u>	<u>Term Expires</u>
Troy Arthur	President	2019
Dave Coziahr	Vice President	2019
Chris LaFerla	Board Member	2019
Bill Grove	Board Member	2019
Dr. Jill Ogg-Gress	Board Member	2021
Kyle McGlade	Board Member	2021
John Minshall	Board Member	2021

### School Officials

Dr. Vickie Murillo	Superintendent
Dean Wilson	District Secretary/Treasurer and Chief Financial Officer

## Independent Auditor's Report

To the Board of Education  
Council Bluffs Community School District:

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of Council Bluffs Community School District, Council Bluffs, Iowa (the District), as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of Council Bluffs Community School District as of June 30, 2018, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Emphasis of Matter

As discussed in Note 15 to the financial statements, the District adopted new accounting guidance related to Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. Our opinions are not modified with respect to this matter.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis on pages 4 through 11, the Budgetary Comparison Information, Schedule of the District's Proportionate Share of the Net Pension Liability, Schedule of District Contributions and Schedule of Changes in the District's Total OPEB Liability, Related Ratios and Notes on pages 41 through 46 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of the financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the required supplementary information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Supplementary Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The financial statements for the six years ended June 30, 2013 (which are not presented herein) were audited by other auditors, who expressed unmodified opinions on those financial statements. The supplementary information included on pages 47 through 55, including the schedule of expenditures of federal awards required by Title 2 U.S. Code of Federal Regulations, Part 200, *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards*, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

### **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated November 27, 2018 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

SEIM JOHNSON, LLP

Omaha, Nebraska,  
November 27, 2018.

# Council Bluffs Community School District

## Management's Discussion and Analysis

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The Council Bluffs Community School District provides this Management's Discussion and Analysis of its financial statements. The narrative overview and analysis of financial activities is for the fiscal year ended June 30, 2018. We encourage readers to consider this information in conjunction with the District's financial statements, which follows.

### 2018 Financial Overview

- General Fund revenues increased from \$113,172,981 in fiscal 2017 compared to \$117,281,857 in fiscal 2018. The increase in General Fund revenues was attributed to an increase in state aid. General Fund expenditures increased from \$113,129,335 in fiscal 2017 to \$117,312,800 in fiscal 2018, primarily due to increases in instructional costs. The difference between fiscal 2018 revenues and expenditures resulted in a net deficit \$30,973. As a result, the District's General Fund balance decreased from \$10,341,004 in fiscal 2017 to \$10,310,031 in fiscal 2018, which represents a .30% decrease from the prior year.
- The District's solvency ratio (unreserved-undesignated fund balance/general fund revenues-AEA Flowthrough) declined from 9.06% at June 30, 2017, to 8.37% at June 30, 2018. The State School Budget Review Committee recommends a solvency ratio of 5%-10%.

### USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

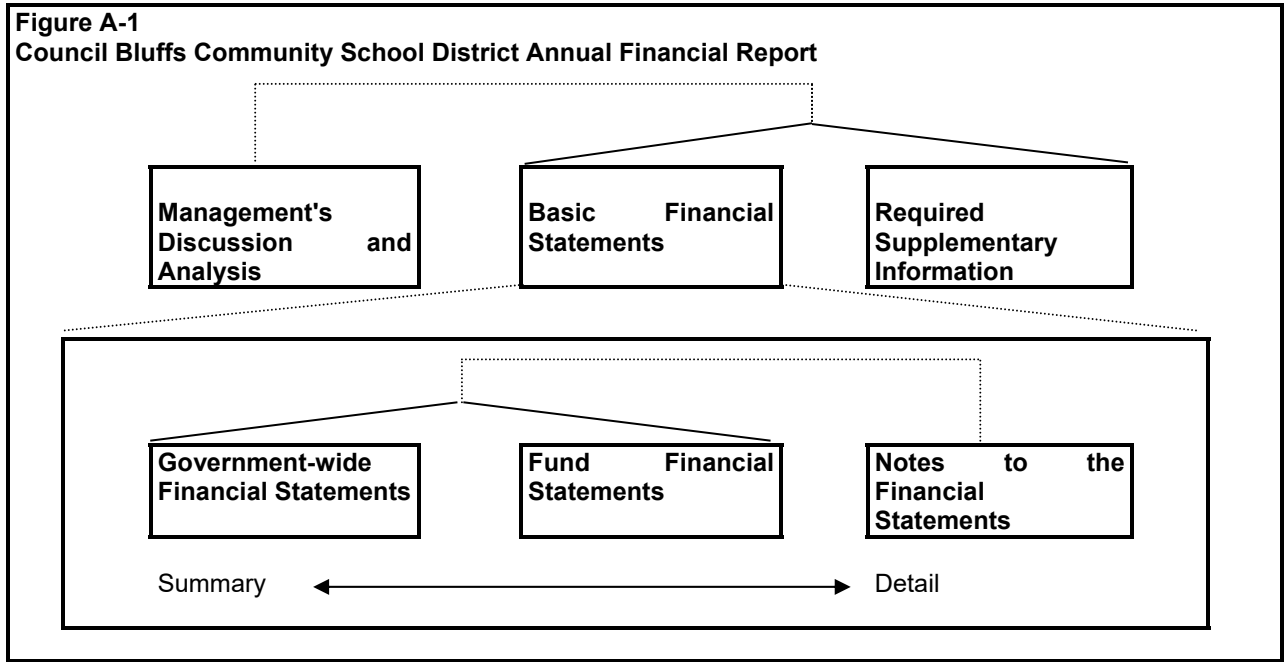
- Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the District's financial activities.
- The Government-wide Financial Statements consist of a Statement of Net Position and a Statement of Activities. These provide information about the activities of Council Bluffs Community School District as a whole and present an overall view of the District's finances.
- The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Council Bluffs Community School District's operations in more detail than the government-wide statements by providing information about the most significant funds. The remaining statements provide financial information about activities for which Council Bluffs Community School District acts solely as an agent or custodian for the benefit of those outside of the School District.
- Notes to financial statements provide additional information essential to a full understanding of the data provided in the basic financial statements.
- Required Supplementary Information further explains and supports the financial statements with a comparison of the District's budget for the year, as well as presenting the schedule of funding progress for the retiree health plan.
- Other Supplementary Information provides detailed information about the non-major funds. In addition, the Schedule of Expenditures of Federal Awards provides details of various programs benefiting the District.

# Council Bluffs Community School District

## Management's Discussion and Analysis

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Figure A-1 shows how the various parts of this annual report are arranged and related to one another.





# Council Bluffs Community School District

## Management's Discussion and Analysis

Figure A-2 summarizes the major features of the District's financial statements, including the portion of the District's activities they cover and the types of information they contain.

Figure A-2 Major Features of the Government-Wide and Fund Financial Statements				
	Government-wide Statements	Fund Statements		
		Governmental Funds	Proprietary Funds	Fiduciary Funds
Scope	Entire district (except fiduciary funds)	The activities of the District that are not proprietary or fiduciary, such as special education and building maintenance	Activities the District operates similar to private businesses: food services and adult education	Instances in which the District administers resources on behalf of someone else
Required financial statements	<ul style="list-style-type: none"> <li>Statement of Position</li> <li>Statement of Activities</li> </ul>	<ul style="list-style-type: none"> <li>Balance Sheet</li> <li>Statement of Revenues, Expenditures, and Changes in Fund Balances</li> </ul>	<ul style="list-style-type: none"> <li>Statement of Position</li> <li>Statement of Revenues, Expenses and Changes in Net Position</li> <li>Statement of Cash Flows</li> </ul>	<ul style="list-style-type: none"> <li>Statement of Fiduciary Net Assets</li> <li>Statement of Changes in Fiduciary Net Position</li> </ul>
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus	Accrual accounting and economic resources focus
Type of asset/liability information	All assets and liabilities, both financial and capital, short-term and long-term	Generally assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets or long-term liabilities included	All assets and liabilities, both financial and capital, short-term and long-term	All assets and liabilities, both short-term and long-term: funds do not currently contain capital assets, although they can
Type of inflow/outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due during the year or soon thereafter	All revenues and expenses during year, regardless of when cash is received or paid	All additions and deductions during the year, regardless of when cash is received or paid

## REPORTING OF DISTRICT'S FINANCIAL ACTIVITIES

### Government-wide Statements

The Government-wide statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Position includes all of the District's assets and liabilities. All of the current year's revenues and expenses are accounted for in the Statement of Activities, regardless of when cash is received or paid.

# Council Bluffs Community School District

## Management's Discussion and Analysis

---

The two Government-wide statements report the District's *net position* and how they have changed. Net Position – the difference between the District's assets and liabilities – are one way to measure the District's financial health or position. Over time, increases or decreases in the District's net Position are an indicator of whether financial position is improving or deteriorating, respectively. To assess the District's overall health, additional non-financial factors such as changes in the District's property tax base and the condition of school buildings and other facilities need to be considered.

In the government-wide financial statements, the District's activities are divided into two categories:

- *Governmental activities*: Most of the District's basic services are included here, such as regular and special education, transportation, and administration. Property tax and state aid finance most of these activities.
- *Business-type activities*: The District charges fees to help cover the costs of certain services it provides. The District's school nutrition program and self-insurance program is included here.

### Fund Financial Statements

The fund financial statements provide more detailed information about the District's funds, focusing on its most significant or "major" funds – not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs.

Some funds are required by state law and by bond covenants. The District establishes other funds to control and manage money for particular purposes, such as accounting for student activity funds or to show that it is properly using certain revenues such as federal grants.

The District has two kinds of funds:

1. *Governmental funds*: Most of the District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out, and (2) the balances left at year-end that are available for spending. Consequently, the governmental fund statements provide a detailed short-term view that helps determine whether there are more or fewer financial resources that can be spent in the near future to finance District's programs.

The District's governmental funds include the General Fund, Special Revenue Funds, Debt Service Fund, and Capital Projects Fund.

The required financial statements for governmental funds include a balance sheet and a statement of revenues, expenditures, and changes in fund balances.

2. *Proprietary funds*: Services for which the District charges a fee are generally reported in proprietary funds. Proprietary funds are reported in the same way the Government-wide statements. The District's enterprise funds, one type of proprietary fund, are the same as its business-type activities but provide more detail and additional information such as cash flows. The District currently has one enterprise fund, the School Nutrition Fund. Internal service funds are used to report the same functions presented as governmental activities in the government-wide financial statements. The District maintains one internal service fund to account for the premium and claim payments for the self-insured health insurance plans for District employees. Internal service funds are an accounting device used to accumulate and allocate costs internally among the District's various functions. Because the service provided by the District predominately benefits governmental, rather than business-type functions, it has been included within governmental activities in the government-wide financial statements.

The required financial statements for proprietary funds include a statement of revenues, expenses, and changes in fund net position, and a statement of cash flows.

Reconciliations between the government-wide financial statements and the fund financial statements follow the fund financial statements.

# Council Bluffs Community School District

## Management's Discussion and Analysis

### Government-Wide Financial Analysis

**Net Position** – Figure A-3 below provides a summary of the District's net position at June 30, 2018 compared to June 30, 2017.

Figure A-3  
Statement of Net Position

	Governmental Activities		Business-type Activities		Total School District		% Change 2016-2017
	June 30,		June 30,		June 30,		
	2018	2017	2018	2017	2018	2017	
Current and other assets	\$ 89,041,721	90,326,127	2,182,214	2,036,834	91,223,935	92,362,961	-1.23%
Capital assets	128,412,043	134,478,144	186,152	236,488	128,598,195	134,714,632	-4.54%
<b>Total assets</b>	<b>217,453,764</b>	<b>224,804,271</b>	<b>2,368,366</b>	<b>2,273,322</b>	<b>219,822,130</b>	<b>227,077,593</b>	<b>-3.20%</b>
Deferred outflows	22,322,540	24,481,688	745,356	568,563	23,067,896	25,050,251	100%
<b>Total assets and deferred outflows</b>	<b>239,776,304</b>	<b>249,285,959</b>	<b>3,113,722</b>	<b>2,841,885</b>	<b>242,890,026</b>	<b>252,127,844</b>	<b>-3.66%</b>
Liabilities	143,845,042	138,441,361	1,902,313	1,584,733	145,747,355	140,026,094	4.09%
Deferred inflows	38,809,980	47,319,007	183,971	218,473	38,993,951	47,537,480	-17.97%
<b>Net position:</b>							
Net investment in capital assets	69,123,043	71,748,096	186,152	236,488	69,309,195	71,984,584	-3.72%
Restricted	15,418,482	16,237,361	--	--	15,418,482	16,237,361	-5.04%
Unrestricted	(27,420,243)	(24,459,866)	841,286	802,191	(26,578,957)	(23,657,675)	12.35%
<b>Total net position</b>	<b>57,121,282</b>	<b>63,525,591</b>	<b>1,027,438</b>	<b>1,038,679</b>	<b>58,148,720</b>	<b>64,564,270</b>	<b>-9.94%</b>
<b>Total liabilities, deferred inflows and net position</b>	<b>\$ 239,776,304</b>	<b>249,285,959</b>	<b>3,113,722</b>	<b>2,841,885</b>	<b>242,890,026</b>	<b>252,127,844</b>	<b>-3.66%</b>

The District's combined net position decreased 9.94%, over the prior year due to bond refinancing and capital projects during 2018. Restricted net position represents resources subject to external restrictions, constitutional provisions, or enabling legislation on how funds can be used. The District's restricted net position decreased 5.04% compared to last year, primarily a result of debt repayment and capital project costs.

Unrestricted net position – the part of net position used to finance day-to-day operations without constraints established by debt covenants, enabling legislation, or other legal requirements, decreased 12.35% due to results from GASB 75-Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions.

**Changes in net position** – Figure A-4 shows the changes in net position for the year ended June 30, 2018 compared to the year ended June 30, 2017.

Figure A-4  
Summary of Changes in Net Position

	Governmental Activities		Business Type Activities		Total School District		% Change 2016-2017
	June 30,		June 30,		June 30,		
	2018	2017	2018	2017	2018	2017	
<b>Revenues:</b>							
<b>Program revenues:</b>							
Charges for services	\$ 3,946,964	3,146,178	425,805	477,495	4,372,769	3,623,673	20.67%
Operating grants, contributions and restricted interest	26,012,729	25,760,286	4,937,340	4,829,714	30,950,069	30,590,000	1.18%
Capital grants, contributions, and restricted interest	1,868,965	3,344,643	--	--	1,868,965	3,344,643	-44.12%
<b>General revenue:</b>							
Property and other tax	35,705,002	35,065,318	--	--	35,705,002	35,065,318	1.82%
Statewide sales, services and use tax	8,618,676	8,736,409	--	--	8,618,676	8,736,409	-1.35%
Unrestricted state grants	57,594,015	55,430,893	--	--	57,594,015	55,430,893	3.90%
Other	273,902	135,212	--	--	273,902	135,212	102.57%
<b>Total revenues</b>	<b>134,020,253</b>	<b>131,618,939</b>	<b>5,363,145</b>	<b>5,307,209</b>	<b>139,383,398</b>	<b>136,926,148</b>	<b>1.79%</b>
<b>Program expenditures by Governmental Activities</b>							
Instruction	82,506,173	77,983,169	--	--	82,506,173	77,983,169	5.80%
Support services	37,665,908	36,761,039	--	--	37,665,908	36,761,039	2.46%
Non-instructional programs	--	--	5,180,440	5,399,975	5,180,440	5,399,975	-4.07%
Other expenses	16,289,373	16,527,464	--	--	16,289,373	16,527,464	-1.44%
<b>Total expenses</b>	<b>136,461,454</b>	<b>131,271,672</b>	<b>5,180,440</b>	<b>5,399,975</b>	<b>141,641,894</b>	<b>136,671,647</b>	<b>3.64%</b>
<b>Change in net position</b>	<b>(2,441,201)</b>	<b>347,267</b>	<b>182,705</b>	<b>(92,766)</b>	<b>(2,258,496)</b>	<b>254,501</b>	<b>-987.42%</b>
Beginning Net Position, as restated	59,562,483	63,178,324	844,733	1,131,445	60,407,216	64,309,769	-6.07%
<b>Ending Net Position</b>	<b>\$ 57,121,282</b>	<b>63,525,591</b>	<b>1,027,438</b>	<b>1,038,679</b>	<b>58,148,720</b>	<b>64,564,270</b>	<b>-9.94%</b>

# Council Bluffs Community School District

## Management's Discussion and Analysis

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In fiscal 2018, property tax, statewide sales, service and use tax and unrestricted state grants account for 76.05% compared to 74.50% in fiscal 2017 of revenue from governmental activities, while charges for services and operating grants and contributions account for 100% of the revenue from business type activities.

As shown in Figure A-4, the District as a whole experienced a 1.79% increase in FY18 revenues compared to a .01% decrease in FY17, and a 3.64% increase in FY18 expenditures compared to a 4.97% increase in FY17 expenses.

### Governmental Activities

Revenues for governmental activities were \$134,020,253 and expenses were \$136,461,454 for the year ended June 30, 2018. The District levied a cash reserve levy and minimized increases in expenditures to slow the decrease in the District's solvency ratio.

Figure A-5 presents the total and net cost of the District's major governmental activities: instruction, support services, non-instructional programs, and other expenses for the year ended June 30, 2018 compared to the year ended June 30, 2017.

**Figure A-5**  
**Total and Net Cost of Governmental Activities**

	Total Cost			Net Cost		
	June 30,			June 30,		
	2018	2017	% Change	2018	2017	% Change
Instruction	82,506,173	77,983,169	5.80%	53,520,970	50,410,182	6.17%
Support services	37,665,908	36,761,039	2.46%	36,533,705	31,103,732	17.46%
Other expenses	16,289,373	16,527,464	-1.44%	8,965,890	11,049,361	-18.86%
Totals	136,461,454	131,271,672	3.95%	99,020,565	92,563,275	6.98%

- The cost financed by users of the District's programs was \$3,946,964.
- Federal and state governments subsidized certain programs with grants and contributions totaling \$26,012,729.
- The net cost of governmental activities was financed with \$35,705,002 in property tax, \$8,618,676 in statewide sales, services and use tax, \$57,594,015 in unrestricted state grants, \$147,431 in interest income, and \$126,471 in other general revenues.

### Business-Type Activities

Revenues of the District's business-type activities were \$5,363,145 and expenses were \$5,180,440. The District's business-type activities include the School Nutrition Fund. Revenues of these activities were comprised of charges for services, federal and state reimbursements, and investment income. The district provided free breakfast and lunch, without charge, in eleven CEP (Community Eligibility Provision) schools under a key provision of *The Healthy, Hunger Free Kids Act* (HHFKA, Public Law 111-296; December 13, 2010). CEP schools are defined as schools in low income areas in the aggregate for the specific school. The district is reimbursed using a formula based on the percentage of students participating in other specific means-tested programs.

### Individual Fund Analysis

As previously noted, the Council Bluffs Community School District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The financial performance of the District as a whole is reflected in its governmental funds as well. As the District completed the year, its governmental funds reported combined fund balances of \$25,432,091 for 2018 and \$27,120,595 for 2017. The decrease was attributable to expenditures for capital improvements and debt payments.

# Council Bluffs Community School District

## Management's Discussion and Analysis

### Governmental Fund Highlights

- The District's General Fund financial position is the product of many factors. Revenues increased from FY17 attributable to a greater increase in state aid. Expenditures related to instruction rose, resulting in a net position decrease from \$10,341,004 to \$10,314,031.
- The Debt Service Fund net position decreased from \$8,831,494 in fiscal 2017 to a balance of \$6,283,319 in fiscal 2018 due to debt repayment and bond refinancing.
- Capital Project Fund net position increased from fiscal 2017 from \$5,196,798 to \$6,374,260 in fiscal 2018 due collection of pledges for the stadium project and few expenditures in fiscal 2018.

### Proprietary Fund Highlights

The School Nutrition Fund net position increased 8.2% from \$844,733 at June 30, 2017 to \$1,027,438 at June 30, 2018.

### Budgetary Highlights

The District's revenues were roughly \$500,000 greater and expenditures were less than the certified budget submitted in April 2018.

It is the District's practice to budget expenditures at the maximum authorized spending authority for the General Fund. The District then manages or controls General Fund spending through its line-item budget. As a result, the District's certified budget should always exceed actual expenditures for the year.

### Capital Asset and Debt Administration

#### Capital Assets

At June 30, 2018, the District had invested \$128.6 million, net of accumulated depreciation, in a broad range of capital assets including land, buildings, athletic facilities and transportation equipment. More detailed information about capital assets is available in Note 4 to the financial statements. Depreciation expense for the year was \$10.2 million.

The original cost of the District's capital assets was \$223.2 million. Governmental funds account for \$222.4 million with the remainder in the Proprietary, School Nutrition Fund.

The largest change in capital asset activity during the year occurred in work-in-progress category related to a stadium remodeling project.

Figure A-6  
Capital Asset Summary

	Governmental Activities		Business Activities		Total School District		% Change 2016-2017
	June 30,		June 30,		June 30,		
	2018	2017	2018	2017	2018	2017	
Land	3,960,545	3,960,545	--	--	3,960,545	3,960,545	0.00%
Construction in progress	1,291,153	1,247,329	--	--	1,291,153	1,247,329	3.51%
Buildings & land improvements	121,065,091	127,122,214	--	--	121,065,091	127,122,214	-4.76%
Furniture & equipment	2,095,254	2,148,056	186,152	236,488	2,281,406	2,384,544	-4.33%
<b>Totals</b>	<b>128,412,043</b>	<b>134,478,144</b>	<b>186,152</b>	<b>236,488</b>	<b>128,598,195</b>	<b>134,714,632</b>	<b>-4.54%</b>

# Council Bluffs Community School District

## Management's Discussion and Analysis

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### Long-Term Debt

At June 30, 2018, the District had \$125.9 million in outstanding long-term debt. This represents an increase of 1.7% from the prior year related to the annual adjustment for net pension liabilities and net OPEB liabilities.

**Figure A-7**  
**Long Term Liabilities Summary**

	<b>2018</b>	<b>2017</b>	<b>% Change 2016-2017</b>
Revenue Bonds	52,139,000	56,686,000	-8.0%
Bond anticipation note	--	1,913,353	100.0%
Quality Zone Academy Bonds	1,500,000	1,500,000	0.0%
Qualified School Construction Bonds	5,650,000	5,650,000	0.0%
Compensated Absences	157,601	143,637	9.7%
Net OPEB Liability	6,567,955	2,629,176	149.8%
Net pension liability	59,976,062	55,378,823	8.3%
<b>Totals</b>	<b>125,990,618</b>	<b>123,900,989</b>	<b>1.7%</b>

### Factors Influencing the District's Future

At the time these financial statements were prepared and audited, the District was aware of several existing circumstances that could significantly affect its financial health in the future:

- The political environment in Iowa makes planning for future funding difficult. The Iowa legislature usually sets changes in school funding three to four months prior to the start of the fiscal year.
- The levels of state and federal funding for education are not keeping pace with the increases in cost and mandated growth. The district received a modest 1.0% increase in state funding for the year ended June 30, 2018. Although the district's financial position is currently stable, small increases in future state aid will negatively affect future district finances.
- Costs associated with special education continue rising as more students are identified as requiring additional services. The special education deficit for 2018 was \$2.3 million compared to a deficit in 2017 of \$1.82 million.
- Unfunded mandates at the state or federal level.
- The district experienced an enrollment decrease in FY 2018 of 130 students, and a decrease of 69 students for FY 2019.
- Fixed costs are anticipated to increase regarding routine maintenance and utilities.

### Contacting the District's Financial Management

This financial report is designed to provide the District's citizens, taxpayers, customers, investors, and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Dean Wilson, Chief Financial Officer, Council Bluffs Community School District, 300 W Broadway, Suite 1600, Council Bluffs, Iowa, 51503.

# Council Bluffs Community School District

## Statement of Net Position June 30, 2018

	Primary Government		
	Governmental Activities	Business-Type Activities	Total
<b>ASSETS</b>			
Cash, cash equivalents and pooled investments	\$ 45,704,726	1,996,327	47,701,053
Receivables:			
Property tax:			
Delinquent	498,843	--	498,843
Succeeding year	37,413,936	--	37,413,936
Accounts	5,375,511	81,993	5,457,504
Inventories	33,225	103,894	137,119
Prepaid expenses	15,480	--	15,480
Capital assets, net of accumulated depreciation	128,412,043	186,152	128,598,195
Total assets	217,453,764	2,368,366	219,822,130
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Deferred gain on refunding	3,481,839	--	3,481,839
Pension related deferred outflows	18,840,701	745,356	19,586,057
Total deferred outflows of resources	22,322,540	745,356	23,067,896
Total assets and deferred outflows of resources	\$ 239,776,304	3,113,722	242,890,026
<b>LIABILITIES</b>			
Accounts payable	\$ 5,094,640	150,026	5,244,666
Salaries and benefits payable	12,730,698	280,638	13,011,336
Accrued expenses	57,430	--	57,430
Accrued interest payable	804,665	--	804,665
Current portion of long-term debt	3,975,000	--	3,975,000
Incurred and unpaid claims	638,640	--	638,640
Compensated absences	155,626	1,975	157,601
Long-term debt, net of current portion	55,314,000	--	55,314,000
Other post employment benefits	6,216,586	351,369	6,567,955
Net pension liability	58,857,757	1,118,305	59,976,062
Total liabilities	143,845,042	1,902,313	145,747,355
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Succeeding year property tax	37,413,936	--	37,413,936
Advances from grantors	--	140,207	140,207
OPEB related deferred inflows	277,581	16,151	293,732
Pension related deferred inflows	1,118,463	27,613	1,146,076
Total deferred inflows of resources	38,809,980	183,971	38,993,951
<b>NET POSITION</b>			
Net investment in capital assets	69,123,043	186,152	69,309,195
Restricted for:			
Categorical funding	813,075	--	813,075
Debt service	5,569,595	--	5,569,595
Management levy purposes	2,176,572	--	2,176,572
Student activities	287,909	--	287,909
School infrastructure	4,213,868	--	4,213,868
Physical plant and equipment	2,357,463	--	2,357,463
Unrestricted	(27,420,243)	841,286	(26,578,957)
Total net position	57,121,282	1,027,438	58,148,720
Total liabilities, deferred inflows of resources and net position	\$ 239,776,304	3,113,722	242,890,026

See accompanying notes to the financial statements

# Council Bluffs Community School District

## Statement of Activities For the Year Ended June 30, 2018

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position		
		Charges for Services	Operating Grants, Contributions and Restricted Interest	Capital Grants, Contributions and Restricted Interest	Primary Government		Total
					Governmental Activities	Business-Type Activities	
<b>Governmental activities:</b>							
Instruction:							
Regular instruction	\$ 81,407,747	2,795,886	21,312,031	--	(57,299,830)	--	(57,299,830)
Other instruction	1,098,426	1,000,428	150,788	--	52,790	--	52,790
	<u>82,506,173</u>	<u>3,796,314</u>	<u>21,462,819</u>	<u>--</u>	<u>(57,247,040)</u>	<u>--</u>	<u>(57,247,040)</u>
Support services:							
Student services	4,779,107	--	--	--	(4,779,107)	--	(4,779,107)
Instructional staff services	4,470,431	--	--	--	(4,470,431)	--	(4,470,431)
Administration services	14,186,880	--	--	--	(14,186,880)	--	(14,186,880)
Operation and maintenance of plant	9,264,171	150,362	--	--	(9,113,809)	--	(9,113,809)
Transportation services	4,965,319	288	105,765	--	(4,859,266)	--	(4,859,266)
	<u>37,665,908</u>	<u>150,650</u>	<u>105,765</u>	<u>--</u>	<u>(37,409,493)</u>	<u>--</u>	<u>(37,409,493)</u>
Other expenditures:							
Facilities acquisition	1,110,485	--	--	1,868,965	758,480	--	758,480
Long-term debt interest	1,971,900	--	120,797	--	(1,851,103)	--	(1,851,103)
AEA flowthrough	4,323,348	--	4,323,348	--	--	--	--
Depreciation (unallocated)*	8,883,640	--	--	--	(8,883,640)	--	(8,883,640)
	<u>16,289,373</u>	<u>--</u>	<u>4,444,145</u>	<u>1,868,965</u>	<u>(9,976,263)</u>	<u>--</u>	<u>(9,976,263)</u>
Total governmental activities	136,461,454	3,946,964	26,012,729	1,868,965	(104,632,796)	--	(104,632,796)
<b>Business type activities:</b>							
Non-instructional programs:							
Food service operations	5,180,440	425,805	4,937,340	--	--	182,705	182,705
Total primary government	<u>\$ 141,641,894</u>	<u>4,372,769</u>	<u>30,950,069</u>	<u>1,868,965</u>	<u>(104,632,796)</u>	<u>182,705</u>	<u>(104,450,091)</u>
<b>General revenues</b>							
Property and other tax levied for:							
General purposes					\$ 32,042,661	--	32,042,661
Capital outlay					3,662,341	--	3,662,341
Statewide sales, services and use tax					8,618,676	--	8,618,676
Unrestricted state grants					57,594,015	--	57,594,015
Unrestricted investment earnings					147,431	--	147,431
Other					126,471	--	126,471
Total general revenues					<u>102,191,595</u>	<u>--</u>	<u>102,191,595</u>
Change in net position					(2,441,201)	182,705	(2,258,496)
Net position, beginning of year, as restated					<u>59,562,483</u>	<u>844,733</u>	<u>60,407,216</u>
Net position, end of year					<u>\$ 57,121,282</u>	<u>1,027,438</u>	<u>58,148,720</u>

\* This amount excludes the depreciation that is included in the direct expense of the various programs.

See accompanying notes to the financial statements



# Council Bluffs Community School District

## Balance Sheet – Governmental Funds June 30, 2018

	General Fund	Capital Projects Fund	Debt Service Fund	Other Governmental Funds	Total Governmental Funds
<b>ASSETS</b>					
Cash, cash equivalents and pooled investments	\$ 22,112,226	6,488,954	6,769,884	2,776,787	38,147,851
Receivables:					
Property tax:					
Delinquent	428,816	52,704	--	17,323	498,843
Succeeding year	32,339,473	3,799,468	--	1,274,995	37,413,936
Accounts	4,299,737	730,435	--	10,338	5,040,510
Due from other funds	686,477	--	--	--	686,477
Inventories	33,225	--	--	--	33,225
Prepaid expenses	--	15,480	--	--	15,480
Total assets	<u>\$ 59,899,954</u>	<u>11,087,041</u>	<u>6,769,884</u>	<u>4,079,443</u>	<u>81,836,322</u>
<b>LIABILITIES</b>					
Accounts payable	\$ 4,608,702	713,401	--	338,316	5,660,419
Due to other funds	--	290,853	395,624	--	686,477
Salaries and benefits payable	12,585,969	--	--	--	12,585,969
Accrued expenses	55,779	--	--	1,651	57,430
Total liabilities	<u>17,250,450</u>	<u>1,004,254</u>	<u>395,624</u>	<u>339,967</u>	<u>18,990,295</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Unavailable revenues:					
Succeeding year property tax	32,339,473	3,799,468	--	1,274,995	37,413,936
Total deferred inflows of resources	<u>32,339,473</u>	<u>3,799,468</u>	<u>--</u>	<u>1,274,995</u>	<u>37,413,936</u>
<b>FUND BALANCES</b>					
Nonspendable:					
Inventories	33,225	--	--	--	33,225
Restricted for:					
Categorical funding	813,075	--	--	--	813,075
Debt service	--	--	6,374,260	--	6,374,260
School infrastructure	--	4,213,868	--	--	4,213,868
Physical plant and equipment	--	2,069,451	--	--	2,069,451
Management levy purposes	--	--	--	2,176,572	2,176,572
Student activities	--	--	--	287,909	287,909
Unassigned	9,463,731	--	--	--	9,463,731
Total fund balances	<u>10,310,031</u>	<u>6,283,319</u>	<u>6,374,260</u>	<u>2,464,481</u>	<u>25,432,091</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 59,899,954</u>	<u>11,087,041</u>	<u>6,769,884</u>	<u>4,079,443</u>	<u>81,836,322</u>
<b>RECONCILIATION</b>					
Total fund balances - governmental funds				\$ 25,432,091	
Amounts reported for governmental activities in statement of net position are different because:					
Capital assets used in governmental activities are not financial resources and, therefore are not reported in the funds					128,412,043
Long-term liabilities, including long-term debt, compensated absences payable, other postemployment benefits payable and net pension liability are not due and payable in the current period and therefore are not reported in the funds					(124,518,969)
Accrued interest payable on long-term liabilities is not due and payable in the current period, and therefore is not reported as a liability in the funds					(804,665)
Pension and OPEB related deferred outflows of resources and deferred inflows of resources are not due and payable in the current period and, therefore, are not reported in the funds, as follows:					
Deferred outflows of resources				18,840,701	
Deferred inflows of resources				<u>(1,396,044)</u>	17,444,657
Internal service funds are used by management to charge the costs of certain activities, such as insurance and vehicles to individual funds. The assets, deferred outflows of resources, liabilities and deferred inflows of resources of the internal service funds are included in governmental activities in the statement of net position.					<u>7,674,286</u>
Net position - governmental activities				\$	<u>53,639,443</u>

See accompanying notes to the financial statements

# Council Bluffs Community School District

## Statement of Revenues, Expenditures and Changes in Fund Balance – Governmental Funds For the Year Ended June 30, 2018

	General Fund	Capital Projects Fund	Debt Service Fund	Other Governmental Funds	Total Governmental Funds
<b>REVENUES</b>					
Local sources:					
Local tax	\$ 30,792,554	12,281,017	--	1,250,107	44,323,678
Tuition	2,821,210	--	--	--	2,821,210
Other	3,192,562	1,868,965	120,797	1,040,386	6,222,710
State sources	73,538,418	130,359	--	46,765	73,715,542
Federal sources	6,937,113	--	--	--	6,937,113
Total revenues	<u>117,281,857</u>	<u>14,280,341</u>	<u>120,797</u>	<u>2,337,258</u>	<u>134,020,253</u>
<b>EXPENDITURES</b>					
Current					
Instruction:					
Regular instruction	78,315,288	856,997	--	452,647	79,624,932
Other instruction	104,782	--	--	927,421	1,032,203
	<u>78,420,070</u>	<u>856,997</u>	<u>--</u>	<u>1,380,068</u>	<u>80,657,135</u>
Support services:					
Student services	4,743,938	--	--	28,765	4,772,703
Instructional staff services	4,955,147	28,800	--	17,263	5,001,210
Administration services	12,938,400	899,795	15,196	51,404	13,904,795
Operation and maintenance of plant services	7,827,906	726,019	--	1,144,348	9,698,273
Transportation services	4,104,021	809,912	--	2,228	4,916,161
	<u>34,569,412</u>	<u>2,464,526</u>	<u>15,196</u>	<u>1,244,008</u>	<u>38,293,142</u>
Other expenditures:					
Facilities acquisition	--	3,440,995	--	--	3,440,995
Long-term debt:					
Principal	--	--	5,547,353	--	5,547,353
Interest and fiscal charges	--	3,749	1,824,192	--	1,827,941
AEA flowthrough	4,323,348	--	--	--	4,323,348
	<u>4,323,348</u>	<u>3,444,744</u>	<u>7,371,545</u>	<u>--</u>	<u>15,139,637</u>
Total expenditures	<u>117,312,830</u>	<u>6,766,267</u>	<u>7,386,741</u>	<u>2,624,076</u>	<u>134,089,914</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	<u>(30,973)</u>	<u>7,514,074</u>	<u>(7,265,944)</u>	<u>(286,818)</u>	<u>(69,661)</u>
<b>OTHER FINANCING SOURCES (USES)</b>					
Proceeds from bond issue	--	--	16,132,000	--	16,132,000
Payments to bond refunding escrow agent	--	--	(17,750,844)	--	(17,750,844)
Transfers in (out)	--	(6,427,553)	6,427,553	--	--
Total other financing sources and uses	<u>--</u>	<u>(6,427,553)</u>	<u>4,808,709</u>	<u>--</u>	<u>(1,618,844)</u>
CHANGE IN FUND BALANCES	<u>(30,973)</u>	<u>1,086,521</u>	<u>(2,457,235)</u>	<u>(286,818)</u>	<u>(1,688,505)</u>
FUND BALANCES, BEGINNING OF YEAR	<u>10,341,004</u>	<u>5,196,798</u>	<u>8,831,495</u>	<u>2,751,299</u>	<u>27,120,596</u>
FUND BALANCES, END OF YEAR	<u>\$ 10,310,031</u>	<u>6,283,319</u>	<u>6,374,260</u>	<u>2,464,481</u>	<u>25,432,091</u>
<b>RECONCILIATION</b>					
Net change in fund balances - total governmental funds				\$	(1,688,505)
Internal service funds are used by management to change the cost of certain activities to individual funds. The change in net position is reported with governmental activities.					857,816
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of these assets is allocated over their useful lives and reported as depreciation expense.					(6,066,101)
The current year District employer share of IPERS contributions are reported as expenditures in governmental funds, but are reported as a deferred outflow of resources in the statement of net position.					(2,652,779)
Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long term liabilities in the statement of net position.					23,298,197
Bond proceeds provide current financial resources to governmental funds but issuing debt increases long term liabilities in the statement of net position.					(16,132,000)
Some expenses reported in the statement of activities do not require the use of current financial resources and are therefore not reported as expenditures in governmental funds.					(57,829)
Change in net position - governmental activities				\$	<u>(2,441,201)</u>

See accompanying notes to the financial statements

# Council Bluffs Community School District

## Statement of Net Position – Proprietary Funds June 30, 2018

	Business-Type Activities		Governmental
	Enterprise Funds		Activities
	Enterprise	School Nutrition	Internal Service Employee Health
<b>ASSETS</b>			
Current assets:			
Cash, cash equivalents and pooled investments	\$	1,996,327	7,556,875
Accounts receivable		81,993	1,019,358
Inventories		103,894	--
Total current assets		2,182,214	8,576,233
Noncurrent assets:			
Capital assets, net of accumulated depreciation		186,152	--
Total assets		2,368,366	8,576,233
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Pension related deferred outflows		745,356	--
Total assets and deferred outflows of resources	\$	3,113,722	8,576,233
<b>LIABILITIES</b>			
Current liabilities:			
Accounts payable	\$	150,026	118,578
Salaries and benefits payable		280,638	144,729
Incurred and unpaid claims		--	638,640
Compensated absences		1,975	--
Other post employment benefits		351,369	--
Total current liabilities		784,008	901,947
Long-term liabilities:			
Net pension liability		1,118,305	--
Total liabilities		1,902,313	901,947
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Advances from grantors		140,207	--
OPEB related deferred inflows		16,151	--
Pension related deferred inflows		27,613	--
Total deferred inflows of resources		183,971	--
<b>NET POSITION</b>			
Net investment in capital assets		186,152	--
Unrestricted		841,286	7,674,286
Total net position		1,027,438	7,674,286
Total liabilities, deferred inflows of resources, and net position	\$	3,113,722	8,576,233

See accompanying notes to the financial statements

## Council Bluffs Community School District

### Statement of Revenues, Expenses and Changes in Net Position – Proprietary Funds For the Year Ended June 30, 2018

	Business-Type Activities Enterprise Funds	Governmental Activities
	Enterprise	Internal Service
	School Nutrition	Employee Health
<b>OPERATING REVENUES</b>		
Local sources:		
Charges for services	\$ 425,805	9,722,579
<b>OPERATING EXPENSES</b>		
Support services:		
Administration services	--	8,932,554
Non-instructional programs:		
Food service operations:		
Salaries	1,662,653	--
Benefits	461,729	--
Purchased services	123,256	--
Supplies	2,880,350	--
Miscellaneous	16	--
Depreciation	52,436	--
Total operating expenses	5,180,440	8,932,554
<b>OPERATING INCOME (LOSS)</b>	<b>(4,754,635)</b>	<b>790,025</b>
<b>NON-OPERATING REVENUES:</b>		
State sources	46,522	--
Federal sources	4,889,043	--
Other	1,775	67,791
Total non-operating revenues	4,937,340	67,791
<b>CHANGE IN NET POSITION</b>	<b>182,705</b>	<b>857,816</b>
<b>NET POSITION, BEGINNING OF YEAR, AS RESTATED</b>	<b>844,733</b>	<b>6,816,470</b>
<b>NET POSITION, END OF YEAR</b>	<b>\$ 1,027,438</b>	<b>7,674,286</b>

*See accompanying notes to the financial statements*

# Council Bluffs Community School District

## Statement of Cash Flows – Proprietary Funds For the Year Ended June 30, 2018

	Business-Type Activities Enterprise Funds	Governmental Activities
	Enterprise	Internal Service
	School Nutrition	Employee Health
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>		
Received from user charges	\$ 375,927	8,703,222
Payments to employees	(1,646,828)	--
Payments (receipts) of employee benefits	(599,973)	16,124
Payments to suppliers for goods and services	(2,971,796)	(8,922,715)
Net cash used in operating activities	<u>(4,842,670)</u>	<u>(203,369)</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>		
State subsidies received	46,522	--
Federal subsidies received	4,889,043	--
Other nonoperating receipts (payments)	(4,013)	67,791
Net cash provided by noncapital financing activities	<u>4,931,552</u>	<u>67,791</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>		
Acquisition of capital assets	(2,100)	--
<b>NET CHANGE IN CASH, CASH EQUIVALENTS AND POOLED INVESTMENTS</b>	<b>86,782</b>	<b>(135,578)</b>
<b>CASH, CASH EQUIVALENTS AND POOLED INVESTMENTS, BEGINNING OF YEAR</b>	<b>1,909,545</b>	<b>7,692,453</b>
<b>CASH, CASH EQUIVALENTS AND POOLED INVESTMENTS, END OF YEAR</b>	<b>\$ 1,996,327</b>	<b>7,556,875</b>
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH USED IN OPERATING ACTIVITIES:</b>		
Operating income (loss)	\$ (4,754,635)	790,025
Adjustments to reconcile operating income (loss) to net cash used in operating activities		
Depreciation	52,436	--
Increase in accounts receivable	(49,878)	(1,019,357)
Increase in inventories	(8,720)	--
Increase in deferred outflows of resources	(176,793)	--
Increase in accounts payable	40,546	118,578
Increase in salaries and benefits payable	16,957	16,124
Decrease in incurred and unpaid claims	--	(108,739)
Decrease in other post employment benefits	(18,686)	--
Increase in net pension liability	84,817	--
Decrease in deferred inflows of resources	(28,714)	--
Net cash used in operating activities	<u>\$ (4,842,670)</u>	<u>(203,369)</u>
<b>NONCASH INVESTING, CAPITAL AND FINANCING ACTIVITIES</b>		
During the year ended June 30, 2018 the District received \$359,777 of federal commodities		

*See accompanying notes to the financial statements*

**Council Bluffs Community School District**

**Statement of Fiduciary Net Position – Fiduciary Funds**  
**June 30, 2018**

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	<u>Agency Funds</u>
<b>ASSETS</b>	
Cash and cash equivalents	\$ 59,891
Due from other governments	<u>44,803</u>
Total assets	<u><u>104,694</u></u>
<b>LIABILITIES</b>	
Accounts payable	<u>104,694</u>
Total liabilities	<u><u>\$ 104,694</u></u>

*See accompanying notes to the financial statements*

# Council Bluffs Community School District

## Notes to Basic Financial Statements June 30, 2018

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### (1) Organization and Summary of Significant Accounting Policies

The Council Bluffs Community School District (the District) is a political subdivision of the State of Iowa and operates public schools for children in grades pre-kindergarten through twelve. Additionally, the District either operates or sponsors various adult education programs. These courses include remedial education as well as vocational and recreational courses. The geographic area served includes the cities of Carter Lake, Crescent and Council Bluffs, Iowa and the predominately agricultural territory in Pottawattamie County. The District is governed by a Board of Education whose members are elected on a non-partisan basis.

The District's financial statements are prepared in conformity with accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board (GASB).

#### A. Reporting Entity

For financial reporting purposes, the District has included all funds, organizations, agencies, boards, commissions and authorities. The District has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the District are such that exclusion would cause the District's financial statements to be misleading or incomplete. GASB has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the District to impose its will on that organization or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on the District. The District has no component units which meet the GASB criteria.

Jointly Governed Organizations - The District participates in jointly governed organizations that provide services to the District but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The District is a member of the Pottawattamie County Assessor's Conference Board.

#### B. Basis of Presentation

Government-wide financial statements - The Statement of Net Position and the Statement of Activities report information on all of the nonfiduciary activities of the District. The effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by tax and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for services.

The Statement of Net Position presents the District's nonfiduciary assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Net position is reported in the following categories:

*Net investment in capital assets* consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes and other debt that are attributed to the acquisition, construction, or improvement of those assets.

*Restricted net position* results when constraints placed on net position use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

*Unrestricted net position* consists of net position not meeting the definition of the preceding categories. Unrestricted net position often has constraints on resources that are imposed by management, but can be removed or modified.

# Council Bluffs Community School District

## Notes to Basic Financial Statements June 30, 2018

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The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants, contributions and interest that are restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

Fund Financial Statements - Separate financial statements are provided for governmental, proprietary and fiduciary funds, even though the latter are excluded from the government wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as other nonmajor governmental funds.

The District reports the following major governmental funds:

The General Fund is the general operating fund of the District. All general tax revenues and other revenues that are not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, including instructional, support and other costs.

The Capital Projects Fund is used to account for all resources used in the acquisition and construction of capital facilities and other capital assets.

The Debt Service Fund is utilized to account for property tax and other revenues to be used for the payment of principal and interest on the District's general long-term debt.

The District reports the following major proprietary fund:

The Enterprise, School Nutrition Fund is used to account for the food service operations of the District.

The Internal Service Fund is used to account for self-funded health insurance provided to other departments or funds of the District. The District's internal service fund is presented in the proprietary fund financial statements. Because the principal users of the internal services are the District's governmental activities, the financial activity of the internal service fund is included in the governmental activities column when presented in the government-wide financial statements.

The District also reports the following fiduciary fund which focuses on net position and changes in net position.

The Agency Fund is used to account for assets held by the District as an agent for individuals, private organizations and other governments. The Agency Funds are custodial in nature, assets equal liabilities, and do not involve measurement of results of operations.

### C. *Measurement Focus and Basis of Accounting*

The government-wide, proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been satisfied.



## Council Bluffs Community School District

### Notes to Basic Financial Statements June 30, 2018

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Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest associated with the current fiscal period are all considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the District.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments, and compensated absences are recognized as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under terms of grant agreements, the District funds certain programs by a combination of specific cost-reimbursement grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is the District's policy to first apply cost-reimbursement grant resources to such programs and then general revenues.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the District's Enterprise Fund are charges to customers for sales and services. Operating expenses for the Enterprise Fund include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

*D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Fund Balance*

The following accounting policies are followed in preparing the financial statements:

Cash, Cash Equivalents and Pooled Investments - The cash balances of most District funds are pooled and invested. Investments are stated at fair value except for the investment in the Iowa Schools Joint Investment Trust, which is valued at amortized cost, and non-negotiable certificates of deposit, which are stated at cost.

For purposes of the statement of cash flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, they have a maturity date no longer than three months.

Property Tax Receivable - Property tax in the governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date that the tax levy is certified by the Board of Education. The succeeding year property tax receivable represents taxes certified by the Board of Education to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the District is required to certify its budget in April of each year for the subsequent fiscal year. However, by statute, the tax levy

# Council Bluffs Community School District

## Notes to Basic Financial Statements June 30, 2018

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and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recognized, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds becomes due and collectible in September and March of the fiscal year with a 1% per month penalty for delinquent payments; is based on January 1, 2016 assessed property valuations; is for the tax accrual period July 1, 2017 through June 30, 2018 and reflects the tax levy contained in the budget certified to the County Board of Supervisors in April 2017.

Inventories - Inventories are valued at cost using the first-in, first-out method for purchased items and government commodities. Inventories of proprietary funds are recorded as expenses when consumed rather than when purchased or received.

Capital Assets - Capital assets, which include property, machinery and equipment, are reported in the applicable governmental or business-type activities columns in the government-wide Statement of Net Position. Capital assets are recorded at historical cost. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Capital assets are defined by the District as assets with an initial, individual cost in excess of the following thresholds and estimated useful lives in excess of two years.

<u>Asset Class</u>	<u>Amount</u>
Land	\$ 500
Buildings	5,000
Land improvements	5,000
Furniture and equipment:	
School Nutrition Fund equipment	500
Other machinery and equipment	5,000

Capital Assets are depreciated using the straight line method of depreciation over the following estimated useful lives:

<u>Asset Class</u>	<u>Amount</u>
Buildings	50 years
Land improvements	20 years
Furniture and equipment	5-15 years

Deferred Outflows of Resources - Deferred outflows of resources represent a consumption of net position that applies to a future period(s) and will not be recognized as an outflow of resources (expense) until then. Deferred outflows of resources consist of unrecognized items not yet charged to pension expense and contributions from the employer after the measurement date, but before the end of the employer's reporting period.

Salaries and Benefits Payable - Payroll and related expenditures for teachers with annual contracts corresponding to the current school year, which is payable in July and August, have been accrued as liabilities.

# Council Bluffs Community School District

## Notes to Basic Financial Statements June 30, 2018

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Compensated Absences - District employees accumulate a limited amount of earned but unused vacation for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide financial statements. A liability for these amounts is reported in governmental funds only for employees that have resigned or retired. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2018. The compensated absences liability attributable to the governmental activities will be paid primarily by the General Fund.

Long-term Liabilities - In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities column in the Statement of Net Position.

Deferred Inflows of Resource – Deferred inflows of resources represent an acquisition of net position applicable to a future year(s) which will not be recognized as an inflow of resources (revenue) until that time. Although certain revenues are measurable, they are not available. Available means collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred inflows of resources in the governmental fund financial statements represent the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred inflows of resources consists of unspent grant proceeds as well as succeeding year property tax receivable, other receivables not collected within sixty days after year end, the unamortized portion of the net difference between projected and actual earnings on pension plan investments, and unrecognized items not yet charged to other post employment benefit expense.

Unavailable revenue on the Statement of Net Position consists of succeeding year property tax receivable that will not be recognized as revenue until the year for which it is levied and of other advances.

Fund Balances - In the governmental fund financial statements, fund balances are classified as follows:

*Nonspendable* – Amounts not in spendable form, such as inventories.

*Restricted* – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or imposed by law through constitutional provisions or enabling legislation.

*Committed* – Consists of amounts that can only be used for specific purposes pursuant to constraints imposed by formal actions of the government's highest level of decision making authority. These amounts cannot be used for any other purpose unless the government removes or changes the specific use by taking the same type of action it used to commit those amounts. The Board of Education is the District's highest level of authority. All actions concerning approving, eliminating, or modifying of minimal fund balances will be accomplished through resolution. At June 30, 2018, the District had no committed fund balance.

*Assigned* – Consists of amounts that are constrained by the government intended to be used for specific purposes, but are neither restricted nor committed. The authority for making an assignment is not required to be the government's highest decision making authority. Furthermore, the nature of the actions necessary to remove or modify an assignment is not as prescriptive as it is with regards to committed fund balances. The District management staff will have the overall responsibilities for monitoring these balances. At June 30, 2018, the District had no assigned fund balance.

*Unassigned* – All amounts not included in the preceding classifications.

# Council Bluffs Community School District

## Notes to Basic Financial Statements June 30, 2018

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When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, the District's policy is generally to first apply the expenditure toward restricted fund balance and then to less-restrictive classifications - committed, assigned and then unassigned fund balances.

*E. Budgets and Budgetary Accounting*

The budgetary comparison and related disclosures are reported as Required Supplementary Information. The District did not exceed its General Fund unspent authorized budget.

*F. Use of Estimates*

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America (GAAP) requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities and deferred inflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates.

*G. Pensions*

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Iowa Public Employees' Retirement System (IPERS) and additions to/deductions from IPERS' fiduciary net position have been determined on the same basis as they are reported by IPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

*H. Total Other Post Employment Benefits (OPEB)*

For purposes of measuring the total OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB and OPEB expense, information has been determined based on the District's actuary report. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. The total OPEB liability attributable to the governmental activities will be paid primarily by the General Fund and the Enterprise, School Nutrition Fund.

*I. Recent Accounting Pronouncements*

Statement No. 87 issued by the Governmental Accounting Standards Board (GASB) in June 2017 addresses accounting and financial reporting issues related to leases by requiring certain lease liabilities to be reported that currently are not. The Statement establishes lease recognition and measurement guidance to enhance comparability of financial statements between governmental entities. Leases will be reported under a single model and lease arrangements related to the timing, significance and purpose will be required disclosures to the financial statements. The statement is effective for periods beginning after December 15, 2019 (fiscal year ending June 30, 2021) with earlier application permitted.

*J. Change in Accounting Principle*

The District adopted Governmental Accounting Standards Board Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. The statement sets forth guidance for the accounting and financial reporting requirements for state and local governments, including additional note disclosures and required supplementary information related to OPEB benefits.

# Council Bluffs Community School District

## Notes to Basic Financial Statements June 30, 2018

### K. Subsequent Events

The District considered events occurring through November 27, 2018 for recognition or disclosure in the financial statements as subsequent events. That date is the date the financial statements were available to be issued.

### (2) Cash, Cash Equivalents and Pooled Investments

The District's bank deposits at June 30, 2018 were entirely covered by federal depository insurance, or by the State Sinking Fund, in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

The District is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Education; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

#### Fair Value Measurement

The District categorizes its fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The District had the following fair value measurements at June 30, 2018:

	<u>Total</u>	<u>Quoted prices in active markets for identical assets (Level 1)</u>	<u>Significant other Observable Inputs (Level 2)</u>	<u>Significant unobservable inputs (Level 3)</u>
Cash and money market funds	\$ 2,786,981	2,786,981	--	--
U.S. Government and Treasury obligations	3,982,903	--	3,982,903	--
	<u>\$ 6,769,884</u>	<u>2,786,981</u>	<u>3,982,903</u>	<u>--</u>

### (3) Due From and Due to Other Funds

The detail of interfund receivables and payables at June 30, 2018 is as follows:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
General	Capital Projects	\$ 290,853
General	Debt Service	<u>395,624</u>
		<u>\$ 686,477</u>

The Capital Projects Fund is repaying the General Fund for a loan for cash flow purposes as pledge/gift receipts do not match when construction invoices are due. The balance was paid in full in September 2018.

The Debt Service Fund is repaying the General Fund for a loan for cash flow purposes as receipts did not match when payments on debt service were due. The balance was paid in full in September 2018.

# Council Bluffs Community School District

## Notes to Basic Financial Statements June 30, 2018

### (4) Interfund Transfers

The detail of interfund transfers at June 30, 2018 is as follows:

<u>Transfer to</u>	<u>Transfer from</u>	<u>Amount</u>
Debt Service Fund	Capital Projects Fund	\$ <u><u>6,427,553</u></u>

Transfers generally move revenues from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

### (5) Capital Assets

Capital asset activity for the year ended June 30, 2018 is as follows:

	<u>Balance Beginning of Year</u>	<u>Increases</u>	<u>Decreases</u>	<u>Balance End of Year</u>
<b>Governmental activities</b>				
Capital assets not being depreciated:				
Land	\$ 3,960,545	--	--	3,960,545
Construction in progress	1,247,329	2,870,341	2,826,517	1,291,153
Total capital assets not being depreciated	<u>5,207,874</u>	<u>2,870,341</u>	<u>2,826,517</u>	<u>5,251,698</u>
Capital assets being depreciated:				
Buildings and land improvements	207,566,818	2,826,517	--	210,393,335
Furniture and equipment	5,569,597	1,214,127	--	6,783,724
Total capital assets being depreciated	<u>213,136,415</u>	<u>4,040,644</u>	<u>--</u>	<u>217,177,059</u>
Less accumulated depreciation for:				
Buildings and land improvements	80,444,604	8,883,640	--	89,328,244
Furniture and equipment	3,421,541	1,266,929	--	4,688,470
Total accumulated depreciation	<u>83,866,145</u>	<u>10,150,569</u>	<u>--</u>	<u>94,016,714</u>
Total capital assets being depreciated, net	<u>129,270,270</u>	<u>(6,109,925)</u>	<u>--</u>	<u>123,160,345</u>
Governmental activities capital assets, net	<u>\$ 134,478,144</u>	<u>(3,239,584)</u>	<u>2,826,517</u>	<u>128,412,043</u>
<b>Business-type activities</b>				
Furniture and equipment	\$ 772,589	2,100	--	774,689
Less accumulated depreciation	536,101	52,436	--	588,537
Business-type activities capital assets, net	<u>\$ 236,488</u>	<u>(50,336)</u>	<u>--</u>	<u>186,152</u>

# Council Bluffs Community School District

## Notes to Basic Financial Statements June 30, 2018

Depreciation expense was charged by the District as follows:

Governmental activities:			
Instruction:			
Regular		\$	572,154
Other			66,261
Support services:			
Instructional			513,114
Administration			26,024
Operation and maintenance of plant			40,218
Transportation			49,158
			<u>1,266,929</u>
Unallocated			<u>8,883,640</u>
			<u>10,150,569</u>
Total depreciation expense - governmental activities		\$	<u>10,150,569</u>
Business-type activities:			
Nutrition services		\$	<u>52,436</u>

### (6) Long-Term Liabilities

Changes in long-term liabilities for the year ended June 30, 2018 are summarized as follows:

	Balance Beginning of Year	Additions	Reductions	Balance End of Year	Due Within One Year
Governmental activities					
Revenue bonds	\$ 56,686,000	16,132,000	20,679,000	52,139,000	3,975,000
Bond anticipation note	1,913,354	--	1,913,354	--	--
Quality zone academy bonds	1,500,000	--	--	1,500,000	--
Qualified school construction bonds	5,650,000	--	--	5,650,000	--
Compensated absences	143,637	155,626	143,637	155,626	155,626
Net OPEB liability	2,629,175	4,141,689	554,278	6,216,586	--
Net pension liability	55,378,823	3,478,934	--	58,857,757	--
Total	\$ <u>123,900,989</u>	<u>23,908,249</u>	<u>23,290,269</u>	<u>124,518,969</u>	<u>4,130,626</u>
Business-type activities					
Compensated liabilities	\$ 843	1,975	843	1,975	1,975
Net OPEB liability	176,109	204,336	29,076	351,369	--
Net pension liability	1,033,488	84,817	--	1,118,305	--
Total	\$ <u>1,210,440</u>	<u>291,128</u>	<u>29,919</u>	<u>1,471,649</u>	<u>1,975</u>

# Council Bluffs Community School District

## Notes to Basic Financial Statements June 30, 2018

Details of the District's June 30, 2018 statewide sales, services and use tax revenue bonded indebtedness are as follows:

Year Ending June 30,	Bond Issue of March 1, 2016 Series A			
	Interest Rates	Principal	Interest	Total
2019	2.800%	\$ 198,000	72,800	270,800
2020	2.800%	204,000	67,214	271,214
2021	2.800%	209,000	61,460	270,460
2022	2.800%	215,000	55,566	270,566
2023	2.800%	221,000	49,504	270,504
2024-2028	2.800%	1,204,000	150,346	1,354,346
2029-2030	2.800%	398,000	11,228	409,228
		<u>\$ 2,649,000</u>	<u>468,118</u>	<u>3,117,118</u>

Year Ending June 30,	Bond Issue of March 1, 2016 Series B			
	Interest Rates	Principal	Interest	Total
2019	2.800%	\$ 2,401,000	917,336	3,318,336
2020	2.800%	2,469,000	849,632	3,318,632
2021	2.800%	2,539,000	780,010	3,319,010
2022	2.800%	2,610,000	708,428	3,318,428
2023	2.800%	2,684,000	634,830	3,318,830
2024-2028	2.800%	15,428,000	1,950,074	17,378,074
2029-2030	2.800%	5,227,000	148,932	5,375,932
		<u>\$ 33,358,000</u>	<u>5,989,242</u>	<u>39,347,242</u>

Year Ending June 30,	Bond Issue of October 24, 2017 Series A			
	Interest Rates	Principal	Interest	Total
2019	2.190%	\$ 697,000	206,681	903,681
2020	2.190%	856,000	188,439	1,044,439
2021	2.190%	748,000	170,886	918,886
2022	2.190%	818,000	154,548	972,548
2023	2.190%	864,000	135,758	999,758
2024-2028	2.190%	4,557,000	393,959	4,950,959
2029-2030	2.190%	1,004,000	16,392	1,020,392
		<u>\$ 9,544,000</u>	<u>1,266,663</u>	<u>10,810,663</u>



## Council Bluffs Community School District

### Notes to Basic Financial Statements June 30, 2018

Year Ending June 30,	Bond Issue of December 12, 2017 Series B			
	Interest Rates	Principal	Interest	Total
2019	2.190%	\$ 679,000	139,492	818,492
2020	2.190%	541,000	127,305	668,305
2021	2.190%	659,000	114,066	773,066
2022	2.190%	630,000	99,393	729,393
2023	2.190%	629,000	86,166	715,166
2024-2028	2.190%	3,276,000	213,558	3,489,558
2029-2030	2.190%	174,000	2,858	176,858
		<u>\$ 6,588,000</u>	<u>782,838</u>	<u>7,370,838</u>

Year Ending June 30,	Total Revenue Bonds		
	Principal	Interest	Total
2019	\$ 3,975,000	1,336,309	5,311,309
2020	4,070,000	1,232,590	5,302,590
2021	4,155,000	1,126,422	5,281,422
2022	4,273,000	1,017,935	5,290,935
2023	4,398,000	906,258	5,304,258
2024-2028	24,465,000	2,707,937	27,172,937
2029-2030	6,803,000	179,410	6,982,410
	<u>\$ 52,139,000</u>	<u>8,506,861</u>	<u>60,645,861</u>

The District has pledged future statewide sales, services and use tax revenues to repay the bonds issued March 1, 2016, October 24, 2017 and December 12, 2017. The bonds were issued for the purpose of defraying a portion of the costs of renovating buildings within the District. The bonds are payable solely from the proceeds of the statewide sales, services and use tax revenues received by the District and are payable through 2030. The bonds are not a general obligation of the District. However, the debt is subject to the constitutional limitation of the District. Annual principal and interest payments on the bonds are expected to require nearly 60% of statewide sales, services and use tax revenues. For the current year, principal and interest paid on the bonds was \$5,088,679 and total statewide sales, services and use tax revenues were \$8,618,676.

The resolutions providing for the issuance of the statewide sales, services and use tax revenues include the following provisions:

- a) Certain proceeds from the issuance of the revenue bonds shall be deposited to a reserve account to be used solely for the purpose of paying principal and interest on the bonds if insufficient money is available in the sinking account. The accrued interest on the revenue bond proceeds shall be placed into a sinking account. The balance of the proceeds shall be deposited to the project account.
- b) The District will make transfers from the statewide sales, services and use tax account and those proceeds shall be placed in a revenue account.
- c) Monies in the revenue account shall be disbursed to make deposits into a sinking account to pay the principal and interest requirements of the revenue bonds for the fiscal year.
- d) Any monies remaining in the revenue account after the required transfer to the sinking account may be transferred to the project account to be used for any lawful purpose.

# Council Bluffs Community School District

## Notes to Basic Financial Statements June 30, 2018

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### Advance Refundings

On March 1, 2016, the District issued \$3,029,000 and \$39,138,000 of Revenue bonds with an interest rate of 2.8% to advance refund \$23,470,000 of outstanding Series 2010B bonds with an interest rate of 4.0 to 5.0% and \$16,095,000 of outstanding Series 2011 bonds with an interest rate of 3.5 to 5.0%.

The advance refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt of \$3,413,348. This difference, reported in the accompanying financial statements as a deferred outflow of resources, is being charged to operations through the year 2030 using the straight-line method. Amortization of the deferred amount was \$256,065 for the year ended June 30, 2018. The unamortized balance at June 30, 2018 was \$2,815,863.

On October 24, 2017, the District issued \$9,544,000 of Revenue bonds with an interest rate of 2.19% to advance refund \$9,900,000 of outstanding Series 2010A bonds with an interest rate of 3.0 to 4.75%. The net proceeds of \$9,451,442 (after payment of \$92,558 in underwriter fees, insurance and other issuance costs) plus an additional \$1,070,429 from Debt Service funds were used to purchase U.S. Government securities. The refunded bonds are considered defeased in-substance, and have been removed from the Government-wide Statement of Net Position.

The advance refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt of \$621,871. This difference, reported in the accompanying financial statements as a deferred outflow of resources, is being charged to operations through the year 2030 using the straight line method. Amortization of the deferred amount was \$36,050 for the year ended June 30, 2018. The unamortized balance at June 30, 2018 was \$585,821. The District completed the advance refunding to reduce its total debt service payments over the next 11 years by approximately \$2,100,000 and to obtain an economic gain (difference between the present value of the old and new debt service payments) of approximately \$1,800,000.

On December 12, 2017, the District issued \$6,588,000 of Revenue bonds with an interest rate of 2.19% to advance refund \$7,145,000 of outstanding Series 2012 bonds with an interest rate of 2.0 to 3.0%. The net proceeds of \$6,526,134 (after payment of \$61,866 in underwriter fees, insurance and other issuance costs) plus an additional \$702,839 from Debt Service funds were used to purchase U.S. Government securities. The refunded bonds are considered defeased in-substance, and have been removed from the Government-wide Statement of Net Position.

The advance refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt of \$83,972. This difference, reported in the accompanying financial statements as a deferred outflow of resources, is being charged to operations through the year 2030 using the straight line method. Amortization of the deferred amount was \$3,817 for the year ended June 30, 2018. The unamortized balance at June 30, 2018 was \$80,155. The District completed the advance refunding to reduce its total debt service payments over the next 11 years by approximately \$1,000,000 and to obtain an economic gain (difference between the present value of the old and new debt service payments) of approximately \$787,000.

## Council Bluffs Community School District

### Notes to Basic Financial Statements June 30, 2018

#### Quality Zone Academy Bonds

On November 24, 2009, the District issued Quality Zone Academy Bonds (QZAB) which are held by Security Bank of Kansas City. Annual transfers from the Capital Projects Fund to a debt sinking fund will be made to pay the indebtedness due July 1, 2024 of \$1,500,000. Details of the District's June 30, 2018 QZAB bond indebtedness are as follows:

Year Ending June 30,	Bond Issue of November 24, 2009			
	Interest Rates	Principal	Interest	Total
2019	2.600%	\$ --	33,750	33,750
2020	2.600%	--	33,750	33,750
2021	2.600%	--	33,750	33,750
2022	2.600%	--	33,750	33,750
2023	2.600%	--	33,750	33,750
2024-2025	2.600%	1,500,000	50,625	1,550,625
		\$ 1,500,000	219,375	1,719,375

#### Qualified School Construction Bonds

On November 24, 2009, the District issued Qualified School Construction Bonds (QSCB). Annual transfers from the Capital Projects Fund to a debt sinking fund will be made to pay the indebtedness due July 1, 2025, of \$5,650,000. Details of the District's June 30, 2018 QSCB bond indebtedness are as follows:

Year Ending June 30,	Bond Issue of November 24, 2009			
	Interest Rates	Principal	Interest	Total
2019	2.600%	\$ --	146,900	146,900
2020	2.600%	--	146,900	146,900
2021	2.600%	--	146,900	146,900
2022	2.600%	--	146,900	146,900
2023	2.600%	--	146,900	146,900
2024-2025	2.600%	5,650,000	367,250	6,017,250
		\$ 5,650,000	1,101,750	6,751,750

#### (7) Pension and Retirement Benefits

##### Plan Description

The District contributes to the Iowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS membership is mandatory for employees of the District, except for those covered by another retirement system. IPERS issues a stand-alone financial report which is available to the public by mail at 7401 Register Drive, P.O. Box 9117, Des Moines, Iowa 50306-9117 or at [www.ipers.org](http://www.ipers.org).

IPERS benefits are established under Iowa Code chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

# Council Bluffs Community School District

## Notes to Basic Financial Statements June 30, 2018

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### Pension Benefits

A regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, any time after reaching age 62 with 20 or more years of covered employment, or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. (These qualifications must be met on the member's first month of entitlement to benefits.) Members cannot begin receiving retirement benefits before age 55.

The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier (based on years of service).
- The member's highest five-year average salary. (For members with service before June 30, 2012, the highest three-year average salary as of that date will be used if it is greater than the highest five-year average salary.)

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25 percent for each month that the member receives benefits before the member's earliest normal retirement age. For service earned starting July 1, 2012, the reduction is 0.50 percent for each month that the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

### Disability and Death Benefits

A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

### Contributions

Contribution rates are established by IPERS following the annual actuarial valuation, which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. Statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires that the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll, based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2018, pursuant to the required rate, regular members contributed 5.95 percent of covered payroll and the District contributed 8.93 percent of covered payroll for a total rate of 14.88 percent.

The District's contributions to IPERS for the year ended June 30, 2018 were \$6,642,347.

# Council Bluffs Community School District

## Notes to Basic Financial Statements June 30, 2018

### Net Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2018, the District reported a liability of \$59,976,062 for its proportionate share of the net pension liability. The District's net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the contributions of all IPERS participating employers. At June 30, 2018, the District's proportion was 0.908495 percent, which was an increase of 0.003908 from its proportion measured as of June 30, 2016.

For the year ended June 30, 2018, the District recognized pension expense of \$8,850,315. At June 30, 2018, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 550,636	519,647
Changes of assumptions	10,421,073	--
Net difference between projected and actual earnings on pension plan investments	--	626,429
Changes in proportion and differences between District contributions and proportionate share of contributions	1,972,001	--
District contributions subsequent to the measurement date	<u>6,642,347</u>	<u>--</u>
Total	<u>\$ 19,586,057</u>	<u>1,146,076</u>

Deferred outflows of resources related to pensions included \$6,642,347 resulting from District contributions subsequent to the measurement date that will be recognized as a reduction of the net pension liability in the year ended June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<b>Year Ended June 30,</b>		
2019	\$	2,211,640
2020		5,374,141
2021		3,084,001
2022		406,559
2023		<u>721,293</u>
	\$	<u>11,797,634</u>

There were no non-employer contributing entities at IPERS.

# Council Bluffs Community School District

## Notes to Basic Financial Statements June 30, 2018

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### Actuarial Assumptions

The total pension liability in the June 30, 2017 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Rate of Inflation (effective June 30, 2017)	2.60 percent per annum
Salary increases (effective June 30, 2017)	3.25 to 16.25 percent, average, including inflation. Rates vary by membership group
Investment rate of return (effective June 30, 2017)	7.0 percent per annum, compounded annually, net of pension plan investment expense, including inflation
Wage growth (effective June 30, 2017)	3.25 percent per annum, based on 2.60 percent inflation and 0.65 percent real wage inflation

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of actuarial experience study dated March 24, 2017.

Mortality rates were based on the RP-2000 Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale AA.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Asset Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Core plus fixed income	27.0%	2.25%
Domestic equity	24.0	6.25
International equity	16.0	6.21
Private equity	11.0	11.15
Public credit	3.5	3.46
Public real assets	7.0	3.27
Private real assets	7.5	4.18
Private credit	3.0	4.25
Cash	1.0	(0.31)
	<u>100.0%</u>	

### Discount Rate

The discount rate used to measure the total pension liability was 7.0 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the contractually required rate and that contributions from the District will be made at contractually required rates, actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

# Council Bluffs Community School District

## Notes to Basic Financial Statements June 30, 2018

### Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 7.0 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.0 percent) or 1-percentage-point higher (8.0 percent) than the current rate.

	<u>1% Decrease (6.0%)</u>	<u>Discount Rate (7.0%)</u>	<u>1% Increase (8.0%)</u>
District's proportionate share of the net pension liability	\$ 98,816,490	59,976,062	27,342,641

### Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at [www.ipers.org](http://www.ipers.org).

### (8) **Other Postemployment Benefits (OPEB)**

Plan Description – The District operates a single-employer retiree benefit plan which provides medical/prescription drug benefits for retirees and their spouses. Group insurance benefits are established under Iowa Code Chapter 509A.13. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

OPEB Benefits – Individuals who are employed by the district and are eligible to participate in the group health plan are eligible to continue healthcare benefits upon retirement. Retirees under age 65 pay the same premium for the medical and prescription drug benefits as active employees, which results in an implicit rate subsidy and an OPEB liability.

Retired participants must be age 55 or older at retirement. At June 30, 2018, the following employees were covered by the benefit terms:

Inactive employees or retirees currently participating in the OPEB plan	40
Active employees	<u>1,086</u>
Total	1,126

Total OPEB Liability – The District's total OPEB liability of \$5,991,412 was measured as of June 30, 2018, and was determined by an actuarial valuation as of June 30, 2017.

Actuarial Assumptions – The total OPEB liability in the June 30, 2017 actuarial valuation was determined using the following actuarial assumptions and the entry age normal level percent of pay cost method, applied to all periods included in the measurement.

Rate of Inflation (effective June 30, 2017)	2.75 percent per annum
Salary increases (effective June 30, 2017)	3.25 percent, average, including inflation. Rates vary by membership group
Discount rate (effective June 30, 2017)	3.56 percent per annum
Healthcare cost trend rate (effective June 30, 2017)	6.80 percent for the year ending June 30, 2018, gradually decreasing to an ultimate rate of 4.40 percent for years ending June 30, 2075 and beyond.

## Council Bluffs Community School District

### Notes to Basic Financial Statements June 30, 2018

Discount Rate – The discount rate used to measure the total OPEB liability was 3.56% which reflects the Fidelity 20-year Municipal GO AA Index as of the measurement date.

Mortality rates were based on the RP-2000 Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale AA.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study with dates corresponding to those listed above.

#### Changes in the Total OPEB Liability

Total OPEB liability, beginning of year, as restated	\$ <u>5,802,440</u>
Changes during the year:	
Service cost	566,420
Interest	182,551
Changes in assumptions	(325,764)
Benefit payments	<u>(234,235)</u>
Net changes	<u>188,972</u>
Total OPEB liability, end of year	\$ <u><u>5,991,412</u></u>

Changes in assumptions reflect the following changes:

- Discount rate was changed from 2.92% to 3.56% based on updated 20-year municipal bond rates.
- The actuarial cost method changed from the projected unit credit cost method to the entry age normal level percent of pay cost method.
- Healthcare trend rates were reset to reflect updated cost increase expectations, including adjustment to reflect the impact of the Affordable Care Act's excise tax on high-cost health insurance plans.
- Medical per capital claims costs were updated to reflect recent experience.
- A salary scale assumption was updated from a flat 3.5% to the rates used in the June 30, 2017 IPERS Regular Members actuarial valuation.
- Mortality rates were updated from the RP-2014 tables to the rates used in the June 30, 2017 IPERS Regular Members actuarial valuation.
- The percent of retirees electing spousal coverage changed from 70% to 10% to reflect recent plan experience.
- The percent of future non Medicare eligible retirees electing each medical plan changed to reflect recent plan experience.

Sensitivity of the District's Total OPEB Liability to Changes in the Healthcare Cost Trend Rates – The following presents the total OPEB liability of the District as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1% lower (5.8%) or 1% higher (7.8%) than the current healthcare cost trend rates.

	<b>1% Decrease (5.8%)</b>	<b>Discount Rate (6.8%)</b>	<b>1% Increase (7.8%)</b>
Total OPEB liability	\$ 5,263,394	5,991,412	6,864,261



# Council Bluffs Community School District

## Notes to Basic Financial Statements June 30, 2018

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OPEB Expense and Deferred Inflows of Resources Related to OPEB – For the year ended June 30, 2018, the District recognized OPEB expense of \$716,939. At June 30, 2018, the District reported deferred inflows of resources related to OPEB of \$293,732 from changes in assumptions used in the actuarial valuation.

The amount reported as deferred inflows of resources related to OPEB will be recognized as OPEB expense as follows:

<u>Year Ended June 30,</u>		
2019	\$	(32,032)
2020		(32,032)
2021		(32,032)
2022		(32,032)
2023		(32,032)
Thereafter		<u>(133,572)</u>
	\$	<u><u>(293,732)</u></u>

Additionally, the District offered an incentive to certain employees to elect to take early retirement from the District during the 2017 and 2016 fiscal years. If the employees elected to take early retirement, funds were set aside for the benefit of the employee to pay health insurance premiums. The funds are available to the employees for the next seven years, or until the amount of the funds set aside for each employee have been spent. As of June 30, 2018, the District was liable for future payments to plan participants of \$576,543.

### (9) Self Insurance Program

The District has established a self insurance medical program which is accounted for in the Employee Health Fund (an internal service fund). This program provides employees health benefit coverage up to a maximum of \$160,000 per employee per year. The District purchases commercial insurance for claims in excess of this coverage. Settled claims have not exceeded the commercial coverage in any of the past three fiscal years.

The District makes payments to the Employee Health Fund based on actuarial estimates of the amounts needed to pay prior and current year claims. The incurred and unpaid claims liability is based on liabilities incurred at the date of the financial statements and the amount of loss that can be reasonably estimated. Change in the Fund's claims liability amount is shown below.

Incurred and unpaid claims, beginning of year	\$ 747,379
Incurred claims	7,752,188
Payments	<u>(7,860,927)</u>
Incurred and unpaid claims, end of year	<u><u>\$ 638,640</u></u>

# Council Bluffs Community School District

## Notes to Basic Financial Statements June 30, 2018

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### (10) Categorical Funding

In accordance with Iowa Administrative Code Section 98.1, categorical funding is financial support from the state and federal governments targeted for particular categories of students, special programs, or special purposes. This support is in addition to school district or area education agency general purpose revenue, for purposes beyond the basic educational program and most often has restrictions on its use. Any portion of categorical funding provided by the state that is not expended by the end of the fiscal year must be carried forward as a restricted fund balance.

The District's ending fund balances for categorical funding by project as of and for the year ended June 30, 2018 are as follows:

<u>Project</u>	<u>Amount</u>
Teacher salary supplement	\$ 150,057
Voluntary preschool	147,009
Gifted and talented	134,493
Core curriculum	78,552
Early readers	76,459
Restricted funds	75,845
Shared vision	74,122
At risk	60,318
Reading recovery	10,413
Empowerment professional development	<u>5,807</u>
	<u>\$ 813,075</u>

### (11) Risk Management

The District is exposed to various risks of loss related to torts, theft, damage to and destruction of property, errors and omissions, injuries to employees, and natural disasters. These risks are covered by the purchase of commercial insurance. The District assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

### (12) Area Education Agency

The District is required by the Code of Iowa to budget for its share of special education support, media and educational services provided through the area education agency. The District's actual amount for this purpose totaled \$4,323,438 for the year ended June 30, 2018.

### (13) Lease Commitments

The District has entered into a lease agreement for the use of various vehicles and buses for student transportation as well as administrative office space. Future minimum lease payments are as follows:

<u>Year Ending June 30,</u>	<u>Amount</u>
2019	\$ 1,049,912
2020	244,800
2021	249,696
2022	254,688
2023	259,788
2024	264,984

# Council Bluffs Community School District

## Notes to Basic Financial Statements June 30, 2018

### (14) Tax Abatements

Governmental Accounting Standards Board Statement No. 77 defines tax abatements as a reduction in tax revenues that results from an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax revenues to which they are otherwise entitled and (b) the individual or entity promises to take a specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments.

#### *Tax Abatements of Other Entities*

Property tax revenues of the District were reduced by the following amounts for the year ended June 30, 2018 under agreements entered into by the following entities:

<u>Entity</u>	<u>Tax Abatement Program</u>	<u>Amount of Tax Abated</u>
City of Council Bluffs	Tax Increment Financing	\$ 1,237,282
City of Crescent	Tax Increment Financing	\$ 3,793
City of Carter Lake	Tax Increment Financing	\$ 10,762

The State of Iowa reimburses the District an amount equivalent to the increment of valuation on which property tax is divided times \$5.40 per \$1,000 of taxable valuation. For the year ended June 30, 2018, this reimbursement amounted to \$499,572.

### (15) Change in Accounting Principle

Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions* (OPEB) was implemented during fiscal year 2018. The revised requirements establish financial reporting requirements for state and local governments which provide their employees with OPEB benefits, including additional note disclosure and required supplementary information. In addition, GASB Statement No.75 requires a state or local government employer to use the entry age normal actuarial cost method, and requires deferred outflows of resources and deferred inflows of resources which arise from other types of events related to OPEB to be recognized. During the transition year, as permitted, beginning balances for deferred outflows of resources and deferred inflows of resources are not reported. Beginning net position for governmental activities and business-type activities was restated to retroactively report the change in valuation of the beginning total OPEB liability, as follows:

	<u>Governmental Activities</u>	<u>Business Type Activities</u>
Net position June 30, 2017, as previously reported	\$ 63,525,591	1,038,679
OPEB obligation measured under previous standards	1,520,274	125,113
Total OPEB liability at June 30, 2017	<u>(5,483,382)</u>	<u>(319,058)</u>
Net position, July 1, 2017, as restated	<u>\$ 59,562,483</u>	<u>844,734</u>

### (16) Subsequent Events

Subsequent to year end, voters in the District authorized the issuance of \$37 million in General Obligation Bonds, to provide funds to renovate, remodel, improve, furnish and equip existing Middle School buildings and to acquire, renovate, remodel, improve, furnish and equip a new relocation facility. Sale of the bonds is expected in fiscal year 2019.

**Council Bluffs Community School District**

**Required Supplementary Information  
Budgetary Comparison Schedule of Revenues, Expenditures and Changes in Balances – Budget and Actual –  
All Governmental Funds and Proprietary Fund  
For the Year Ended June 30, 2018**

	Governmental	Proprietary	Total Actual	Budgeted Amounts		Final to Actual Variance
	Fund Types Actual	Fund Type Actual		Original	Final	
<b>REVENUES</b>						
Local sources	\$ 53,367,598	427,580	53,795,178	52,313,104	52,313,104	1,482,074
State sources	73,715,542	46,522	73,762,064	73,423,555	73,423,555	338,509
Federal sources	6,937,113	4,889,043	11,826,156	12,069,855	12,069,855	(243,699)
Total revenues	<u>134,020,253</u>	<u>5,363,145</u>	<u>139,383,398</u>	<u>137,806,514</u>	<u>137,806,514</u>	<u>1,576,884</u>
<b>EXPENDITURES/EXPENSES</b>						
Instruction	80,657,135	--	80,657,135	80,643,000	80,643,000	(14,135)
Support services	38,293,142	--	38,293,142	37,302,000	37,770,000	(523,142)
Non-instructional programs	--	5,180,440	5,180,440	5,000,000	5,000,000	(180,440)
Other expenditures	15,139,637	--	15,139,637	14,884,014	28,100,000	12,960,363
Total expenditures/expenses	<u>134,089,914</u>	<u>5,180,440</u>	<u>139,270,354</u>	<u>137,829,014</u>	<u>151,513,000</u>	<u>12,242,646</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES/EXPENSES</b>	(69,661)	182,705	113,044	(22,500)	(13,706,486)	(13,819,530)
<b>OTHER FINANCING SOURCES (USES)</b>						
Proceeds from bond issue	16,132,000	--	16,132,000	--	--	(16,132,000)
Payments to bond refunding escrow agent	<u>(17,750,844)</u>	<u>--</u>	<u>(17,750,844)</u>	<u>--</u>	<u>--</u>	<u>17,750,844</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES/EXPENSES AND OTHER FINANCING SOURCES (USES)</b>	(1,688,505)	182,705	(1,505,800)	(22,500)	(13,706,486)	(12,200,686)
<b>BALANCES, Beginning of year</b>	<u>27,120,596</u>	<u>844,733</u>	<u>27,965,329</u>	<u>34,382,915</u>	<u>34,382,915</u>	<u>6,417,586</u>
<b>BALANCES, End of year</b>	<u>\$ 25,432,091</u>	<u>1,027,438</u>	<u>26,459,529</u>	<u>34,360,415</u>	<u>20,676,429</u>	<u>(5,783,100)</u>

See accompanying independent auditor's report

## **Council Bluffs Community School District**

### **Notes to Required Supplementary Information – Budgetary Reporting For the Year Ended June 30, 2018**

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This budgetary comparison schedule is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the Board of Education annually adopts a budget following required public notice and hearing for all funds, except internal service funds and agency funds. The budget may be amended during the year utilizing similar statutorily prescribed procedures. The District's budget is prepared on a GAAP basis.

Formal and legal budgetary control for the certified budget is based upon four major classes of expenditures known as functional areas, not by fund. These four functional areas are instruction, support services, non-instructional programs and other expenditures. Although the budget document presents functional expenditures or expenses by fund, the legal level of control is at the aggregated function level, not by fund. The Code of Iowa also provides that District expenditures in the General Fund may not exceed the amount authorized by the school finance formula.

During the year ended June 30, 2018, expenditures in the instruction, support services, and non-instructional programs functions exceeded the amounts budgeted. The District did not exceed its General Fund unspent authorized budget.

# Council Bluffs Community School District

## Required Supplementary Information Schedule of the District's Proportionate Share of the Net Pension Liability June 30, 2018

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	Iowa Public Employee's Retirement System Last Four Fiscal Years* (In Thousands)			
	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
District's proportion of net pension liability	0.9084950%	0.9045870%	0.8860090%	0.8331430%
District's proportionate share of the net pension liability	\$ 59,976	56,412	44,047	33,718
District's covered-employee payroll	\$ 68,935	66,214	61,892	54,804
District's proportionate share of the net pension liability as a percentage of its covered-employee payroll	87.00%	85.20%	71.17%	61.52%
Plan fiduciary net position as a percentage of the total pension liability	82.21%	81.82%	85.19%	87.61%

\* The amounts presented for each fiscal year were determined as of June 30

Note: GASB Statement No. 68 requires ten years of information to be presented in this table. However, until a full ten year trend is compiled, the District will present information for those years for which information is available.

*See accompanying independent auditor's report*

**Council Bluffs Community School District**

**Required Supplementary Information  
Schedule of District Contributions  
June 30, 2018**

Iowa Public Employee's Retirement System  
Last Ten Fiscal Years  
(In Thousands)

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>
Statutorily required contribution	\$ 6,642	6,156	5,913	5,527	4,894	4,638	4,323	3,816	3,822	3,381
Contributions in relation to the statutorily required contribution	<u>(6,642)</u>	<u>(6,156)</u>	<u>(5,913)</u>	<u>(5,527)</u>	<u>(4,894)</u>	<u>(4,638)</u>	<u>(4,323)</u>	<u>(3,816)</u>	<u>(3,822)</u>	<u>(3,381)</u>
Contribution deficiency (excess)	\$ <u>    --</u>	<u>    --</u>	<u>    --</u>	<u>    --</u>	<u>    --</u>	<u>    --</u>	<u>    --</u>	<u>    --</u>	<u>    --</u>	<u>    --</u>
District's covered employee payroll	\$ 74,377	68,935	66,214	61,892	54,804	53,433	53,502	54,986	57,560	53,244
Contributions as a percentage of covered employee payroll	8.93%	8.93%	8.93%	8.93%	8.93%	8.68%	8.08%	6.94%	6.64%	6.35%

*See accompanying independent auditor's report*

## Council Bluffs Community School District

### Notes to Required Supplementary Information – Pension Liability June 30, 2018

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#### Notes to Required Supplementary Information – Pension Liability

##### Changes of benefit terms

Legislation passed in 2010 modified benefit terms for current Regular members. The definition of final average salary changed from the highest three to the highest five years of covered wages. The vesting requirement changed from four years of service to seven years. The early retirement reduction increased from 3% per year measured from the member's first unreduced retirement age to a 6% reduction for each year of retirement before age 65.

##### Changes of assumptions

The 2017 valuation implemented the following refinements as a result of an experience study dated March 24, 2017:

- Decreased the inflation assumption from 3.00% to 2.60%.
- Decreased the assumed rate of interest on member accounts from 3.75% to 3.50% per year.
- Decreased the discount rate from 7.50% to 7.00%.
- Decreased the wage growth assumption from 4.00% to 3.25%.
- Decreased the payroll growth assumption from 4.00% to 3.25%.

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25 percent to 3.00 percent.
- Decreased the assumed rate of interest on member accounts from 4.00 percent to 3.75 percent per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Reduced retirement rates for sheriffs and deputies between the ages of 55 and 64.
- Moved from an open 30 year amortization period to a closed 30 year amortization period for the UAL beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20 year period.

The 2010 valuation implemented the following refinements as a result of a quadrennial experience study:

- Adjusted retiree mortality assumptions.
- Modified retirement rates to reflect fewer retirements. Lowered disability rates at most ages.
- Lowered employment termination rates.
- Generally increased the probability of terminating members receiving a deferred retirement benefit.
- Modified salary increase assumptions based on various service duration.



## Council Bluffs Community School District

### Required Supplementary Information

### Schedule of Changes in the District's Total OPEB Liability, Related Ratios and Notes For the Year Ended June 30, 2018

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	<u>2018</u>
Service cost	\$ 566,420
Interest cost	182,551
Changes in assumptions	(325,764)
Benefit payments	<u>(234,235)</u>
Net change in total OPEB liability	188,972
Total OPEB liability, beginning of year, as restated	<u>5,802,440</u>
Total OPEB liability, end of year	<u>\$ 5,991,412</u>
Covered employee payroll	\$ 57,195,598
Total OPEB liability as a percentage of covered employee payroll	10.48%

### Notes to the Schedule of Changes in the District's Total OPEB Liability and Related Ratios

Changes in assumptions reflect the following changes:

- Discount rate was changed from 2.92% to 3.56% based on updated 20-year municipal bond rates.
- The actuarial cost method changed from the projected unit credit cost method to the entry age normal level percent of pay cost method.
- Healthcare trend rates were reset to reflect updated cost increase expectations, including adjustment to reflect the impact of the Affordable Care Act's excise tax on high-cost health insurance plans.
- Medical per capital claims costs were updated to reflect recent experience.
- A salary scale assumption was updated from a flat 3.5% to the rates used in the 6/30/17 IPERS Regular Members actuarial valuation.
- Mortality rates were updated from the RP-2014 tables to the rates used in the 6/30/17 IPERS Regular Members actuarial valuation.
- The percent of retirees electing spousal coverage changed from 70% to 10% to reflect recent plan experience.
- The percent of future non Medicare eligible retirees electing each medical plan changed to reflect recent plan experience.

**Council Bluffs Community School District**

**Supplementary Information  
Combining Balance Sheet  
Nonmajor Governmental Funds  
June 30, 2018**

	Special Revenue		
	Student Activity Funds	Management Levy Fund	Total
<b>ASSETS</b>			
Cash, cash equivalents and pooled investments	\$ 341,047	2,435,740	2,776,787
Receivables:			
Property tax:			
Delinquent	--	17,323	17,323
Succeeding year	--	1,274,995	1,274,995
Accounts	--	10,338	10,338
Total assets	<u>\$ 341,047</u>	<u>3,738,396</u>	<u>4,079,443</u>
<b>LIABILITIES</b>			
Accounts payable	\$ 51,487	286,829	338,316
Accrued expenses	1,651	--	1,651
Total liabilities	<u>53,138</u>	<u>286,829</u>	<u>339,967</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Succeeding year property tax	--	1,274,995	1,274,995
<b>FUND BALANCES</b>			
Restricted for:			
Management levy purposes	--	2,176,572	2,176,572
Student activities	287,909	--	287,909
Total fund balances	<u>287,909</u>	<u>2,176,572</u>	<u>2,464,481</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 341,047</u>	<u>3,738,396</u>	<u>4,079,443</u>

*See accompanying independent auditor's report*

# Council Bluffs Community School District

## Supplementary Information Combining Schedule of Revenues, Expenditures and Changes in Fund Balances – Nonmajor Governmental Funds For the Year Ended June 30, 2018

	Special Revenue		
	Student Activity Funds	Management Levy Fund	Total
<b>REVENUES</b>			
Local sources:			
Local tax	\$ --	1,250,107	1,250,107
Other	1,001,238	39,148	1,040,386
State sources	--	46,765	46,765
Total revenues	<u>1,001,238</u>	<u>1,336,020</u>	<u>2,337,258</u>
<b>EXPENDITURES</b>			
Current			
Instruction:			
Regular instruction	1,305	451,342	452,647
Other instruction	927,421	--	927,421
	<u>928,726</u>	<u>451,342</u>	<u>1,380,068</u>
Support services:			
Student services	--	28,765	28,765
Instructional staff services	12,181	5,082	17,263
Administration services	--	51,404	51,404
Operation and maintenance of plant services	--	1,144,348	1,144,348
Transportation services	2,228	--	2,228
	<u>14,409</u>	<u>1,229,599</u>	<u>1,244,008</u>
Total expenditures	<u>943,135</u>	<u>1,680,941</u>	<u>2,624,076</u>
CHANGE IN FUND BALANCES	58,103	(344,921)	(286,818)
FUND BALANCES, BEGINNING OF YEAR	<u>229,806</u>	<u>2,521,493</u>	<u>2,751,299</u>
FUND BALANCES, END OF YEAR	<u>\$ 287,909</u>	<u>2,176,572</u>	<u>2,464,481</u>

*See accompanying independent auditor's report*

**Council Bluffs Community School District**

**Supplementary Information  
Combining Balance Sheet  
Capital Projects Fund  
June 30, 2018**

	Capital Projects			
	Statewide Sales, Services and Use Tax Fund	Physical Plant and Equipment Levy Fund	Middle School Remodel Fund	Total
<b>ASSETS</b>				
Cash, cash equivalents and pooled investments	\$ 4,101,291	2,387,663	--	6,488,954
Receivables				
Property tax:				
Delinquent	--	52,704	--	52,704
Succeeding year	--	3,799,468	--	3,799,468
Accounts	730,435	--	--	730,435
Prepaid expenses	--	--	15,480	15,480
Total assets	<u>\$ 4,831,726</u>	<u>6,239,835</u>	<u>15,480</u>	<u>11,087,041</u>
<b>LIABILITIES</b>				
Accounts payable	\$ 617,858	82,904	12,639	713,401
Interfund loan payable	--	--	290,853	290,853
Total liabilities	<u>617,858</u>	<u>82,904</u>	<u>303,492</u>	<u>1,004,254</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Succeeding year property tax	--	3,799,468	--	3,799,468
<b>FUND BALANCES</b>				
Restricted for:				
School infrastructure	4,213,868	--	--	4,213,868
Physical plant and equipment	--	2,357,463	(288,012)	2,069,451
Total fund balances	<u>4,213,868</u>	<u>2,357,463</u>	<u>(288,012)</u>	<u>6,283,319</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 4,831,726</u>	<u>6,239,835</u>	<u>15,480</u>	<u>11,087,041</u>

*See accompanying independent auditor's report*

# Council Bluffs Community School District

## Supplementary Information Combining Schedule of Revenues, Expenditures and Changes in Fund Balances – Capital Projects Fund For the Year Ended June 30, 2018

	Capital Projects				Total
	Statewide Sales, Services and Use Tax	Physical Plant and Equipment Levy	Stadium Fund	Middle School Remodel Fund	
<b>REVENUES</b>					
Local sources:					
Local tax	\$ 8,618,676	3,662,341	--	--	12,281,017
Other	56,732	159,019	1,653,214	--	1,868,965
State sources	--	130,359	--	--	130,359
Total revenues	<u>8,675,408</u>	<u>3,951,719</u>	<u>1,653,214</u>	<u>--</u>	<u>14,280,341</u>
<b>EXPENDITURES</b>					
Current					
Instruction:					
Regular instruction	705,953	151,044	--	--	856,997
Support services:					
Instructional staff services	--	28,800	--	--	28,800
Administration services	189,576	422,207	--	288,012	899,795
Operation and maintenance of plant services	24,567	701,452	--	--	726,019
Transportation services	--	809,912	--	--	809,912
	<u>214,143</u>	<u>1,962,371</u>	<u>--</u>	<u>288,012</u>	<u>2,464,526</u>
Other expenditures:					
Facilities acquisition	1,272,222	1,548,865	619,908	--	3,440,995
Interest and fiscal charges	3,749	--	--	--	3,749
	<u>1,275,971</u>	<u>1,548,865</u>	<u>619,908</u>	<u>--</u>	<u>3,444,744</u>
Total expenditures	<u>2,196,067</u>	<u>3,662,280</u>	<u>619,908</u>	<u>288,012</u>	<u>6,766,267</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	6,479,341	289,439	1,033,306	(288,012)	7,514,074
OTHER FINANCING SOURCES (USES)					
Transfers in (out)	(7,436,420)	--	1,008,867	--	(6,427,553)
CHANGE IN FUND BALANCES	(957,079)	289,439	2,042,173	(288,012)	1,086,521
FUND BALANCES, BEGINNING OF YEAR	5,170,947	2,068,024	(2,042,173)	--	5,196,798
FUND BALANCES, END OF YEAR	<u>\$ 4,213,868</u>	<u>2,357,463</u>	<u>--</u>	<u>(288,012)</u>	<u>6,283,319</u>

See accompanying independent auditor's report

**Council Bluffs Community School District**

**Supplementary Information**

**Schedule of Changes in Special Revenue Fund – Student Activity Funds**

**For the Year Ended June 30, 2018**

	Balance Beginning of Year	Revenues	Expenditures	Balance End of Year
Bloomer	\$ 3,595	2,427	2,951	3,071
Carter Lake	6,825	3,544	3,872	6,497
College View	5,194	--	203	4,991
Crescent	7,379	--	1,035	6,344
Edison	5,217	6,139	6,371	4,985
Franklin	855	2,404	1,367	1,892
Hoover	8,629	13,729	17,884	4,474
Lewis & Clark	12,146	6,331	8,339	10,138
Longfellow	11,048	--	9,366	1,682
Roosevelt	4,535	787	476	4,846
Rue	6,056	--	1,193	4,863
Kirn JHS	17,028	91,742	83,645	25,125
Woodrow Wilson JHS	50,207	98,670	86,317	62,560
Tucker Center	3,382	8,633	6,348	5,667
Thomas Jefferson SHS	(72,859)	304,415	297,368	(65,812)
Abraham Lincoln SHS	153,163	459,900	409,278	203,785
Kanesville AHS	7,406	2,517	7,122	2,801
	<u>\$ 229,806</u>	<u>1,001,238</u>	<u>943,135</u>	<u>287,909</u>

*See accompanying independent auditor's report*

**Council Bluffs Community School District**

**Supplementary Information**

**Schedule of Changes in Fiduciary Assets and Liabilities – Agency Funds  
For the Year Ended June 30, 2018**

	Balance Beginning of Year	Additions	Deductions	Balance End of Year
<b>ASSETS</b>				
Cash and cash equivalents	\$ 19,630	140,506	100,245	59,891
Due from other governments	--	44,803	--	44,803
Total assets	<u>\$ 19,630</u>	<u>140,506</u>	<u>100,245</u>	<u>104,694</u>
<b>LIABILITIES</b>				
Accounts payable	\$ 4,536	104,694	4,536	104,694
Due to other governments	15,094	35,812	50,906	--
Total liabilities	<u>\$ 19,630</u>	<u>140,506</u>	<u>55,442</u>	<u>104,694</u>

*See accompanying independent auditor's report*

# Council Bluffs Community School District

## Supplementary Information Schedule of Revenues by Source and Expenditures by Function All Governmental Funds For the Ten Year Ended June 30

	Modified Accrual Basis									
	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
<b>REVENUES:</b>										
Local sources:										
Local tax	\$ 44,323,678	43,801,727	43,238,410	44,181,757	42,564,152	42,421,544	45,325,106	44,479,263	39,049,297	37,586,234
Tuition	2,821,210	2,072,728	3,111,592	2,980,020	2,712,434	2,335,207	2,777,515	2,192,571	2,246,918	1,871,096
Other	6,222,710	8,272,191	11,536,471	4,606,014	5,651,958	5,236,703	6,556,766	4,786,297	4,254,559	4,054,384
State sources	73,715,542	71,137,987	68,460,009	64,465,411	59,383,774	57,386,553	55,525,497	54,955,848	47,060,916	53,221,318
Federal sources	6,937,113	6,334,306	5,345,763	5,209,908	5,954,736	5,772,683	7,369,888	6,702,964	10,344,768	5,545,158
Total revenues	<u>134,020,253</u>	<u>131,618,939</u>	<u>131,692,245</u>	<u>121,443,110</u>	<u>116,267,054</u>	<u>113,152,690</u>	<u>117,554,772</u>	<u>113,116,943</u>	<u>102,956,458</u>	<u>102,278,190</u>
<b>EXPENDITURES:</b>										
Instruction:										
Regular instruction	79,624,932	76,829,228	38,316,380	37,638,119	35,487,624	36,537,506	33,131,109	32,567,873	34,086,154	35,654,436
Special instruction	--	210,132	35,036,446	34,556,075	31,250,302	28,628,797	29,276,353	31,085,908	27,812,408	15,480,975
Other Instruction	1,032,203	984,951	3,424,823	3,854,800	3,503,366	3,842,876	3,887,216	4,500,693	4,737,108	11,706,642
Support services:										
Student services	4,772,703	4,567,443	4,525,022	2,590,784	3,104,599	2,881,955	2,829,534	2,542,273	2,558,412	3,675,037
Instructional staff services	5,001,210	4,758,274	4,766,189	5,643,280	2,379,699	2,393,281	3,463,196	1,363,587	1,991,979	1,187,846
Administration services	13,904,795	12,918,487	12,774,696	12,396,728	12,372,695	11,867,856	11,275,283	11,345,682	11,711,387	11,970,092
Operation and maintenance of plant	9,698,273	9,662,729	9,653,140	7,946,294	9,176,788	7,412,240	7,647,550	7,795,108	8,349,843	8,389,631
Transportation services	4,916,161	4,351,358	3,901,109	3,670,708	3,488,486	3,350,459	3,038,034	3,042,152	2,830,114	2,626,647
Non-instructional programs	--	--	--	--	--	--	--	--	--	3,844
Other expenditures:										
Facilities acquisition	3,440,995	6,222,821	14,441,067	10,029,827	3,583,145	8,227,957	12,168,670	39,262,078	24,107,373	19,862,198
Long-term debt:										
Principal	5,547,353	6,206,361	4,768,213	4,803,071	3,635,000	3,495,000	1,000,000	1,000,000	1,000,000	840,000
Interest and fiscal charges	1,827,941	1,890,080	2,793,246	2,926,614	2,919,818	2,976,221	2,813,716	1,947,050	475,576	325,437
AEA flowthrough	4,323,348	4,114,100	4,040,318	3,894,362	3,695,117	3,554,916	3,542,694	3,936,375	3,769,834	3,394,994
Total expenditures	<u>\$ 134,089,914</u>	<u>132,715,964</u>	<u>138,440,649</u>	<u>129,950,662</u>	<u>114,596,639</u>	<u>115,169,064</u>	<u>114,073,355</u>	<u>140,388,779</u>	<u>123,430,188</u>	<u>115,117,779</u>

See accompanying independent auditor's report



# Council Bluffs Community School District

## Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2018

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal CFDA Number	Pass-Through Entity Identifying Number	Total Federal Expenditures
U.S. DEPARTMENT OF EDUCATION			
Passed through the State of Iowa Department of Education:			
Title I	84.010	S010A150015	\$ 2,516,896
Title I - carryover	84.010		280,879
Total Title I			<u>2,797,775</u>
Passed through the State of Iowa Department of Education:			
Vocational Education - Basic Grants to States	84.048		132,841
Rehabilitation Services - Vocational Rehabilitation Grants to States	84.126		74,061
Special Education - State Personnel Development Grants	84.323		3,016
Title IIA - Federal Teacher Quality Program	84.367	5367A160014-16B	353,709
Title III - English Language Acquisition State Grants	84.365		76,967
Twenty-First Century Community Learning Centers	84.287		1,074,485
Total passed through the State of Iowa Department of Education			<u>1,715,079</u>
Passed through Green Hills Area Education Agency:			
IDEA, Part B	84.027		<u>518,489</u>
Total U.S. DEPARTMENT OF EDUCATION			<u>5,031,343</u>
U.S. DEPARTMENT OF AGRICULTURE			
Passed through the State of Iowa Department of Education:			
Child Nutrition Cluster			
National School Lunch Program	10.555		3,274,831
Food Distribution - Child Nutrition Act (non-cash)	10.555		359,777
Summer Food Service Program for Children	10.559		131,694
School Breakfast Program	10.553		870,014
Total Child Nutrition Cluster			<u>4,636,316</u>
Passed through the State of Iowa Department of Education:			
Fresh Fruit and Vegetable Program	10.582		199,433
Nutritional Education and Training Program	10.564		<u>53,294</u>
Total U.S. DEPARTMENT OF AGRICULTURE			<u>4,889,043</u>
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES			
Passed through the State of Iowa Department of Education:			
Cooperative Agreements to Support Comprehensive School Health Programs to Prevent the Spread of HIV and Other Important Health Problems	93.938		<u>466</u>
Total U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES			<u>466</u>
TOTAL EXPENDITURES OF FEDERAL AWARDS			<u>\$ 9,920,852</u>

*The accompanying notes are an integral part of this schedule.*

## **Council Bluffs Community School District**

### **Notes to Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2018**

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#### **Note 1. Basis of Presentation**

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal award activity of the District under programs of the federal government for the year ended June 30, 2018. The information in this Schedule is presented in accordance with the requirements for Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position or changes in net position of the District.

#### **Note 2. Summary of Significant Accounting Policies**

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

#### **Note 3. Indirect Cost Rate**

The District has elected not to use the 10-percent de minimus indirect cost rate allowed under the Uniform Guidance.

## **Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards***

To the Board of Education of  
Council Bluffs Community School District:

We have audited in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Governmental Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of Council Bluffs Community School District (the District) as of and for the year ended June 30, 2018, and the related notes to financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated November 27, 2018.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*. However, we noted certain immaterial instances of noncompliance or other matters which are described in Part IV of the accompanying Schedule of Findings and Questioned Costs.

Comments involving statutory and other legal matters about the District's operations for the year ended June 30, 2018 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the District. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

### **District's Responses to Findings**

The District's responses to the finding identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. The District's responses were not subjected to the auditing procedures applied in the audit of the financial statements, and accordingly, we express no opinion on them.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

SEIM JOHNSON, LLP

Omaha, Nebraska,  
November 27, 2018.

## **Independent Auditor's Report on Compliance For Each Major Federal Program and Report on Internal Control over Compliance Required by the Uniform Guidance**

To the Board of Education  
Council Bluffs Community School District:

### **Report on Compliance for Each Major Federal Program**

We have audited Council Bluffs Community School District's (the District) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2018. The District's major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs.

### **Management's Responsibility**

Management is responsible for compliance with federal statutes, regulations and the terms and conditions of its federal awards applicable to its federal programs.

### **Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for each of the District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether non-compliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the District's compliance.

### **Opinion on Each Major Federal Program**

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2018.

### **Report on Internal Control Over Compliance**

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on a major federal program to determine our auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*SEIM JOHNSON, LLP*

Omaha, Nebraska,  
November 27, 2018.

**Council Bluffs Community School District**

**Schedule of Findings and Questioned Costs  
For the Year Ended June 30, 2018**

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**I. SUMMARY OF INDEPENDENT AUDITOR'S RESULTS**

**Financial Statements**

Type of report the auditor issued on whether the financial statements audited were prepared in accordance with GAAP: Unmodified

Internal control over financial reporting:

- Material weakness(es) identified?  Yes  No
- Significant deficiency(ies) identified?  Yes  None Reported

Noncompliance material to financial statements noted?  Yes  No

**Federal Awards**

Internal control over major federal programs:

- Material weakness(es) identified?  Yes  No
- Significant deficiency(ies) identified?  Yes  None Reported

Type of auditor's report issued on compliance for major federal programs: Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?  Yes  No

Identification of major federal programs:

<u>CFDA Number(s)</u>	<u>Name of Federal Program or Cluster</u>
84.287 84.010	Twenty-First Century Learning Centers Title I

Dollar threshold used to distinguish between type A and type B programs  \$750,000

Auditee qualified as low-risk auditee?  Yes  No

**II. FINANCIAL STATEMENT FINDINGS**

None noted.

**III. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS**

None noted.

# Council Bluffs Community School District

## Schedule of Findings and Questioned Costs For the Year Ended June 30, 2018

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### **Part IV: Other Findings Related to Statutory Reporting:**

- IV-A-18**      Certified Budget – Expenditures for the year ended June 30, 2018 exceeded the amended certified budget amounts in the instructional, support services and non-instructional programs.
- Recommendation – The certified budget should have been amended in accordance with Chapter 24.9 of the Code of Iowa before expenditures were allowed to exceed the budget.
- Response – Future budgets will be amended in sufficient amounts to ensure the certified budget is not exceeded.
- Conclusion – Response Accepted.
- IV-B-18**      Questionable Expenditures
- No expenditures that may not meet the requirements of public purpose as defined in an Attorney General’s opinion dated April 25, 1979 were noted.
- IV-C-18**      Travel Expense
- No expenditures of District money for travel expenses of spouses of District officials or employees were noted. No travel advances to District officials or employees were noted.
- IV-D-18**      Business Transactions
- No business transactions between the District and District officials were noted.
- IV-E-18**      Bond Coverage
- Surety bond coverage of District officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to insure that the coverage is adequate for current operations.
- IV-F-18**      Board Minutes
- No transactions were found that we believe should have been approved by the Board Minutes.
- IV-G-18**      Certified Enrollment
- No variances in the basic enrollment data certified to the Iowa Department of Education were noted.
- IV-H-18**      Supplemental Weighting
- No variances regarding the supplementary weighting certified to the Iowa Department of Education were noted.
- IV-I-18**      Deposits and Investments
- No instances of noncompliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the District’s investment policy were noted.
- IV-J-18**      Certified Annual Report
- The Certified Annual Report was certified timely to the Iowa Department of Education.



# Council Bluffs Community School District

## Schedule of Findings and Questioned Costs For the Year Ended June 30, 2018

**IV-K-18**      Categorical Funding

No instances were noted of categorical funding used to supplant rather than supplement other funds.

**IV-L-18**      Statewide Sales, Services and Use Tax

No instances of noncompliance with the use of the statewide sales, services and use tax revenue provisions of Chapter 423F of the Code of Iowa were noted.

Pursuant to Chapter 423F.5 of the Code of Iowa, the annual audit is required to include certain reporting elements related to the statewide sales, services and use tax revenue. Districts are required to include these reporting elements in the Certified Annual Report (CAR) submitted to the Iowa Department of Education. For the year ended June 30, 2018, the following information includes the amounts the District reported for the statewide sales, services and use tax revenue in the District's CAR including adjustments identified during the fiscal year 2017 audit.

Beginning balance		\$	5,170,947
Revenues/transfers in:			
Sales tax revenues	\$	8,618,676	
Transfer from Stadium Fund		682,301	
Other local revenues		<u>56,732</u>	
			<u>9,357,709</u>
			14,528,656
Expenditures/transfers out:			
School infrastructure construction		2,196,067	
Transfer to the Stadium Fund		1,691,168	
Transfer to the Debt Service Fund		<u>6,427,553</u>	
			<u>10,314,788</u>
Ending balance		\$	<u><u>4,213,868</u></u>

For the year ended June 30, 2018, the District reduced the following levy as a result of the monies received under Chapter 423E or 423F of the Code of Iowa:

		Rate of Levy Reduction Per \$1,000 of <u>Taxable Valuation</u>		<u>Property Tax Dollars Reduced</u>
Ending balance	\$	3.10	\$	6,427,553

## Council Bluffs Community School District

### Schedule of Findings and Questioned Costs For the Year Ended June 30, 2018

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**IV-M-18**      Revenue Bonds

The District is in compliance with the provisions of the revenue bond resolution.

**IV-N-18**      Deficit Balances

One student activity account had a deficit balance at June 30, 2018.

Recommendation

The District should continue to investigate alternatives to eliminate this deficit in order to return this account to a sound financial condition.

Response

The District is continuing to investigate alternatives to eliminate the deficit in the student activity account at the end of the fiscal year.

Conclusion

Response accepted.

## **Council Bluffs Community School District**

### **Audit Staff For the Year Ended June 30, 2018**

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#### **This audit was performed by:**

Brian D. Green, FHFMA, CPA, Partner

Justin M. Hope, FHFMA, CPA, Manager

Gavin D. Blum, Staff Auditor

Jason R. Rasmussen, Staff Auditor

Vanesa L. Salcido, Staff Auditor

## APPENDIX E – FORM OF ISSUE PRICE CERTIFICATES

### EXHIBIT A COUNCIL BLUFFS COMMUNITY SCHOOL DISTRICT, IOWA, \$27,500,000 GENERAL OBLIGATION SCHOOL BONDS, SERIES 2019

#### ISSUE PRICE CERTIFICATE

The undersigned, on behalf of [NAME OF UNDERWRITER] ("Purchaser") hereby certifies as set forth below with respect to the sale and issuance of the above-captioned obligations (the "Bonds").

1. Sale of the General Rule Maturities. As of the date of this certificate, for each Maturity of the General Rule Maturities, the first price at which at least 10% of such Maturity was sold to the Public is the respective price listed in Schedule A.
2. Initial Offering Price of the Hold-the-Offering-Price Maturities.
  - a. The Purchaser offered the Hold-the-Offering-Price Maturities to the Public for purchase at the respective initial offering prices listed in Schedule A (the "Initial Offering Prices") on or before the Sale Date. A copy of the pricing wire or equivalent communication for the Bonds is attached to this certificate as Schedule B.
  - b. As set forth in the Terms of Offering, the Purchaser has agreed in writing that, (i) for each Maturity of the Hold-the-Offering-Price Maturities, it would neither offer nor sell any of the Bonds of such Maturity to any person at a price that is higher than the Initial Offering Price for such Maturity during the Holding Period for such Maturity (the "hold-the-offering-price rule"), and (ii) any selling group agreement shall contain the agreement of each dealer who is a member of the selling group, and any retail distribution agreement shall contain the agreement of each broker-dealer who is a party to the retail distribution agreement, to comply with the hold-the-offering-price rule. Pursuant to such agreement, no Underwriter (as defined below) has offered or sold any Maturity of the Hold-the-Offering-Price Maturities at a price that is higher than the respective Initial Offering Price for that Maturity of the Bonds during the Holding Period.
3. Defined Terms.
  - a. General Rule Maturities means those Maturities of the Bonds listed in Schedule A hereto as the "General Rule Maturities."
  - b. Hold-the-Offering-Price Maturities means those Maturities of the Bonds listed in Schedule A hereto as the "Hold-the-Offering-Price Maturities."
  - c. Holding Period means, with respect to a Hold-the-Offering-Price Maturity, the period starting on the Sale Date and ending on the earlier of (i) the close of the fifth business day after the Sale Date (March 26, 2019), or (ii) the date on which the Purchaser has sold at least 10% of such Hold-the-Offering-Price Maturity to the Public at prices that are no higher than the Initial Offering Price for such Hold-the-Offering-Price Maturity.
  - d. Issuer means Council Bluffs Community School District.
  - e. Maturity means Bonds with the same credit and payment terms. Bonds with different maturity dates, or Bonds with the same maturity date but different stated interest rates, are treated as separate maturities.
  - f. Public means any person (including an individual, trust, estate, partnership, association, company, or corporation) other than an Underwriter or a related party to an Underwriter. The term "related party" for purposes of this certificate generally means any two or more persons who have greater than 50 percent common ownership, directly or indirectly.
  - g. Sale Date means the first day on which there is a binding contract in writing for the sale of a Maturity of the Bonds. The Sale Date of the Bonds is March 26, 2019.
  - h. Underwriter means (i) the Purchaser or any person that agrees pursuant to a written contract with the Issuer (or with the lead underwriter to form an underwriting syndicate) to participate in the initial sale of the Bonds to the Public, and (ii) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (i) of this paragraph to participate in the initial sale of the Bonds to the Public (including a member of a selling group or a party to a retail distribution agreement participating in the initial sale of the Bonds to the Public).

The representations set forth in this certificate are limited to factual matters only. Nothing in this certificate represents the Purchaser interpretation of any laws, including specifically Sections 103 and 148 of the Internal Revenue Code of 1986, as amended, and the Treasury Regulations thereunder. The undersigned understands that the foregoing information will be relied upon by the Issuer with respect to certain

of the representations set forth in the Tax Exemption Certificate and with respect to compliance with the federal income tax rules affecting the Bonds, and by Ahlers & Cooney, P.C., Bond Counsel in connection with rendering its opinion that the interest on the Bonds is excluded from gross income for federal income tax purposes, the preparation of the Internal Revenue Service Form 8038-G, and other federal income tax advice that it may give to the Issuer from time to time relating to the Bonds.

[UNDERWRITER]

By: \_\_\_\_\_  
Name: \_\_\_\_\_

Dated: May 1, 2019

SCHEDULE A  
SALE PRICES OF THE GENERAL RULE MATURITIES AND  
INITIAL OFFERING PRICES OF THE HOLD-THE-OFFERING-PRICE MATURITIES  
(Attached)

SCHEDULE B  
PRICING WIRE OR EQUIVALENT COMMUNICATION

**EXHIBIT A**  
**COUNCIL BLUFFS COMMUNITY SCHOOL DISTRICT, IOWA,**  
**\$27,500,000 GENERAL OBLIGATION SCHOOL BONDS, SERIES 2019**

**ISSUE PRICE CERTIFICATE**

The undersigned, on behalf of [NAME OF UNDERWRITER] ("Purchaser"), hereby certifies as set forth below with respect to the sale of the above-captioned obligations (the "Bonds").

1. Reasonably Expected Initial Offering Price.
  - a. As of the Sale Date, the reasonably expected initial offering prices of the Bonds to the Public by Purchaser are the prices listed in Schedule A (the "Expected Offering Prices"). The Expected Offering Prices are the prices for the Maturities of the Bonds used by Purchaser in formulating its bid to purchase the Bonds. Attached as Schedule B is a true and correct copy of the bid provided by Purchaser to purchase the Bonds.
  - b. Purchaser was not given the opportunity to review other bids prior to submitting its bid.
  - c. The bid submitted by Purchaser constituted a firm offer to purchase the Bonds.
2. Defined Terms.
  - a. Maturity means Bonds with the same credit and payment terms. Bonds with different maturity dates, or Bonds with the same maturity date but different stated interest rates, are treated as separate Maturities.
  - b. Public means any person (including an individual, trust, estate, partnership, association, company, or corporation) other than an Underwriter or a related party to an Underwriter. The term "related party" for purposes of this certificate generally means any two or more persons who have greater than 50 percent common ownership, directly or indirectly.
  - c. Sale Date means the first day on which there is a binding contract in writing for the sale of a Maturity of the Bonds. The Sale Date of the Bonds is March 26, 2019.
  - d. Underwriter means (i) the Purchaser or any person that agrees pursuant to a written contract with the Issuer (or with the lead underwriter to form an underwriting syndicate) to participate in the initial sale of the Bonds to the Public, and (ii) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (i) of this paragraph to participate in the initial sale of the Bonds to the Public (including a member of a selling group or a party to a retail distribution agreement participating in the initial sale of the Bonds to the Public).

The representations set forth in this certificate are limited to factual matters only. Nothing in this certificate represents Purchaser's interpretation of any laws, including specifically Sections 103 and 148 of the Internal Revenue Code of 1986, as amended, and the Treasury Regulations thereunder. The undersigned understands that the foregoing information will be relied upon by the Issuer with respect to certain of the representations set forth in the Tax Exemption Certificate and with respect to compliance with the federal income tax rules affecting the Bonds, and by Ahlers & Cooney, P.C., Bond Counsel in connection with rendering its opinion that the interest on the Bonds is excluded from gross income for federal income tax purposes, the preparation of the Internal Revenue Service Form 8038-G, and other federal income tax advice that it may give to the Issuer from time to time relating to the Bonds.

[UNDERWRITER]

By: \_\_\_\_\_  
Name: \_\_\_\_\_

Dated: May 1, 2019



SCHEDULE A  
EXPECTED OFFERING PRICES  
(Attached)

SCHEDULE B  
COPY OF UNDERWRITER'S BID  
(Attached)